

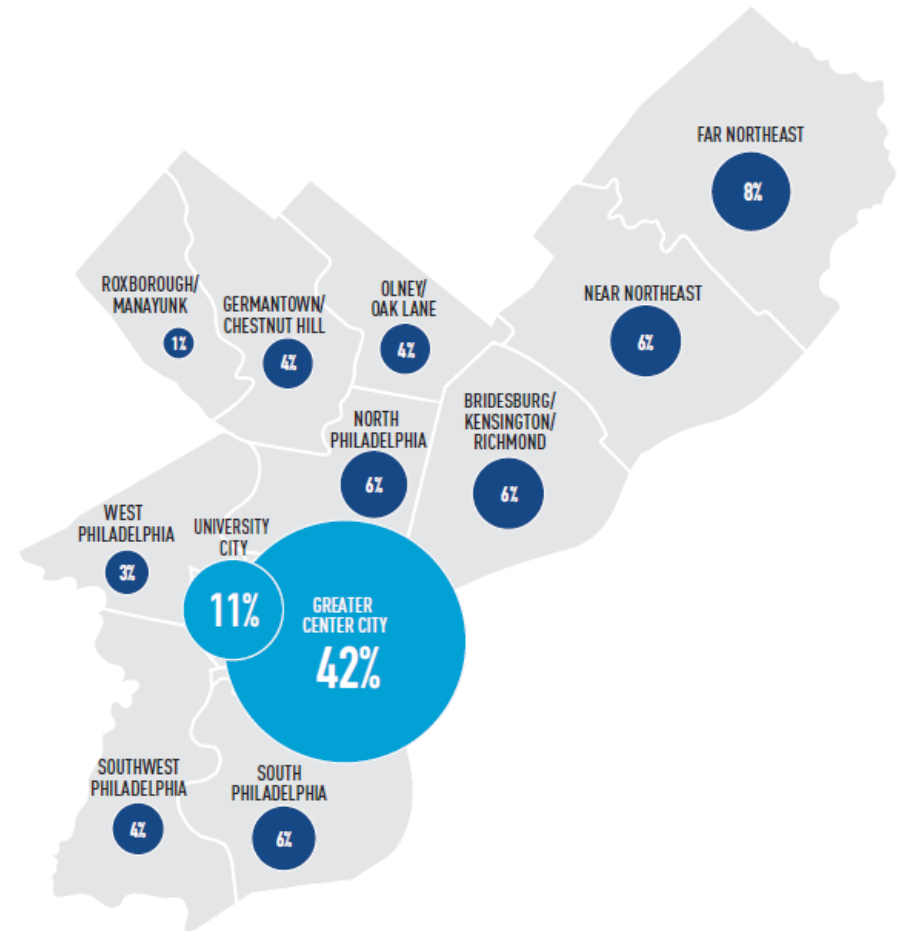
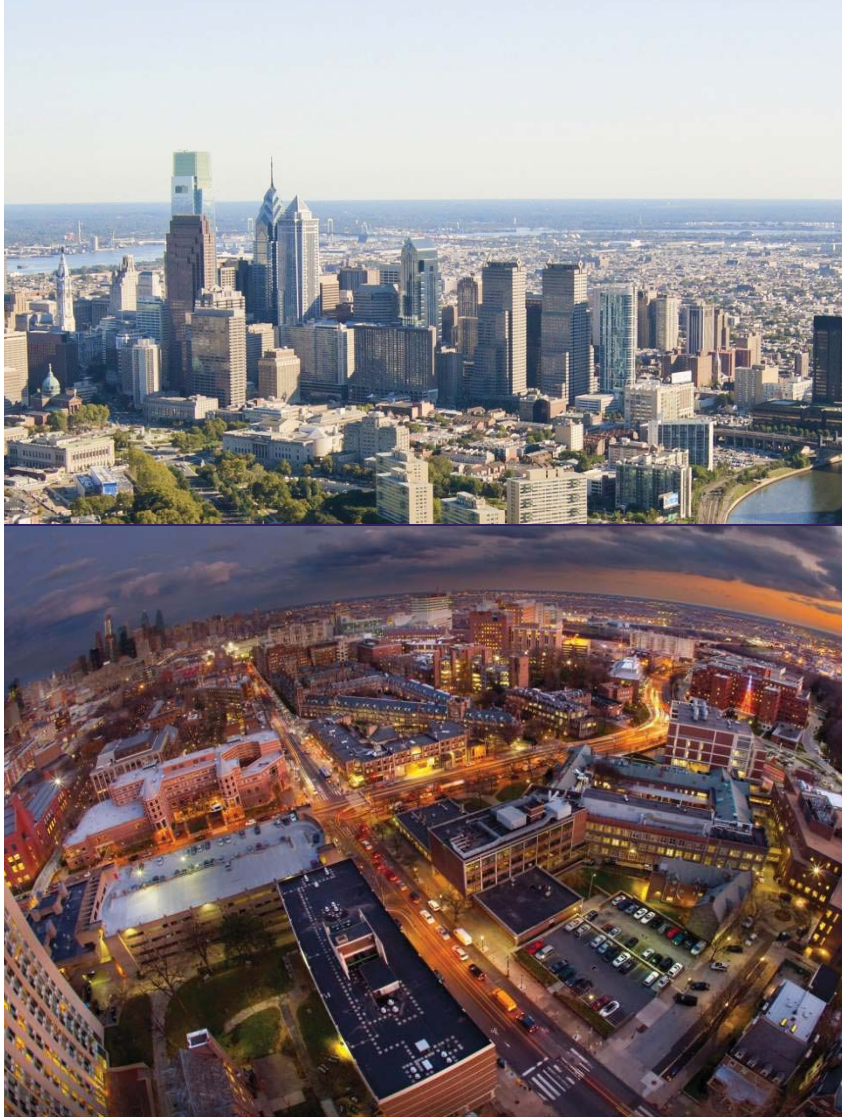
# Problem of far West Market Street: 2010-2011

## Role of infrastructure development



# Two large employment nodes: Center City, 42% of all jobs + University City, 11% = 53% of all jobs in Philadelphia

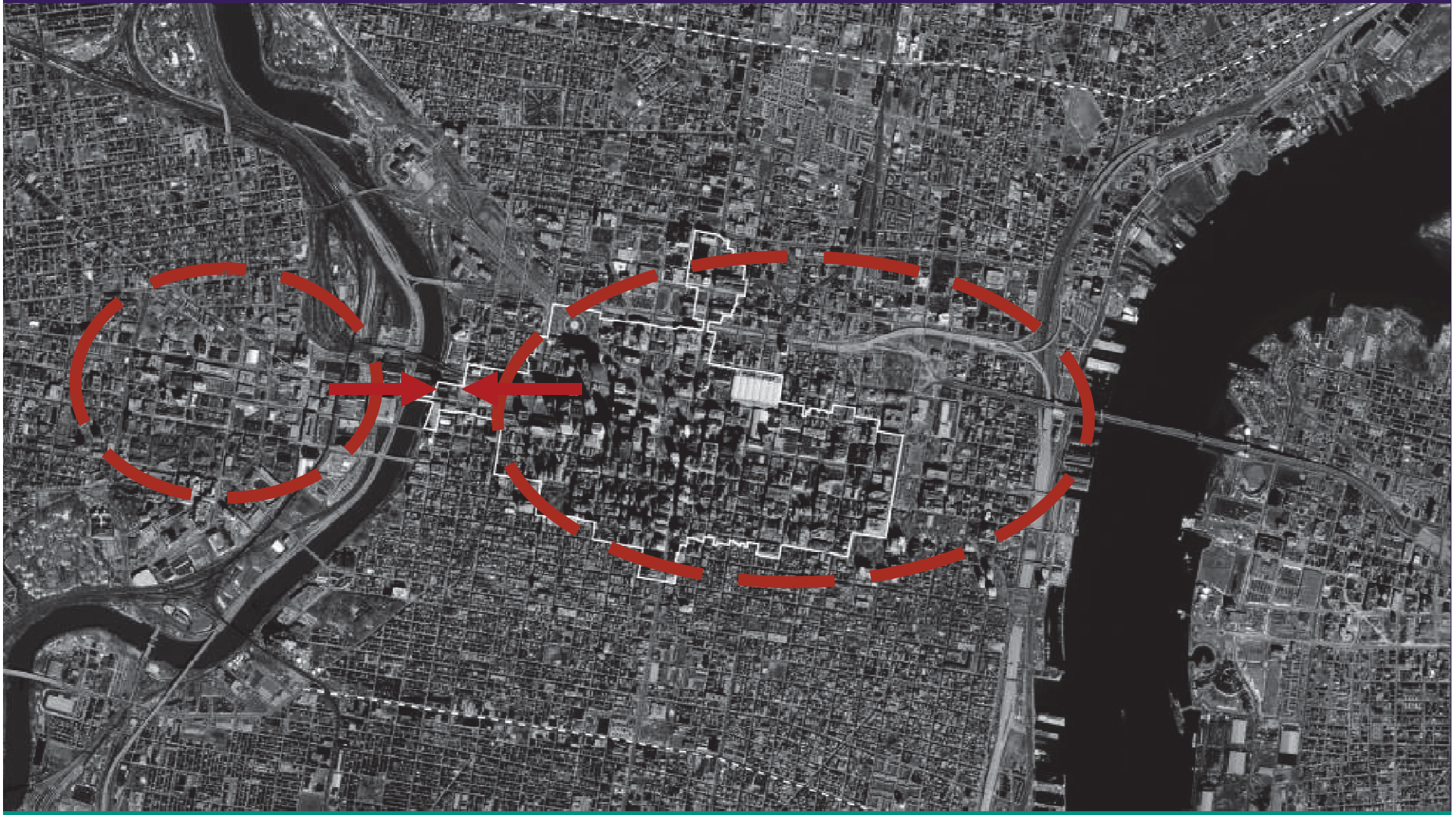
PHILADELPHIA EMPLOYMENT BY AREA



Source: U.S. Census Bureau, Local Employment-Household Dynamics, 2014



# How to connect 2 largest employment & research nodes: 2010



**In between: a significant number of  
vacant & under developed parcels**





# PECO owned site



**Used as employee surface parking lot:**





# Barren PECO Building: ground floor



# Parkway's lot across the street



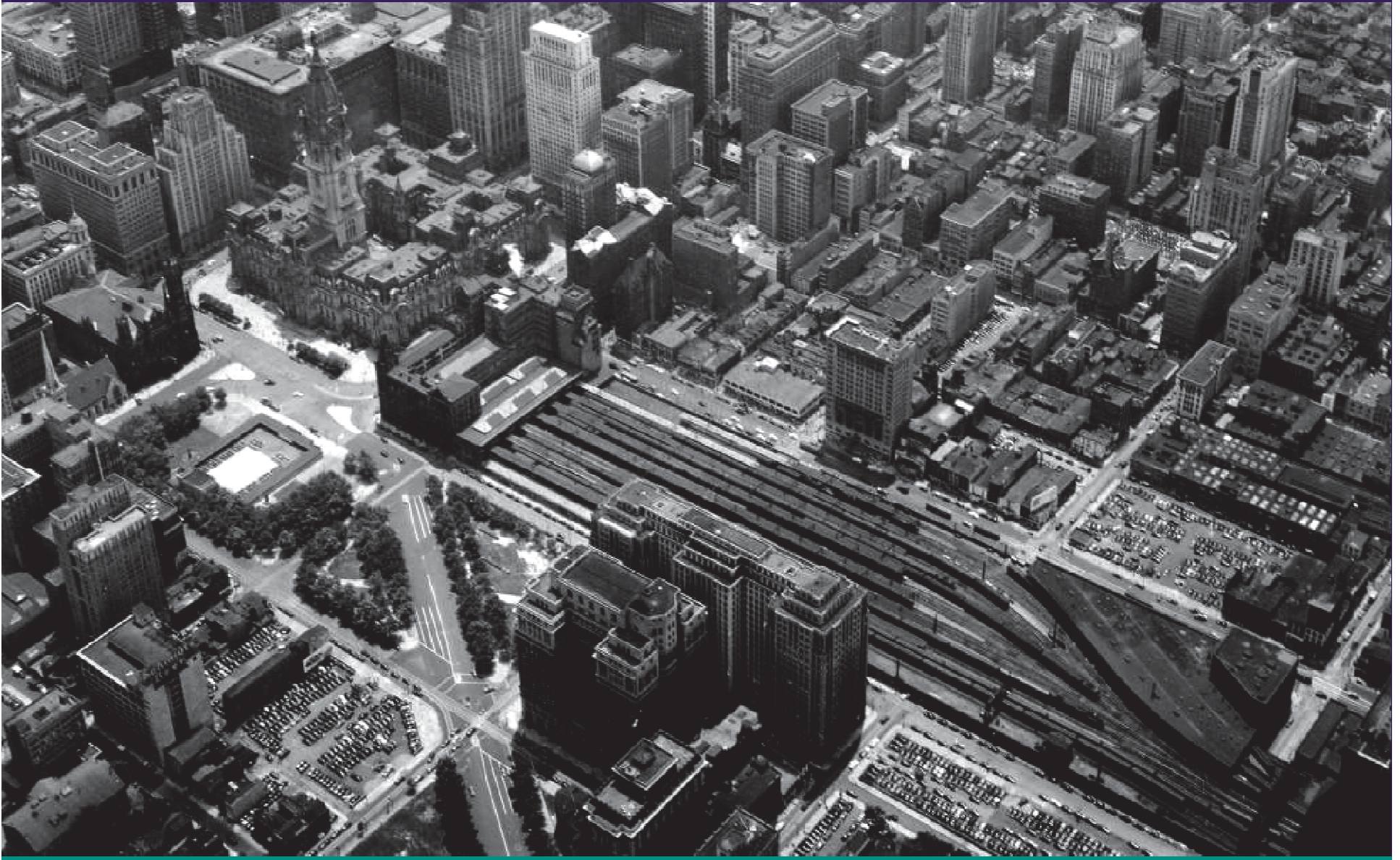


# Deteriorated properties, inappropriate uses

## Low density developments



# How we got here 1953: demolition of elevated tracks





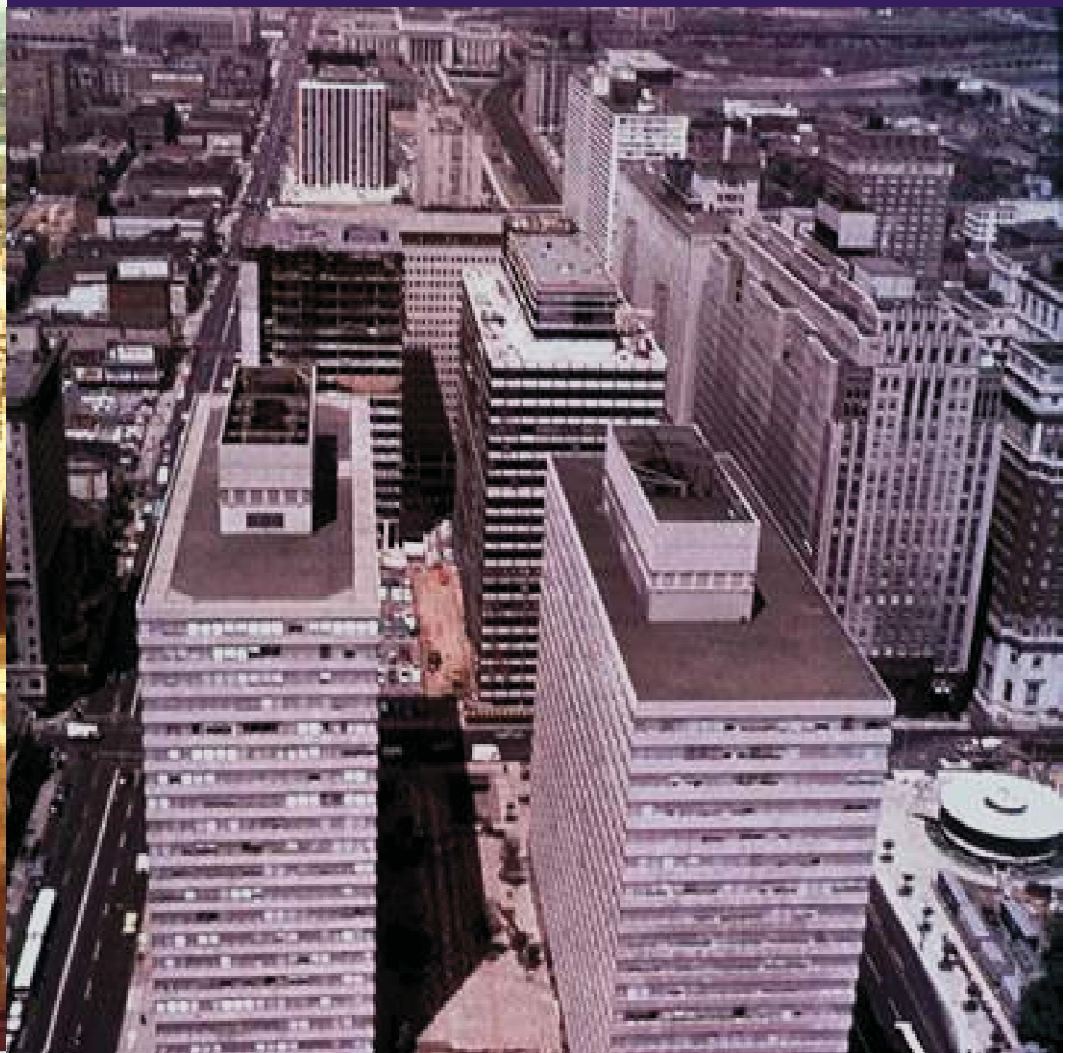


# Penn Center





# 1950s: Creation of modern new Office District



**1960s & 1970s: all buildings connected to transit**





# 1980s: Linked Pennsylvania & Reading Railroad into integrated regional rail system



# Employers: easy access to 360 degree labor market 300,000 riders/day take transit into downtown



Regional transit lines provide downtown employers with 360° access to a highly skilled workforce.



Joel Katz Design Associates



## 1980s office boom:





**40 million square feet of office;  
Largest employment sector downtown**



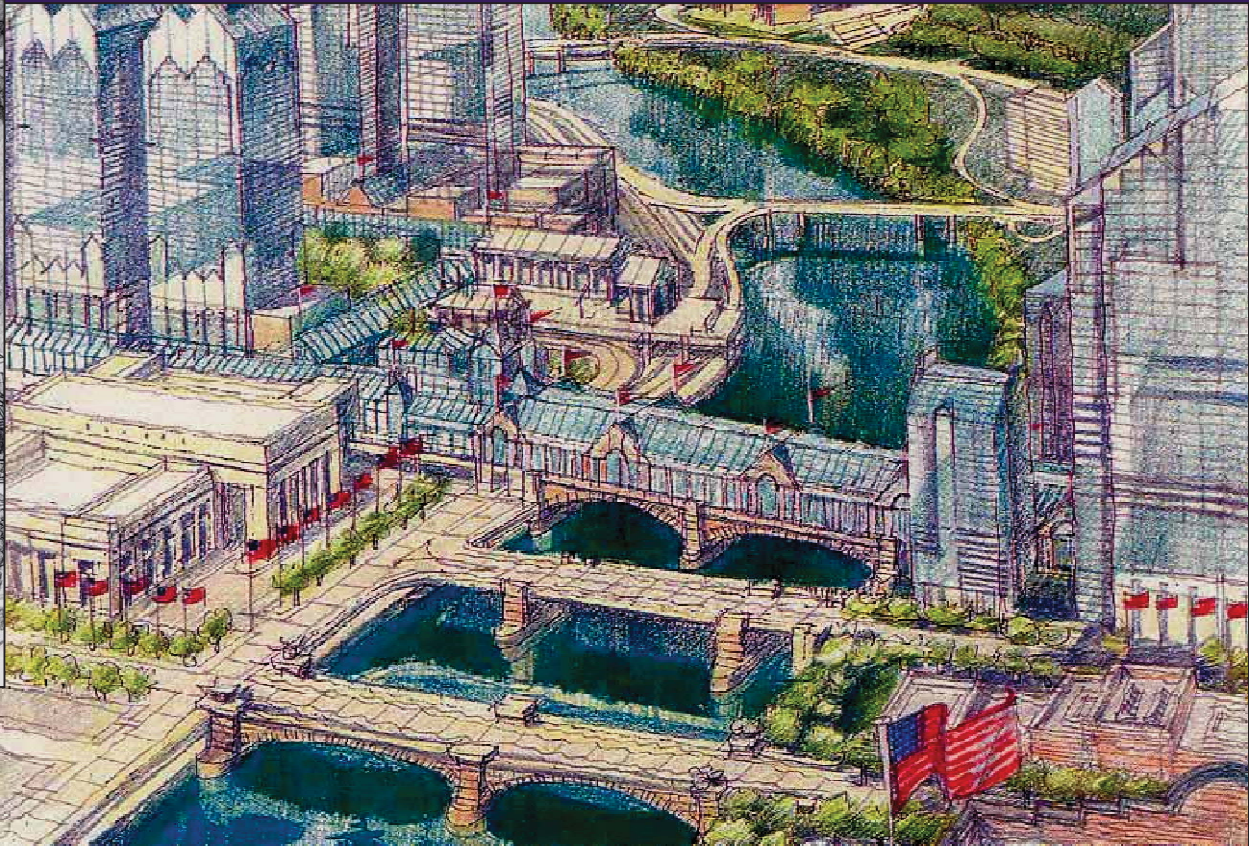
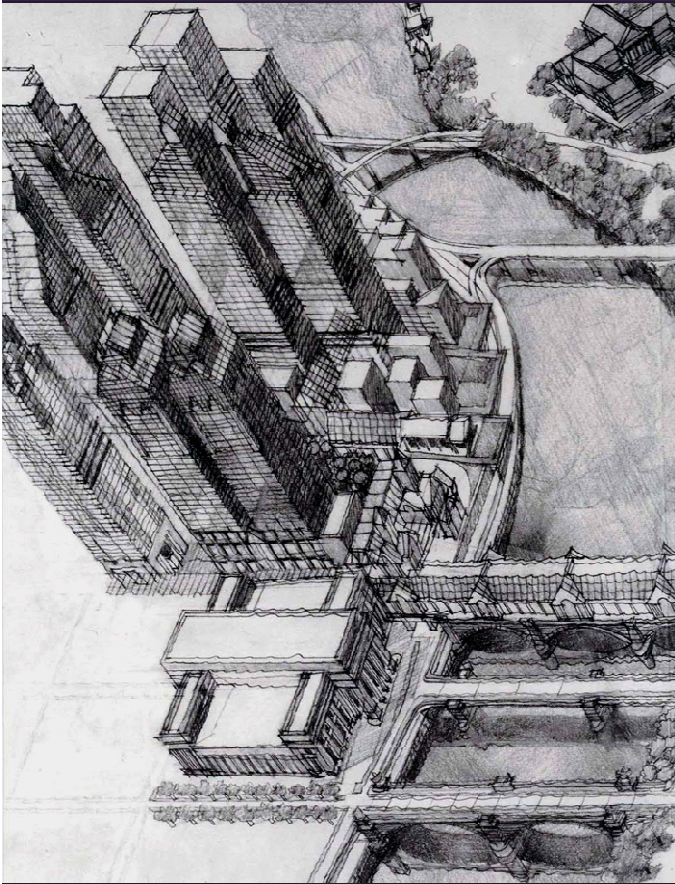


# An old Philadelphia dream, 1968



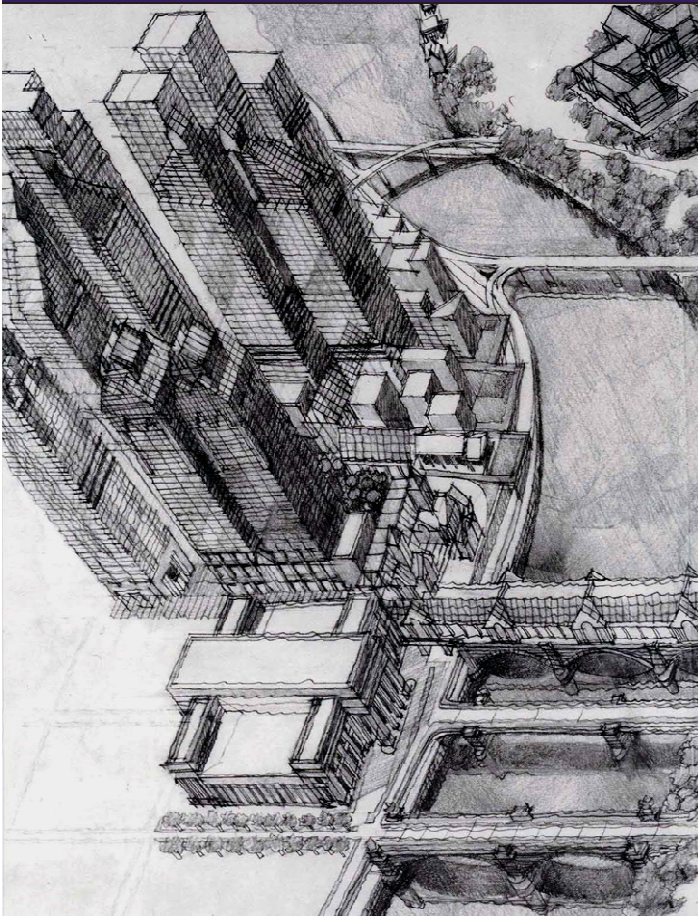


# 1988 Center City Plan Envisioned 20 million sf of new office On West Market & JFK Boulevard





# Covering the rail yards at 30<sup>th</sup> Street station





**This is not a new dream**



 **CENTER CITY DISTRICT**



# Market St. office development stopped in 1991

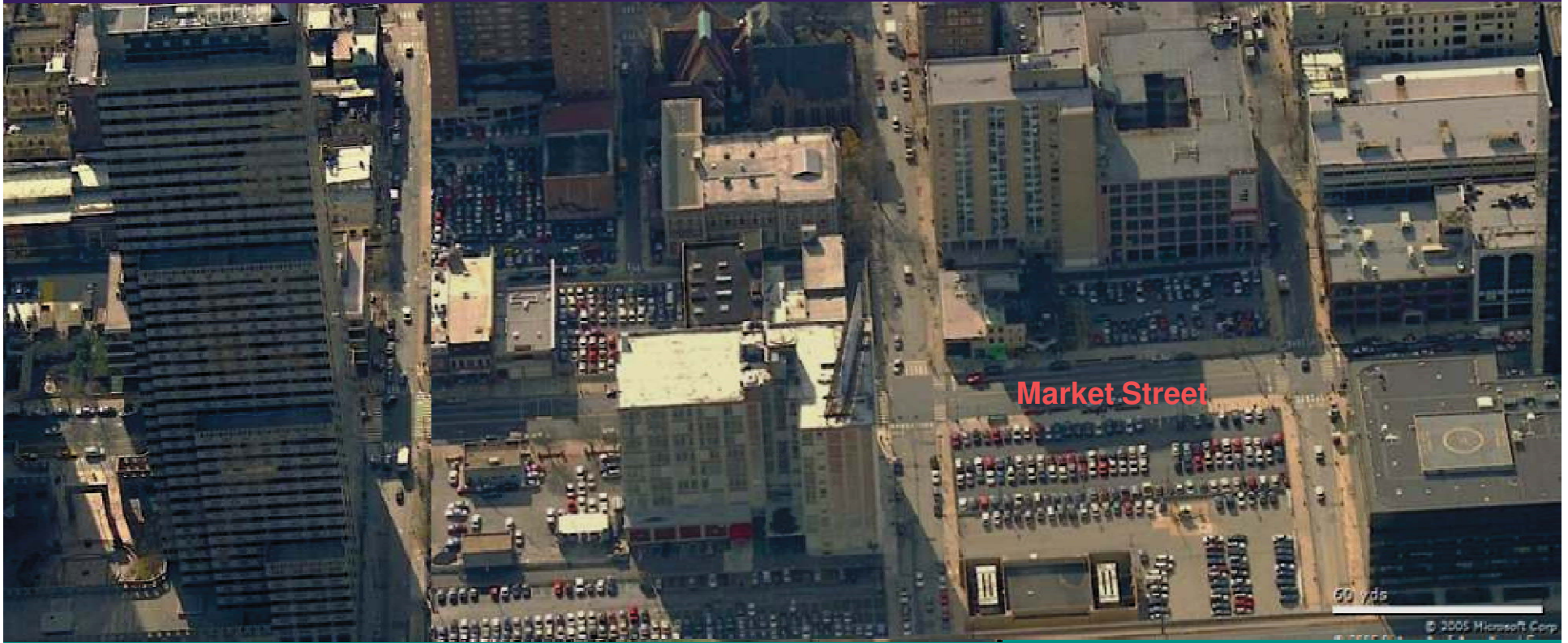


# Challenge: thinned out, underperforming western edge

21<sup>st</sup> Street

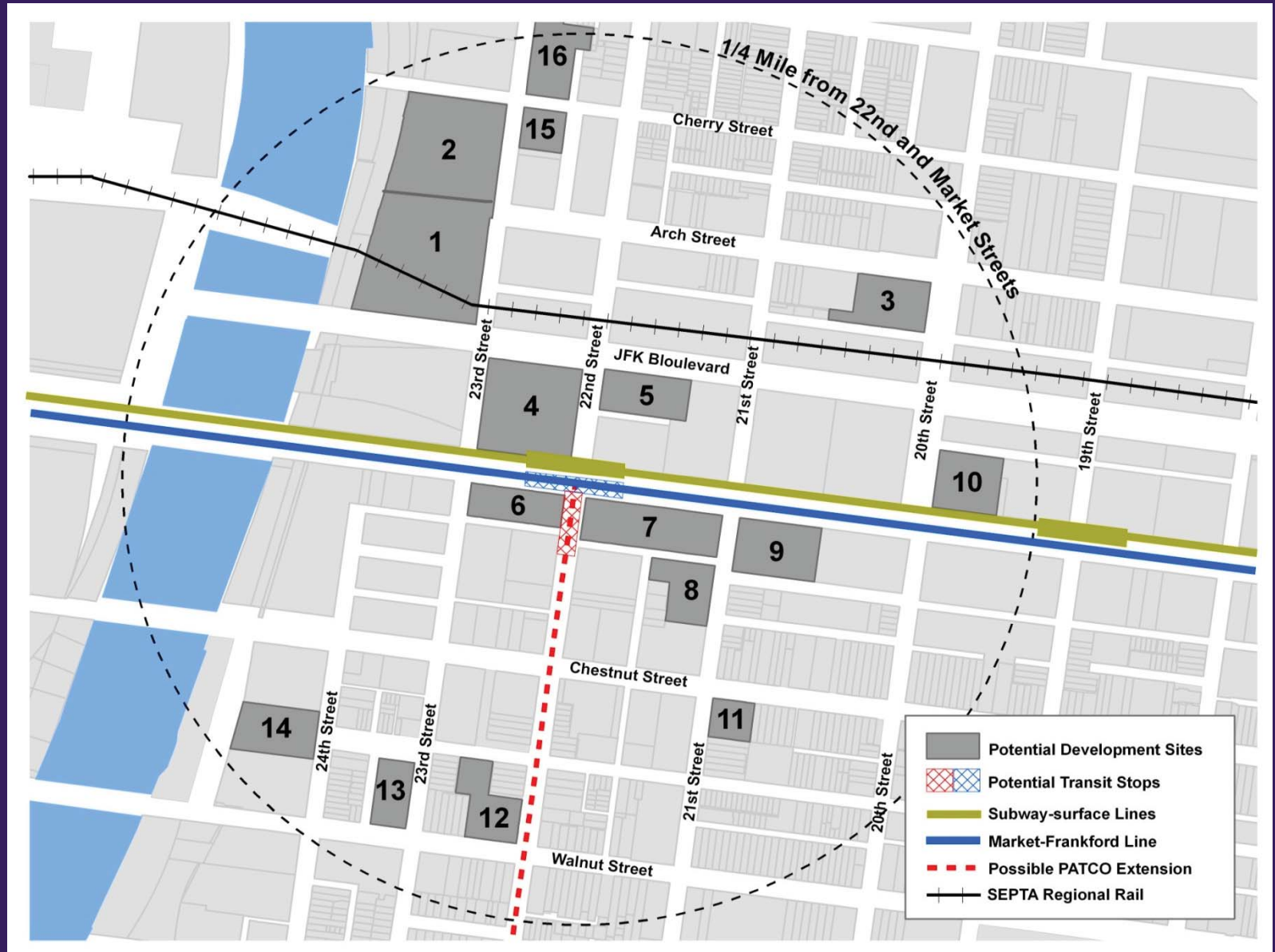
22nd Street

23rd Street





# Current FAR = 3.59; Broad & Walnut FAR = 5.99



# After completing Commerce Square





# Thomas Properties switched plans to residential 2121 Market & the Murano





But what about the rest?





# Thomas Properties commissioned Olin Partnership In 2002 mixed use commercial/residential





## 6 story: Continuous ground floor retail



Market Street at 22nd looking southwest



# Active & animated at night; but lower density





# AAA building: Residential redevelopment







 CENTER CITY DISTRICT

## 20<sup>th</sup> & Market: Office site is now housing





# Dranoff on the riverfront





# University City campuses dramatically expanding





**Drexel focusing on start-ups & new industries  
spawned by research & technological innovations  
ambitious plans to come east**



 **CENTER CITY DISTRICT**

# Drexel/Brandywine Innovation District

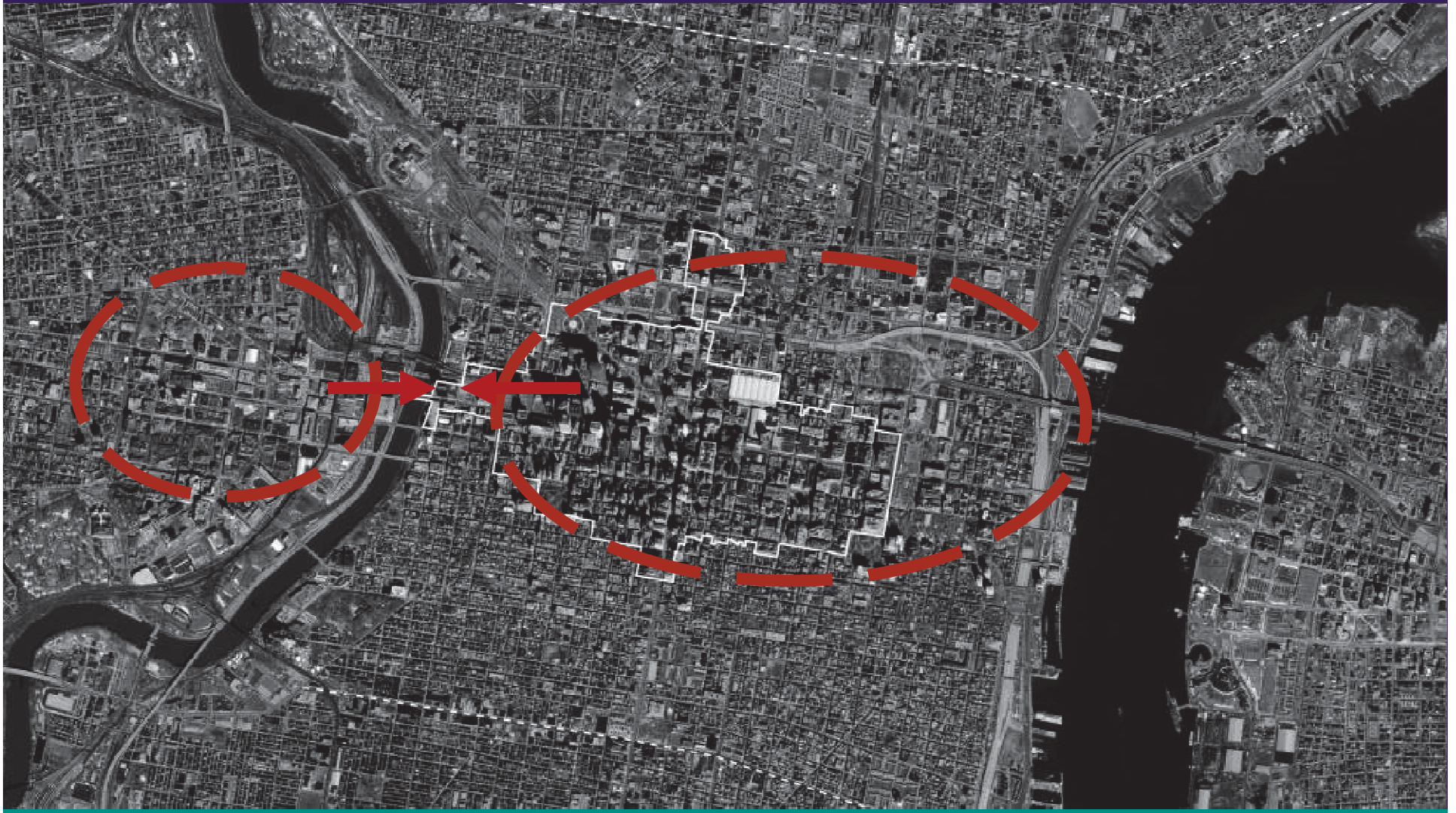




# Penn & FMC are growing to the east



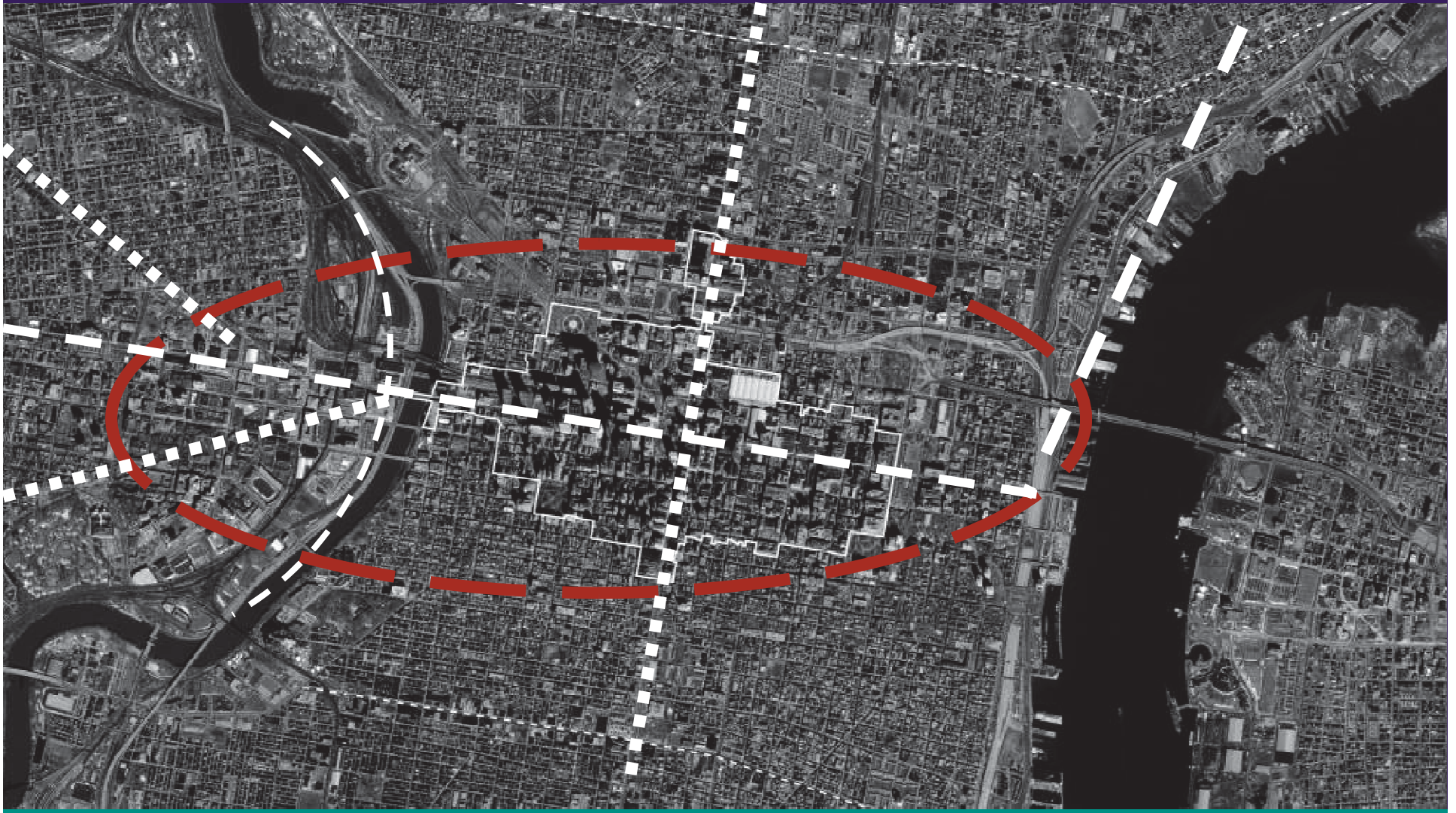
# How to connect 2 largest employment & research nodes: 53% of jobs ---- streetscape & infrastructure investment





# Vision: Front - 40<sup>th</sup>: one continuous business district

## Regional center of transit-oriented development



# UCD is improving the quality of public spaces





# Reclaiming barren places, creating the Porch Can this be extended east?





# Can the improvements at the porch....



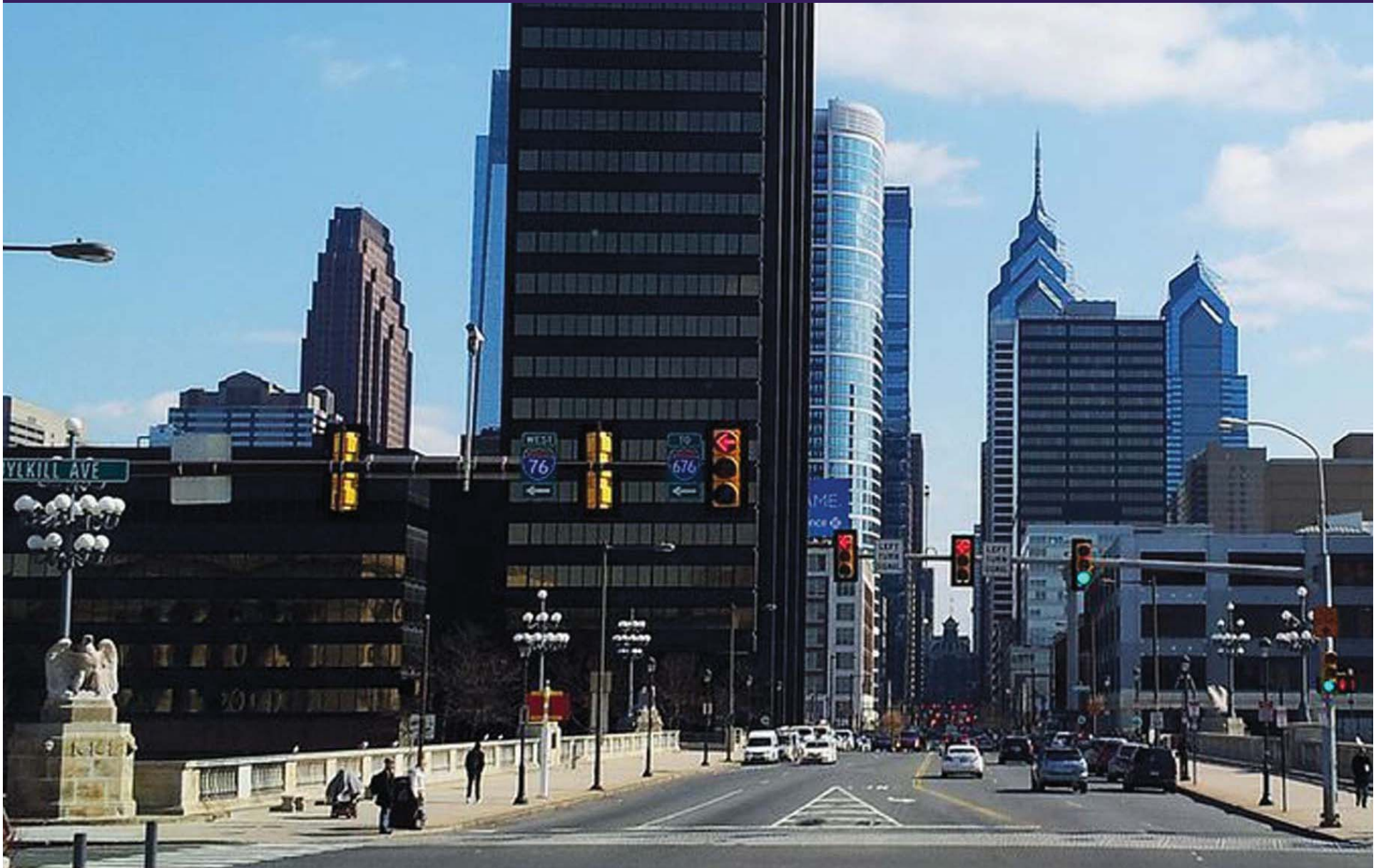


**And the level of pedestrian activity...**





.....extend east across 29<sup>th</sup> Street





.....to the Market St bridge?





# Activating empty space





# Groundswell landscape enhancements: UCD & CCD





# That connect 30<sup>th</sup> Street to Center City





# Penn & SRDC humanizing Walnut Street bridge





# Softening it from a highway



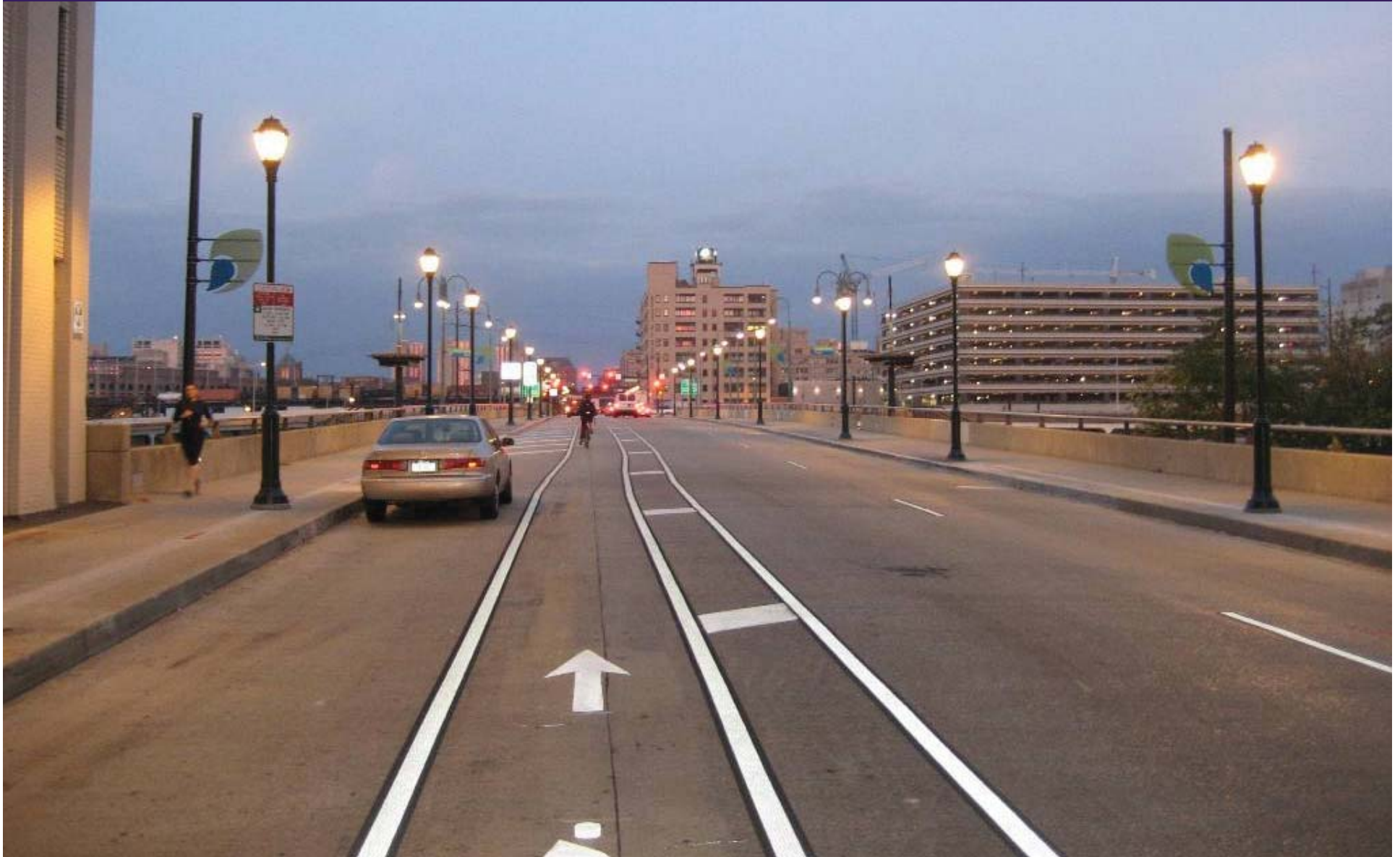


# Removing overhead signs designed for high-speeds





# Adding bike lane & pedestrian lighting



# Connection to Schuylkill Banks





**To make it more human scale & pedestrian friendly**



# SRDC has been improving the Schuylkill

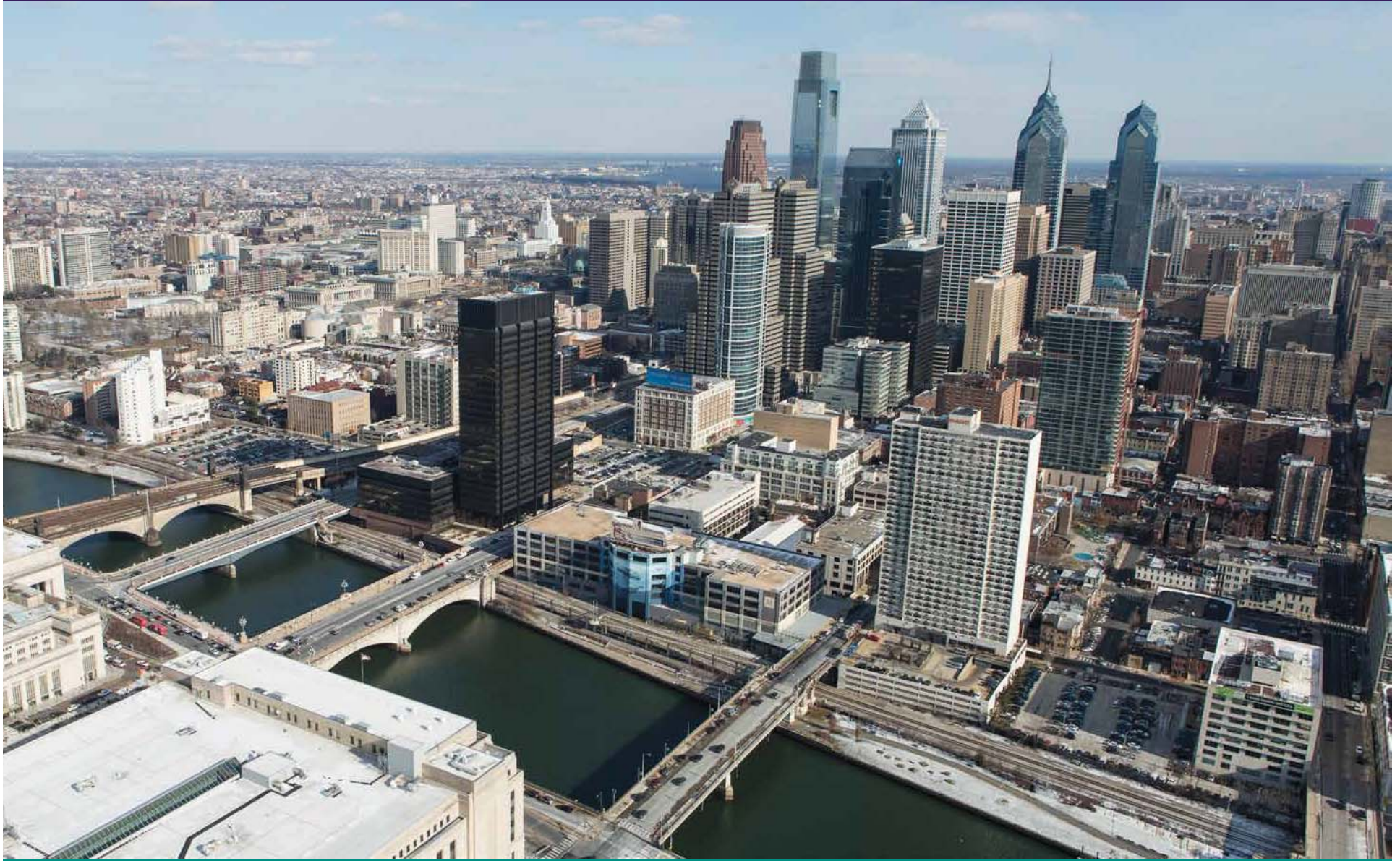




Largely at the river level



**But only partially at the bridge & city level**





**In 2003, Sasaki advanced the concept of an upper level pedestrian promenade**

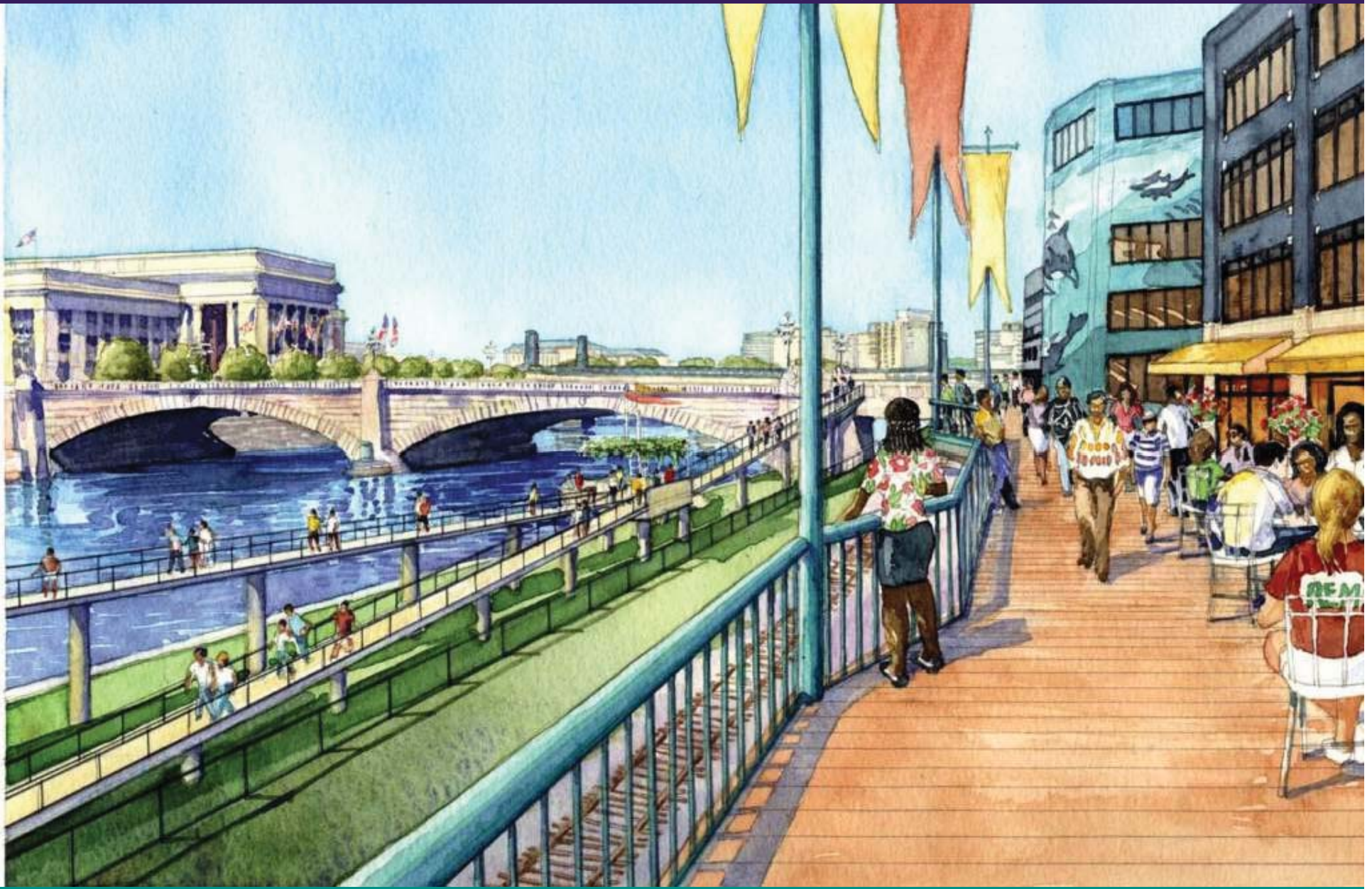


# Left Bank Promenade



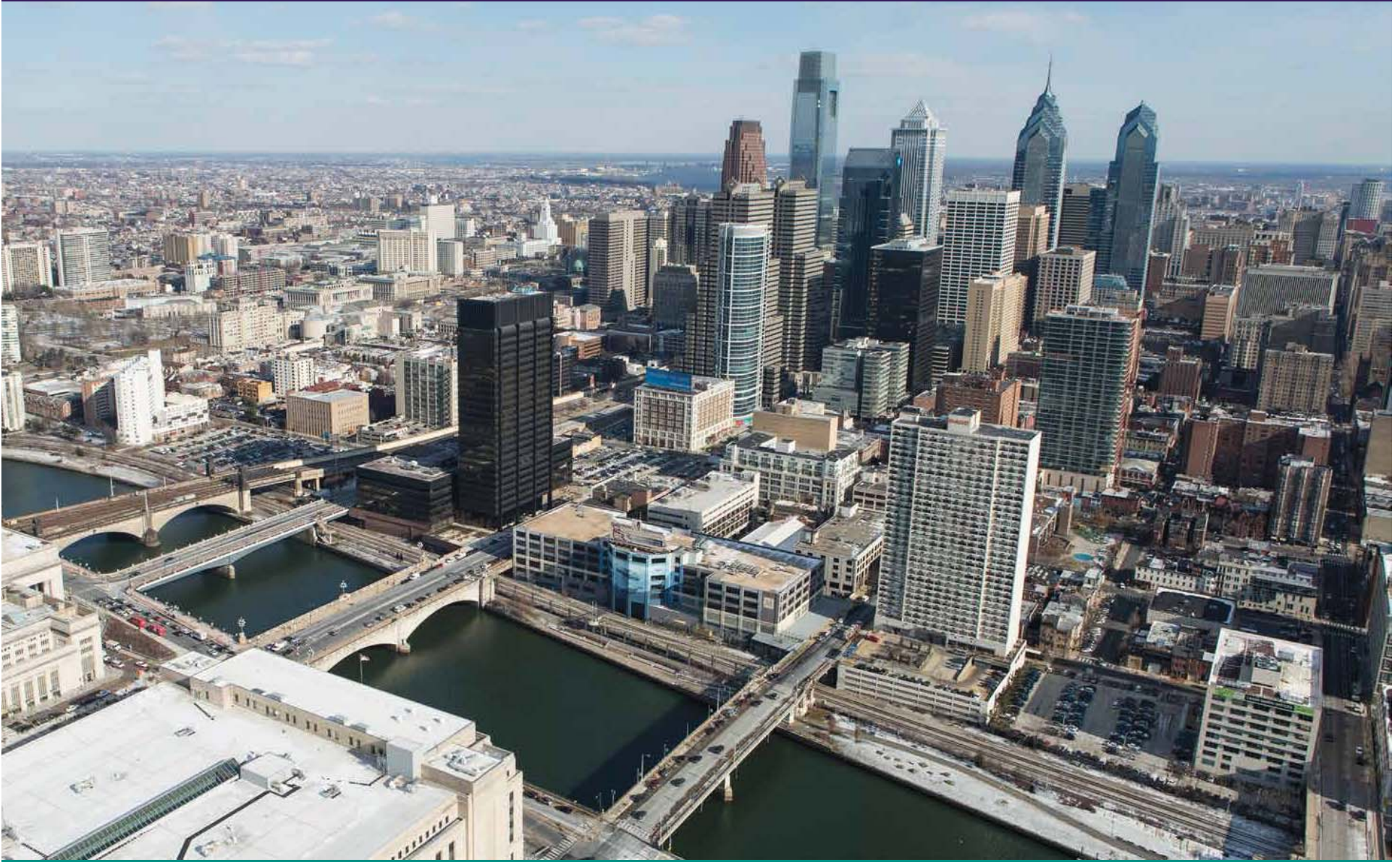


# East Bank Promenade



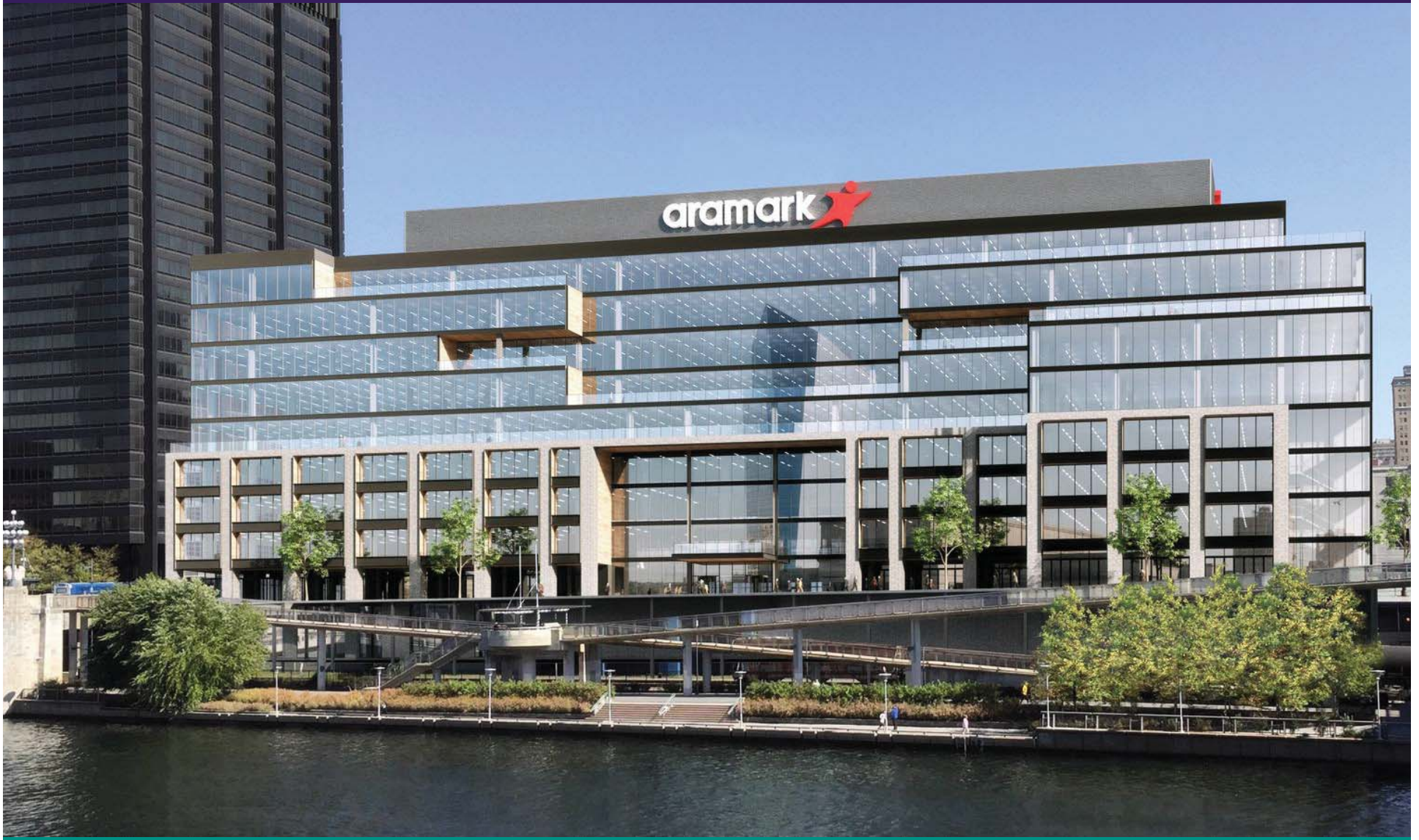


# Aramark moving to 2401 Market



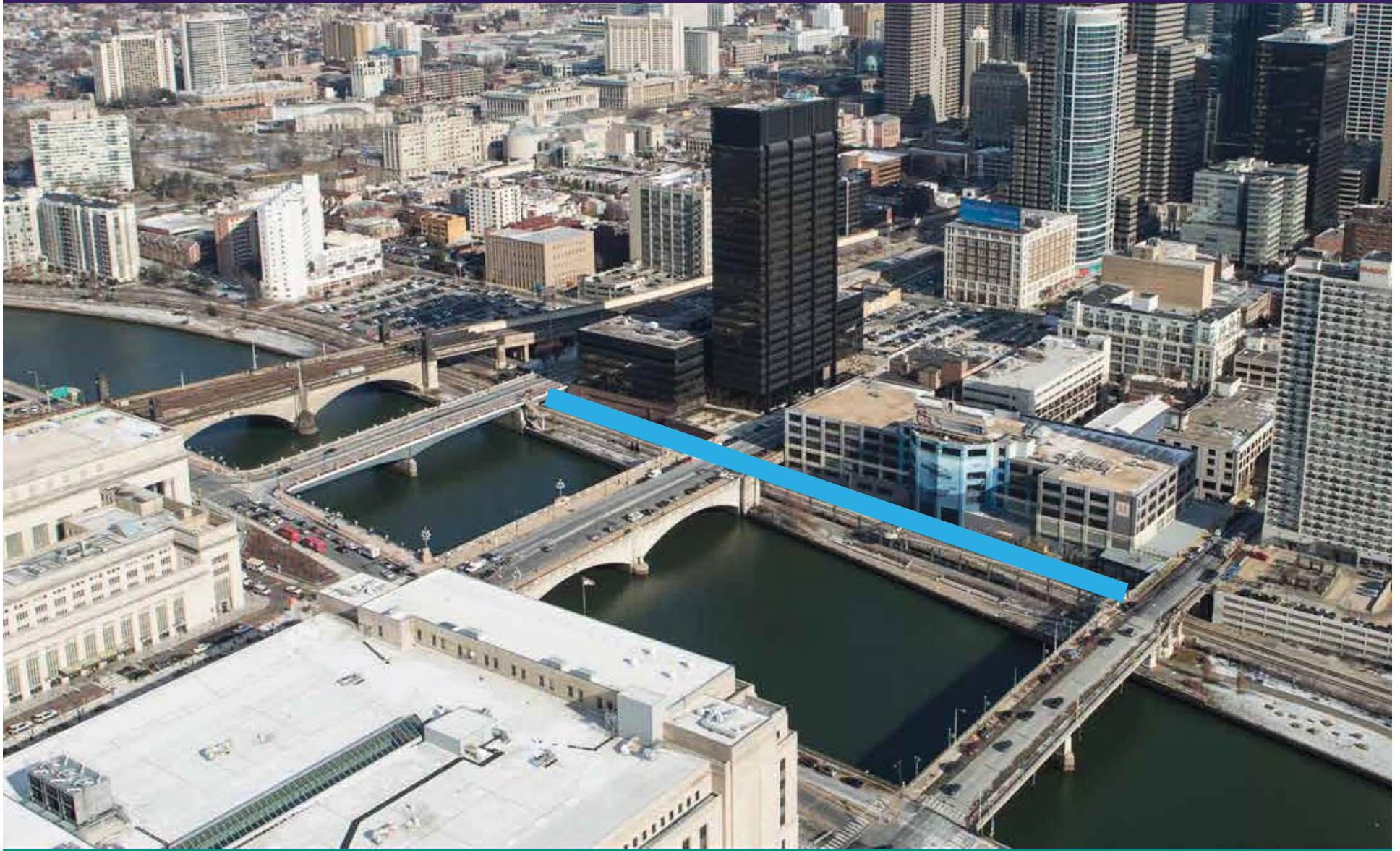


**Focused on the amenity of the river  
& proximity to transportation**





# Promenade from JFK to Chestnut Street?





# Analogy of the Chicago River



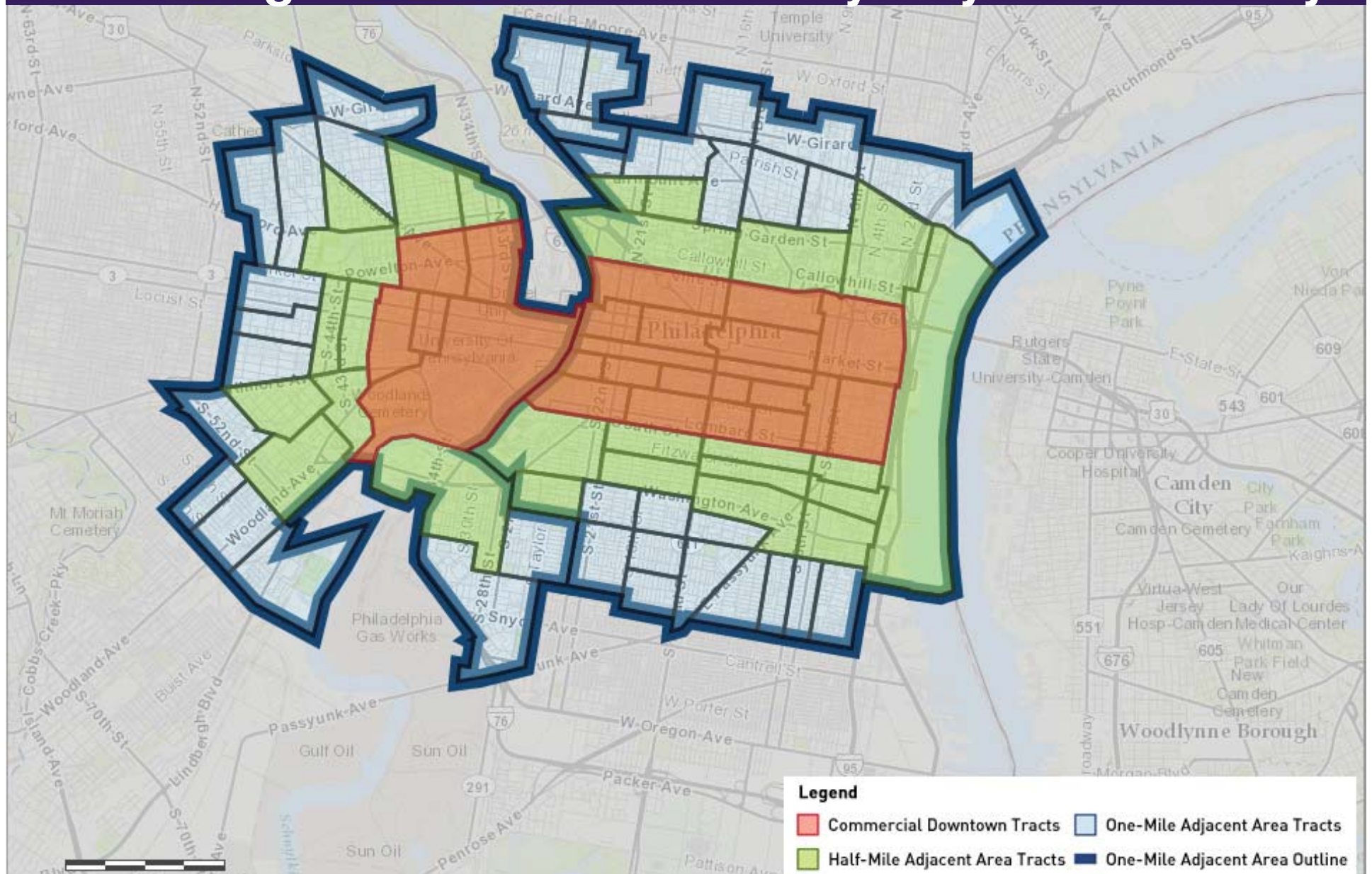


**But momentum from west to east is insufficient**



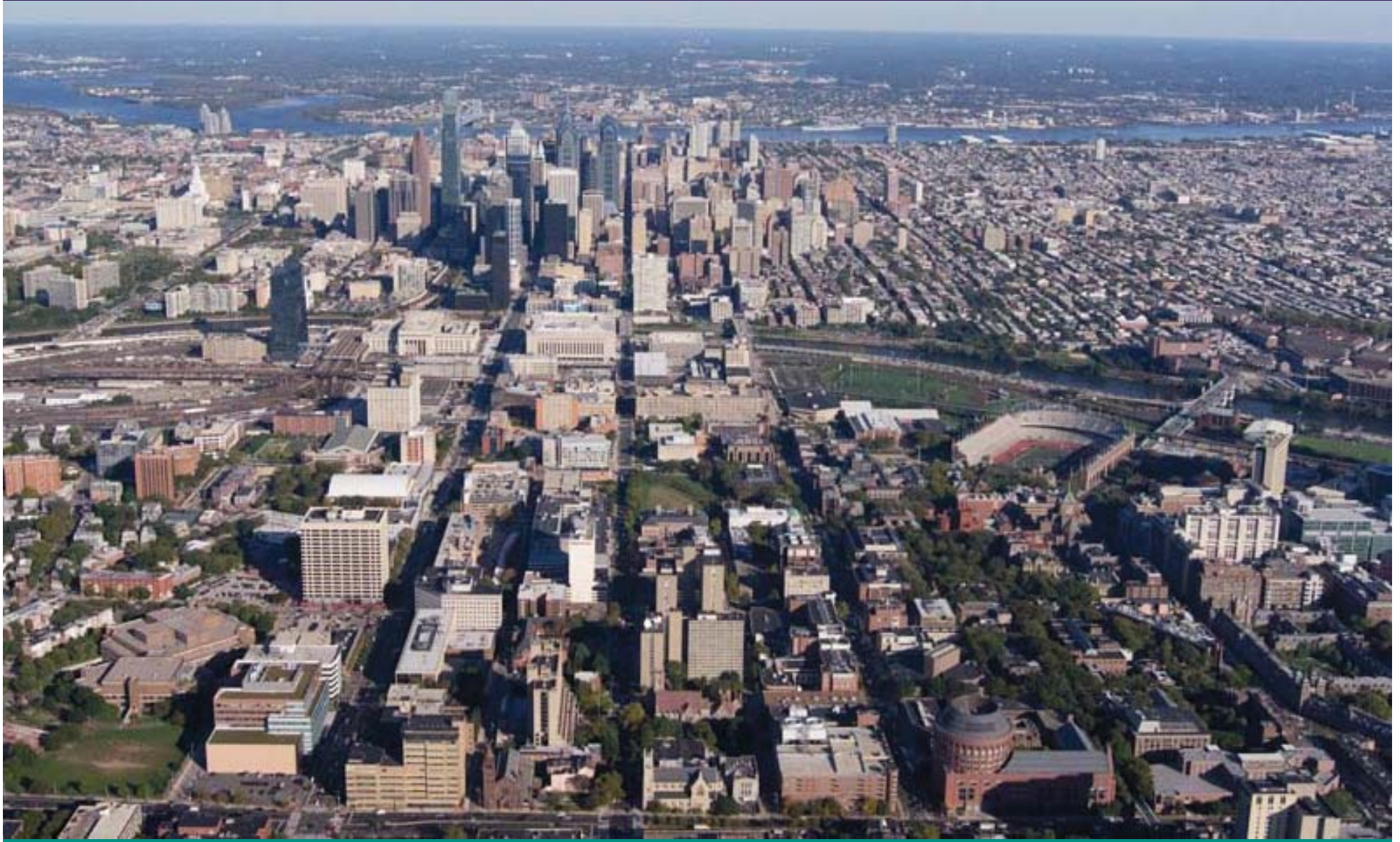


# If the goal is to link University City + Center City



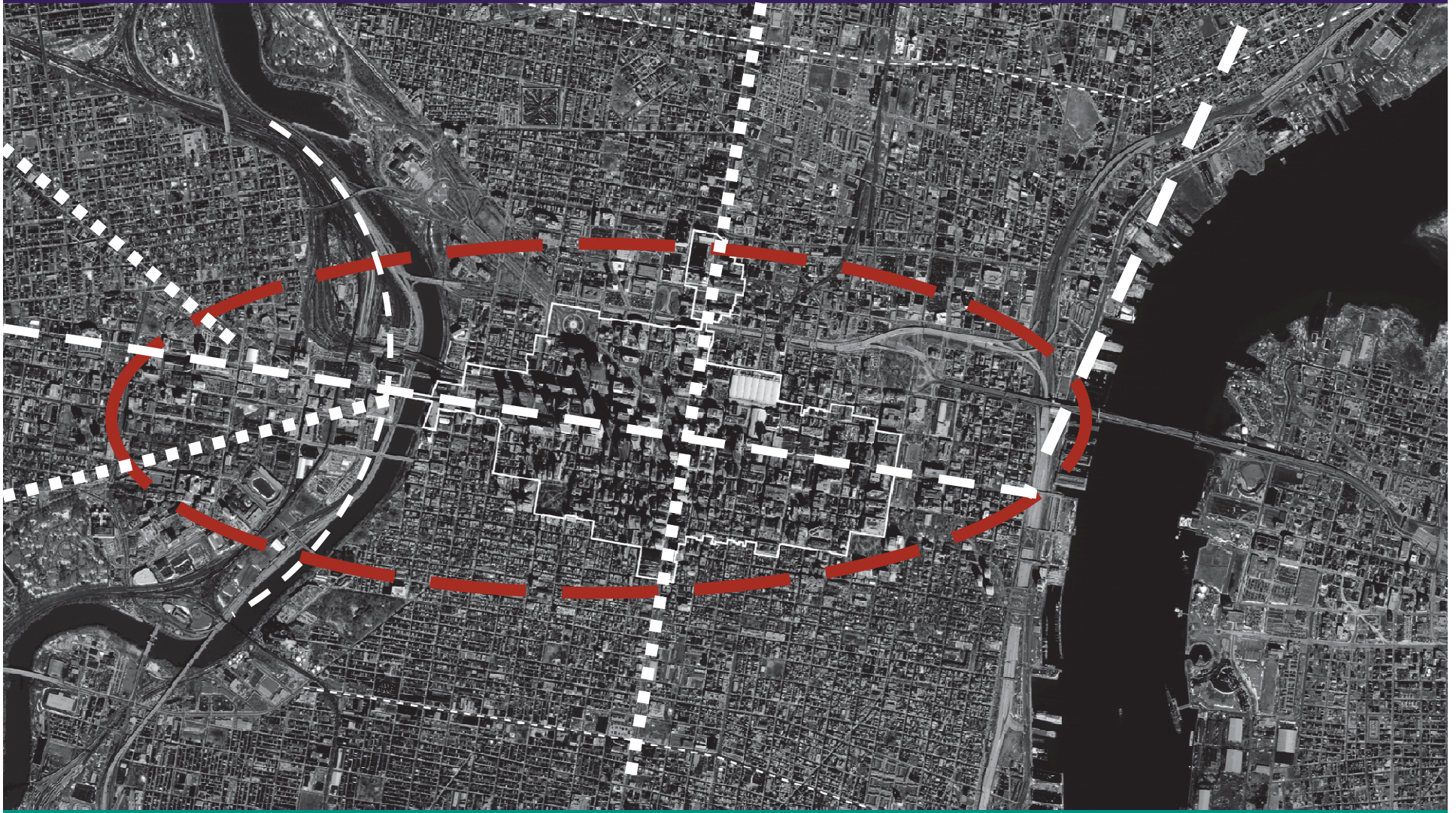


**Into a continuous regional business center**



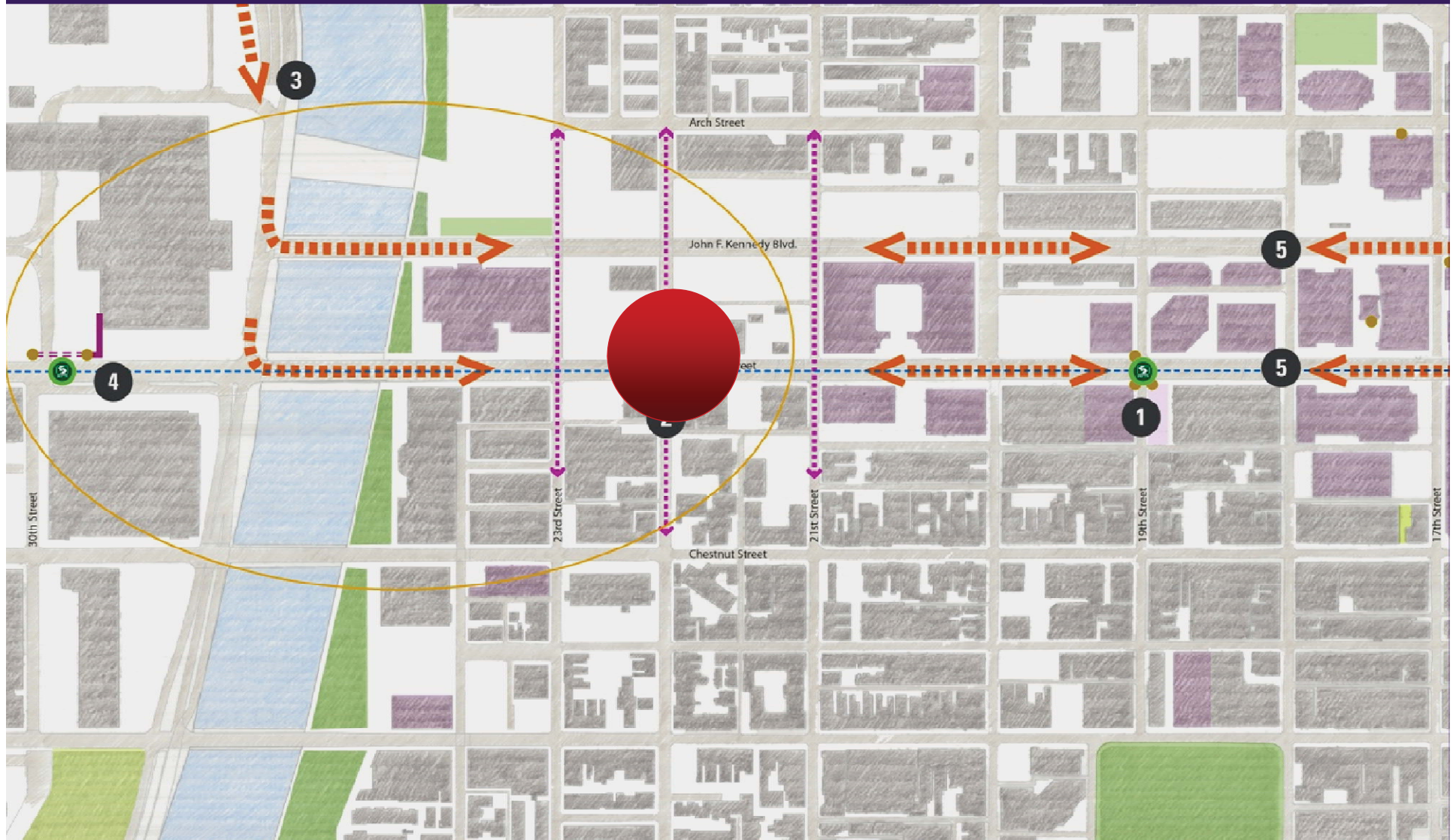


# Well-connected to region by public transit



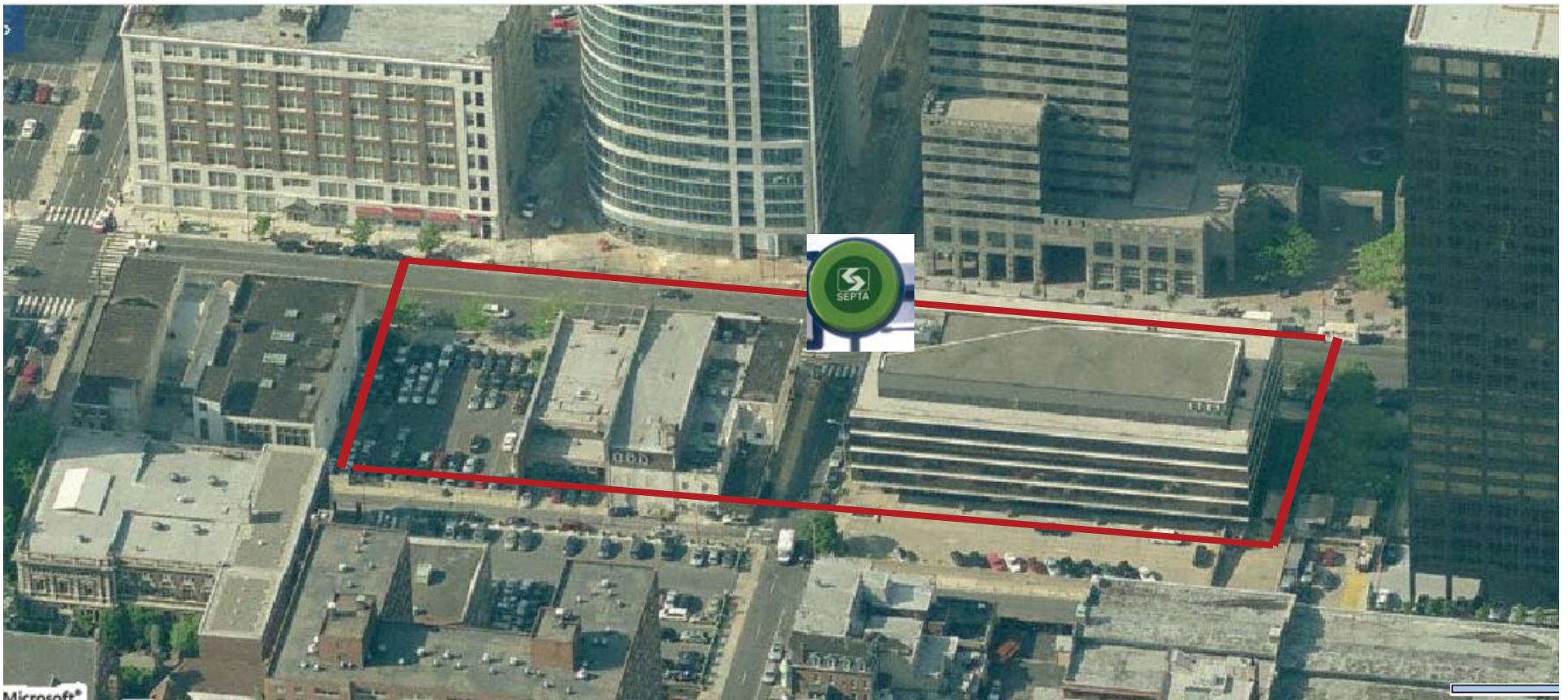


# Could transportation investments unlock development potential?





**Not in isolation but in context of future  
comprehensive redevelopment strategy**



Microsoft®

 **CENTER CITY DISTRICT**



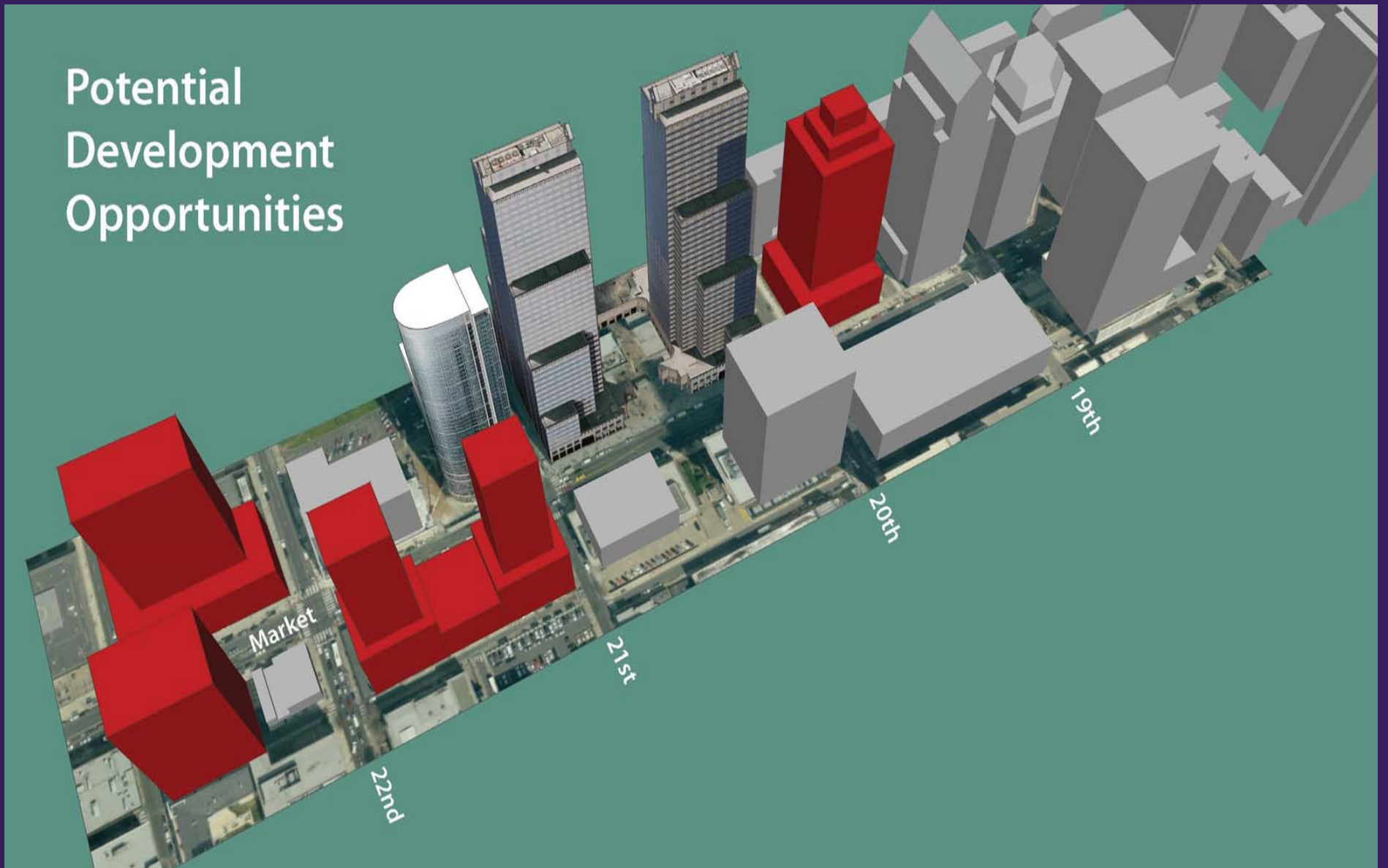
Help transform this:





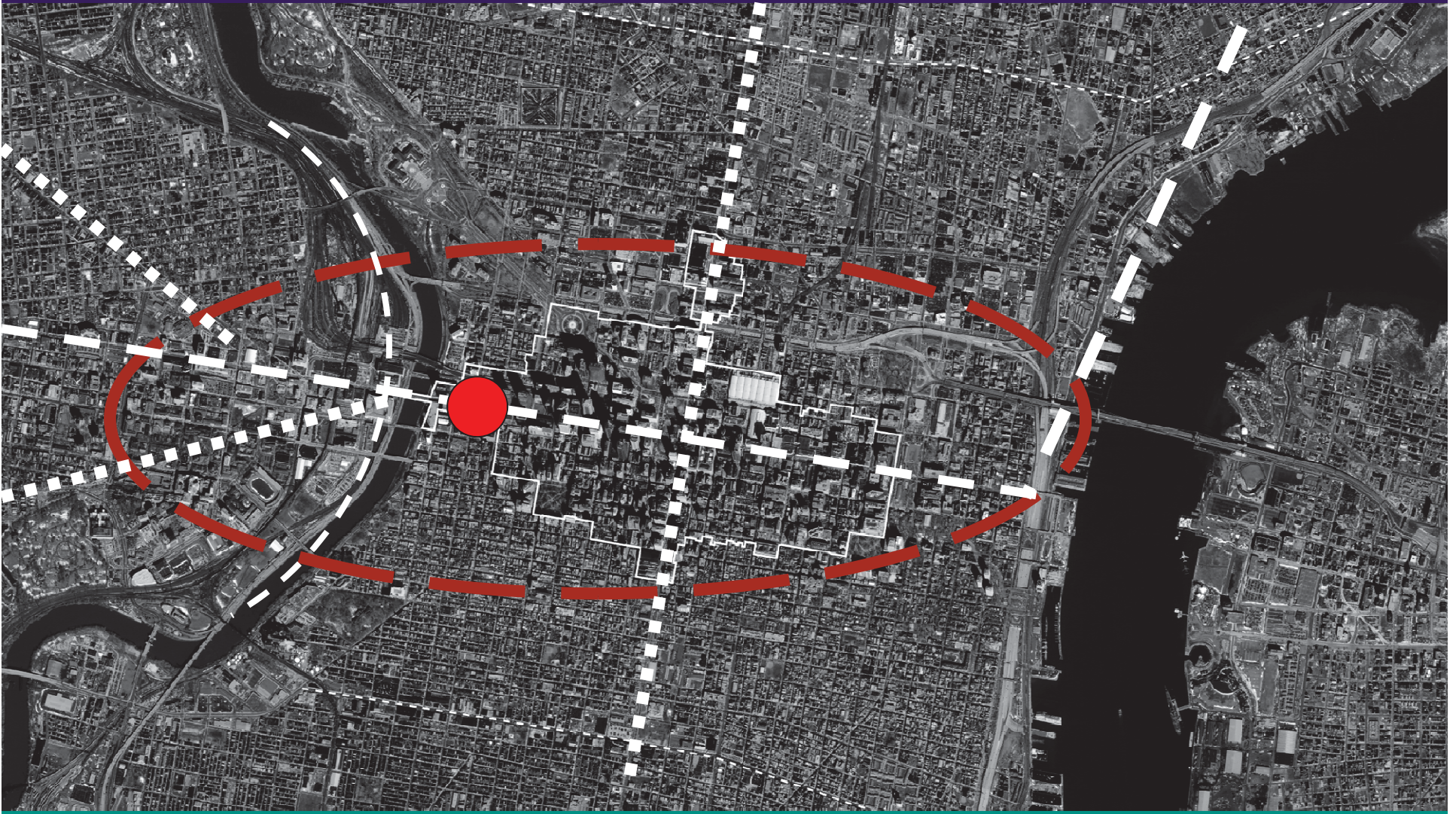
Into this

Potential  
Development  
Opportunities



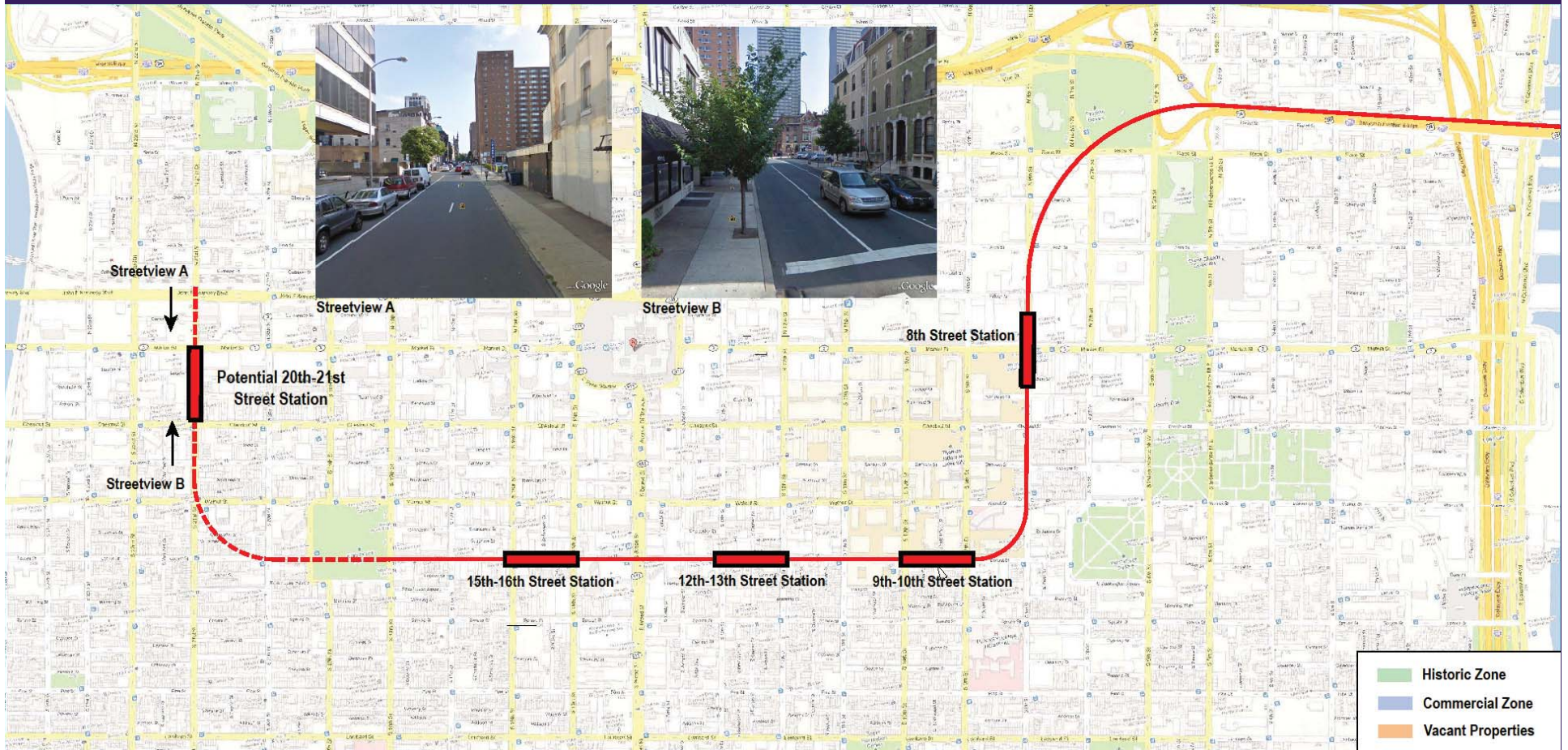


# (1) A stop on the Market Street line?





## (2) An extension of PATCO?: Directly bringing N.J. residents to Market West 13% of Center City's employees commute from NJ





## To evaluate transit: commissioned 3 studies

- (1) What are the costs & logistics of a Market subway line stop? Urban Engineers
- (2) What are the costs & logistics involved with extending the PATCO line? AECOM
- (3) What new development might be induced by a new transit stop? Econsult



Urban Engineers, Inc.  
April 2011



# Feasibility & cost of a new subway station

## West Market Transit Access



### Existing

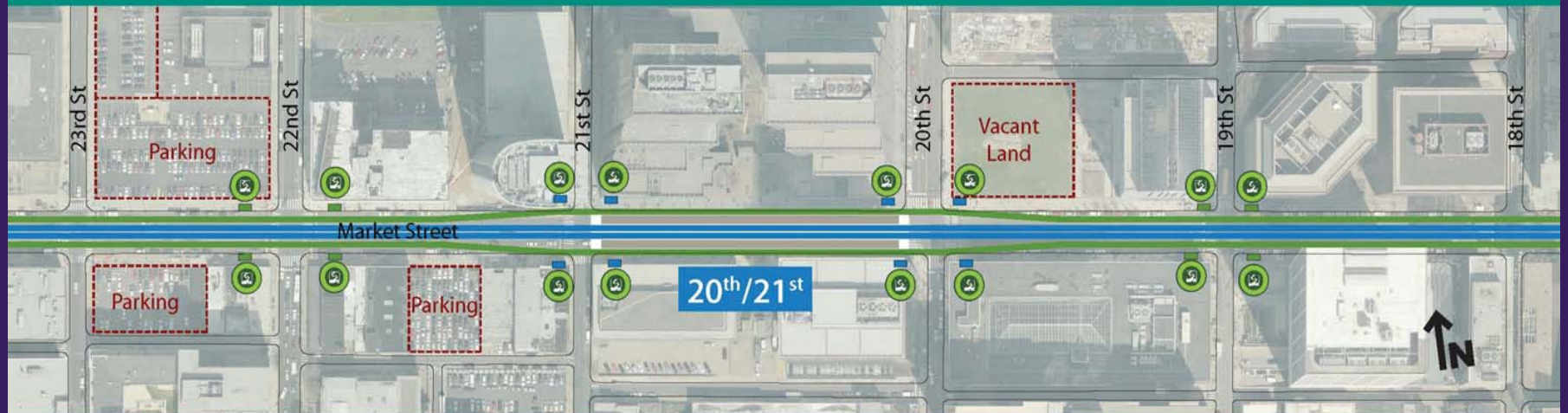


### Proposed



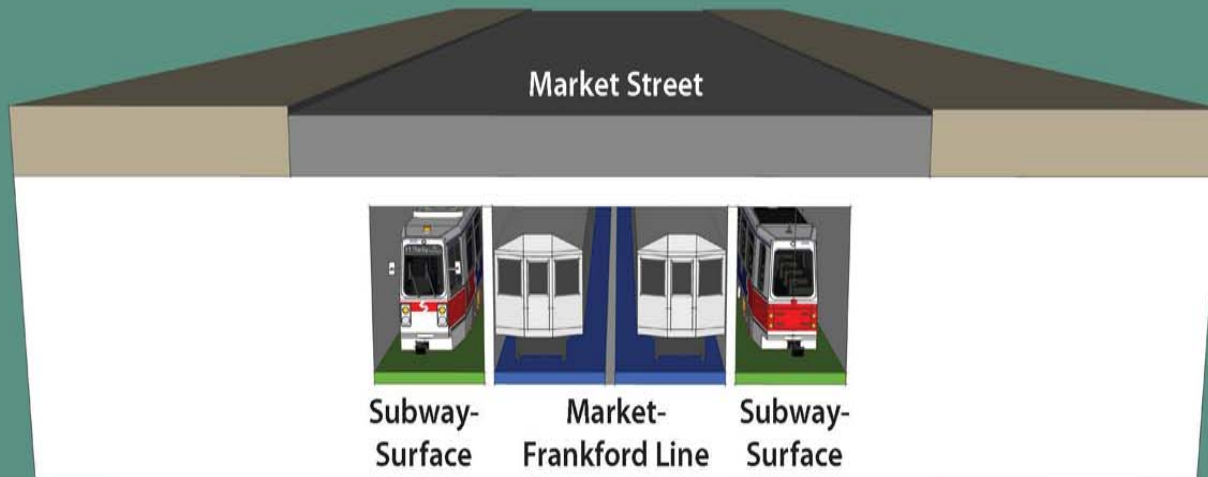


# Station Plan

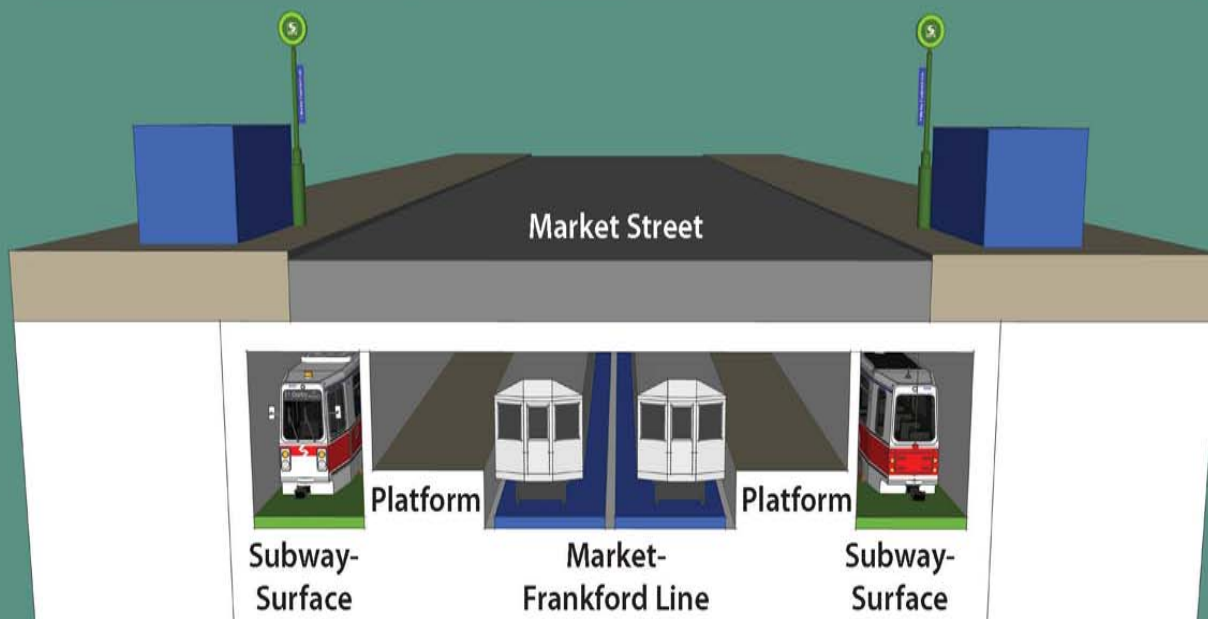


# Typical Section

Existing

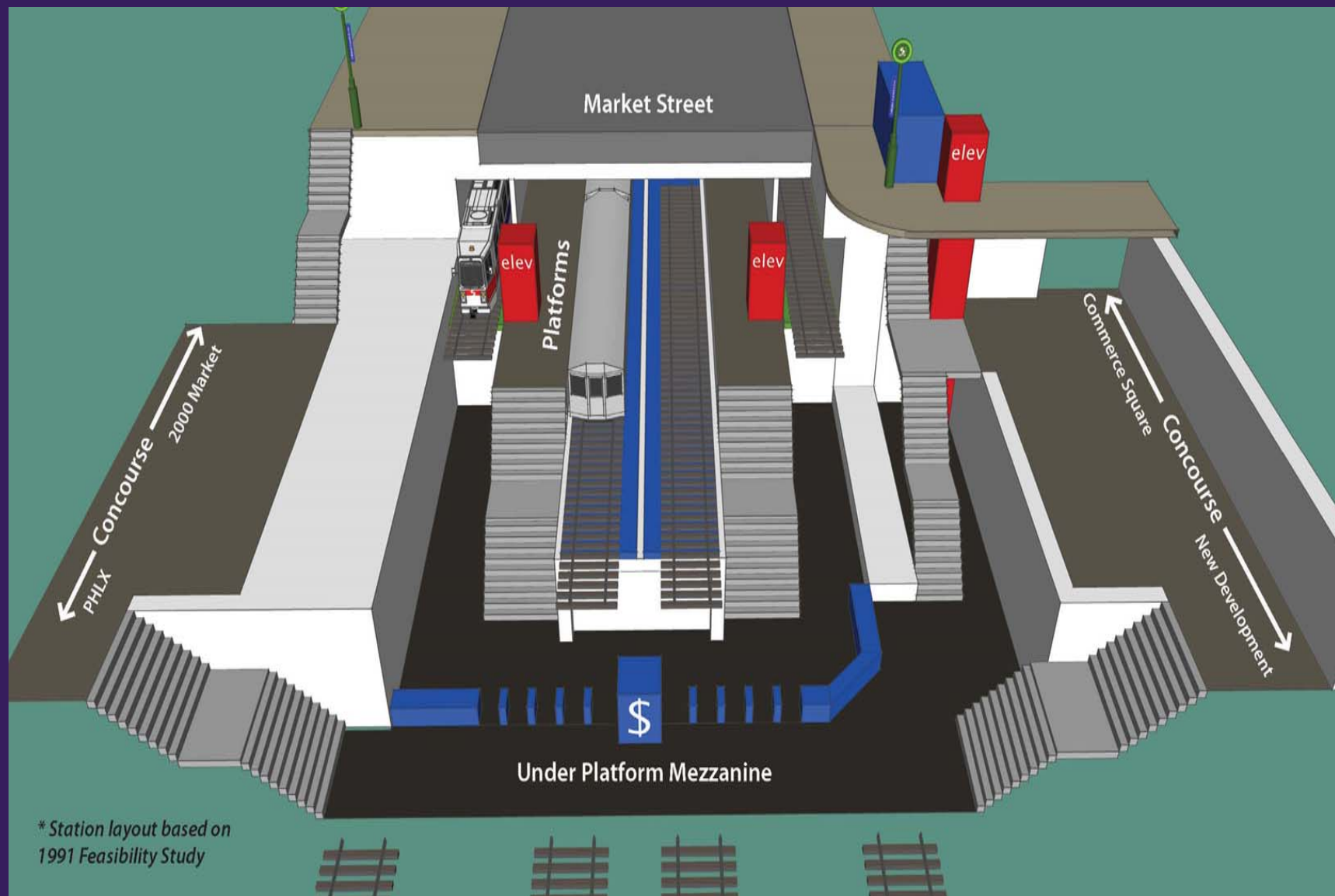


Proposed

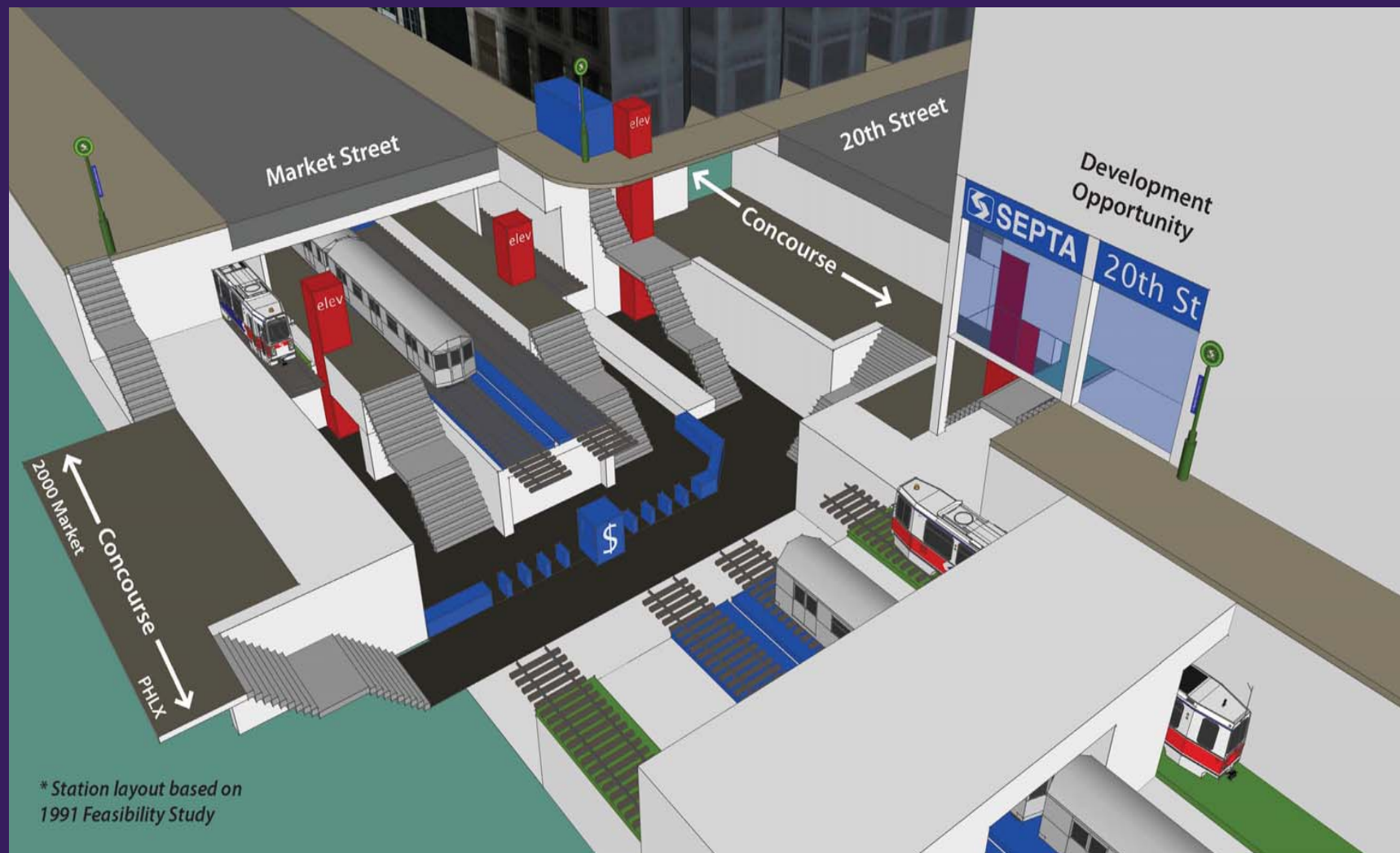




# Perspective View



## Perspective View





# Perspective View



## Estimated Implementation Time: 6 to 7 Years

2-3 years for planning and design; less if no Federal funds are used  
4 years for bidding and construction

## Estimated Cost: \$335 Million

Assumes construction starts in 2014

Includes Design, Construction Management and 30% Contingency

## Estimated Construction Impacts

Extended shutdown of subway surface tunnel with diversion of cars to 40th and Market and substitute busing

Intermittent night and/or weekend single tracking or shutdown of Market-Frankford Line

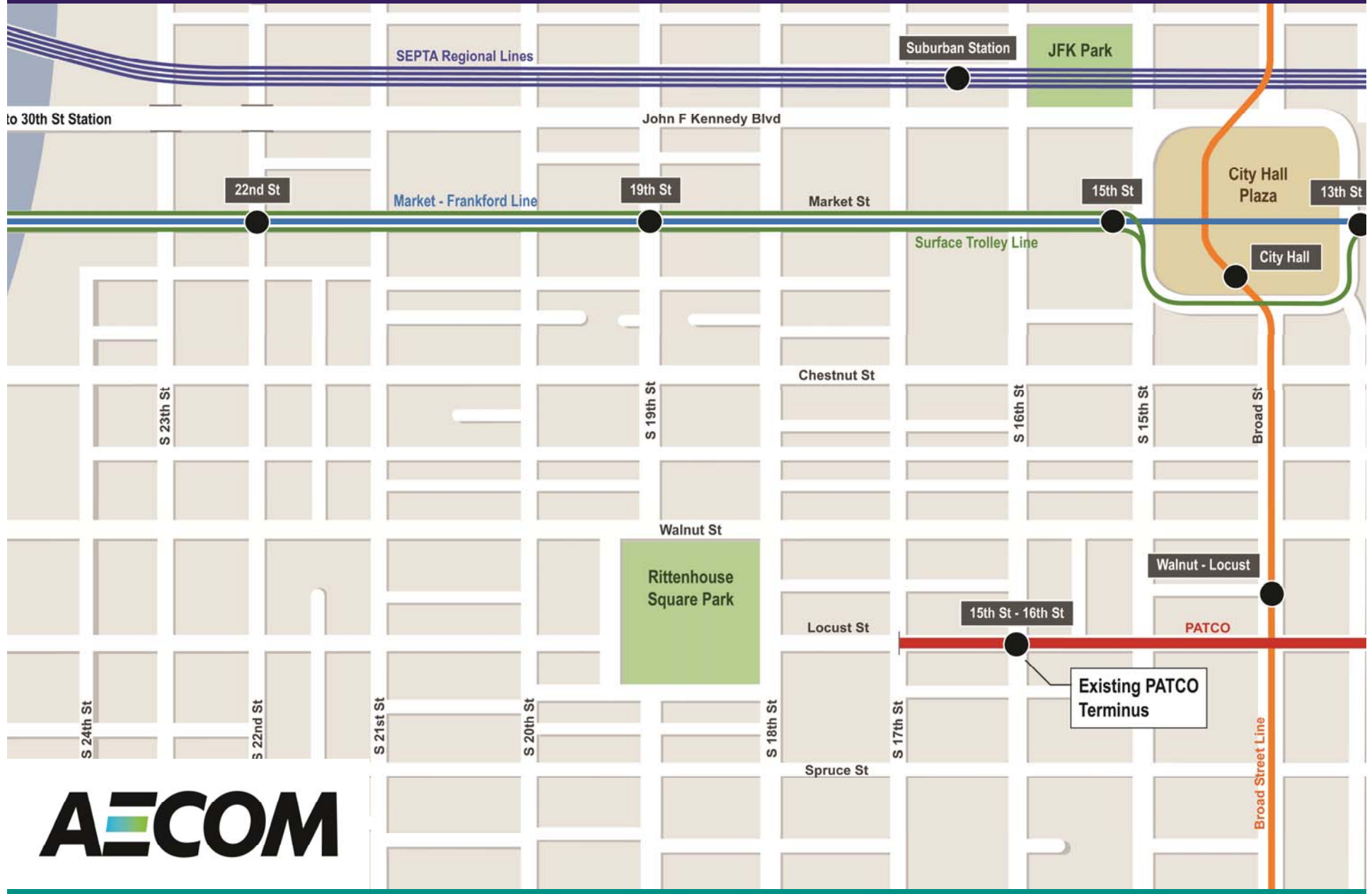
Closure of up to 1/2 of Market Street at a time



# Extension of PATCO service

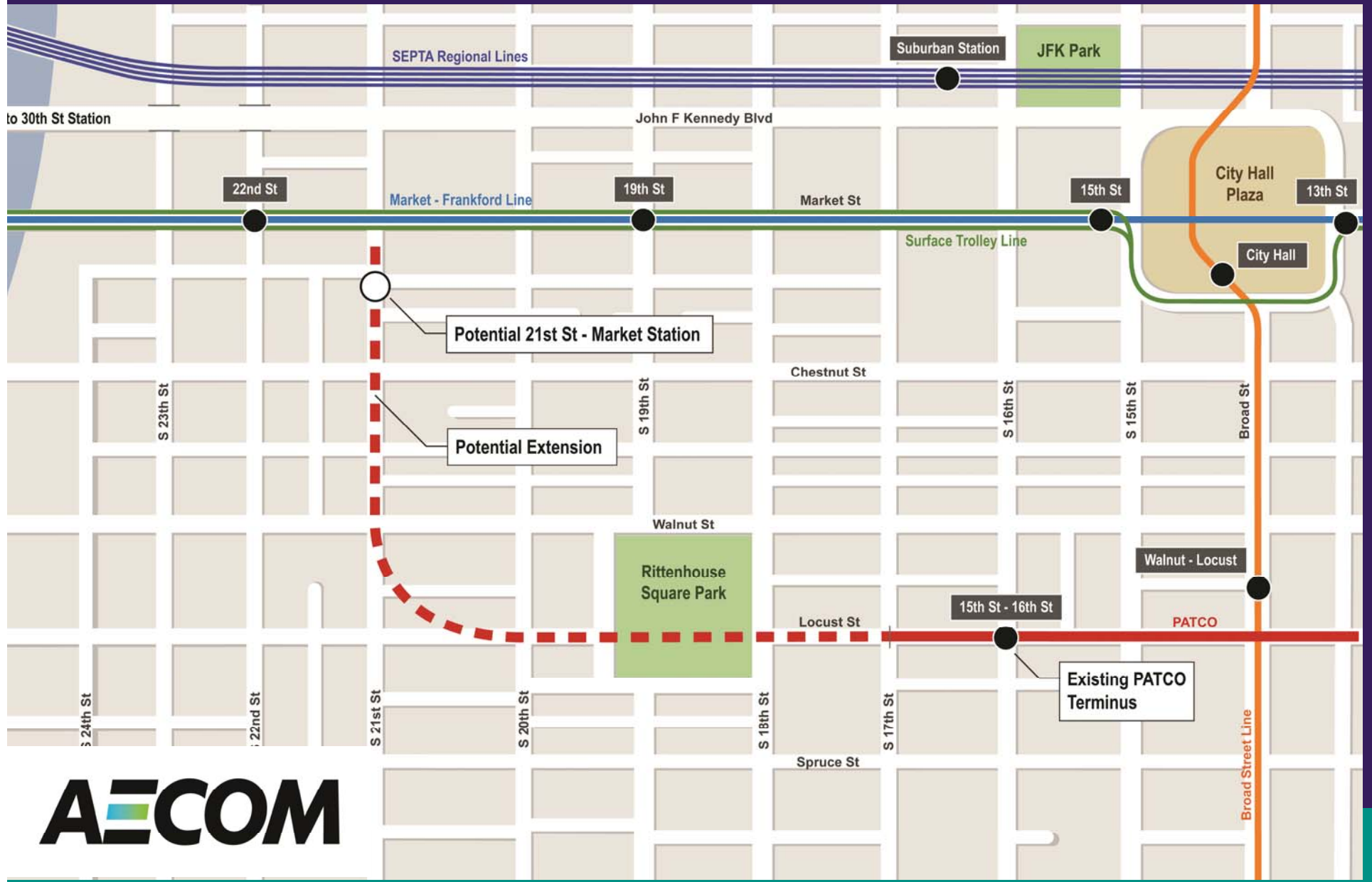


# PATCO service terminates at 16<sup>th</sup> & Locust Street

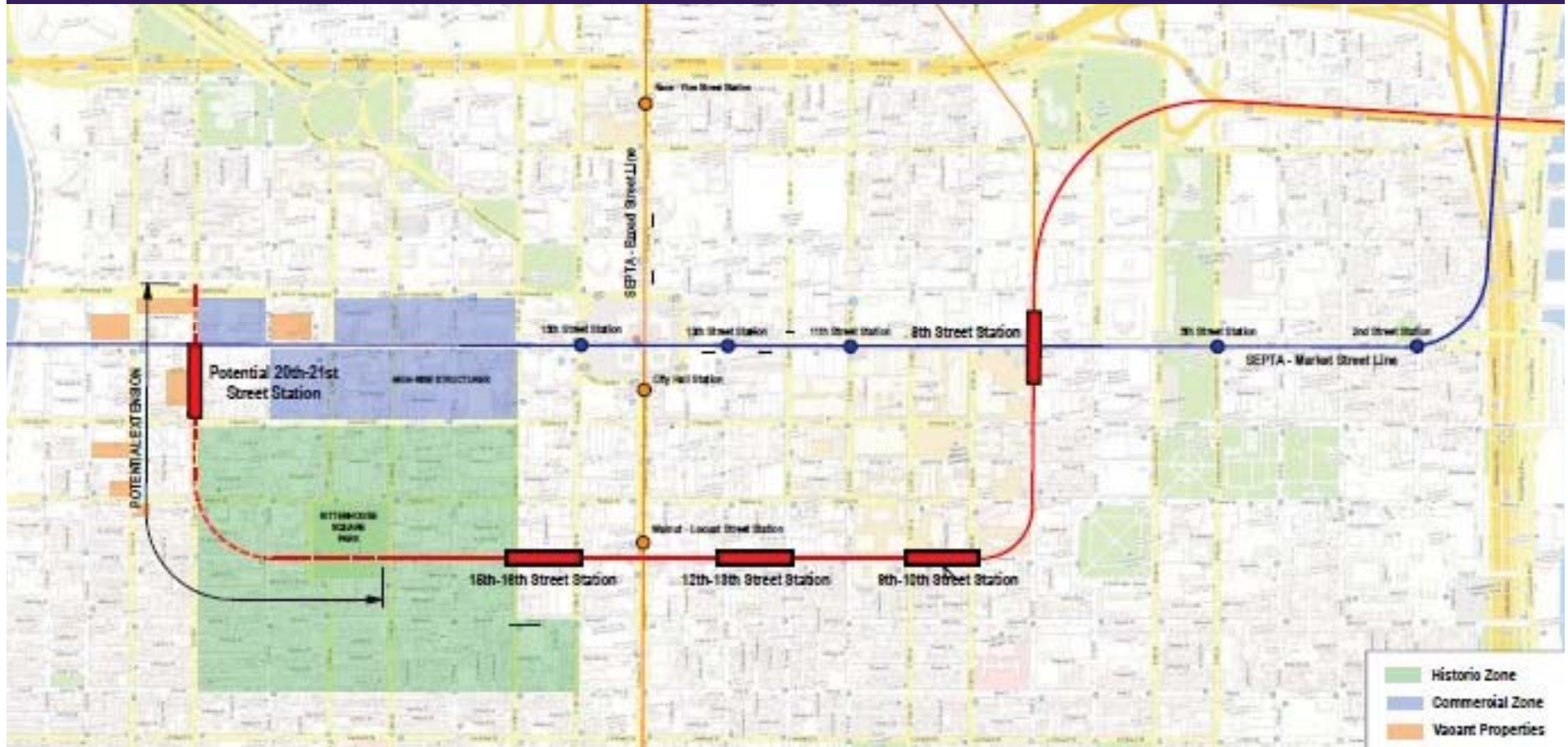




# Can it be extended to Market Street West?

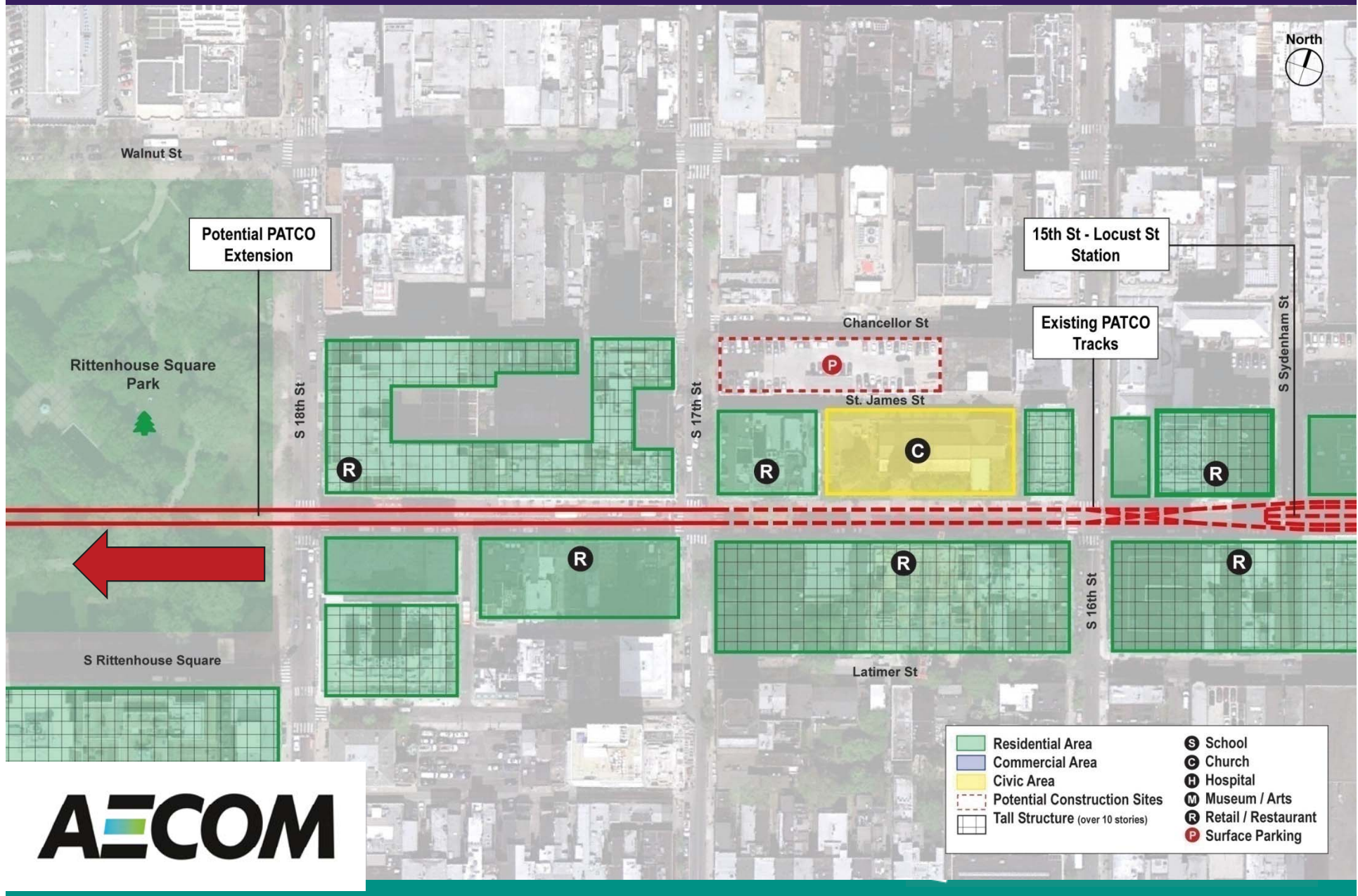


# Considered 21<sup>st</sup> & 22<sup>nd</sup> ; focused on 21<sup>st</sup> Street





# What is the likely path for extension?





# Extend west under Locust Street



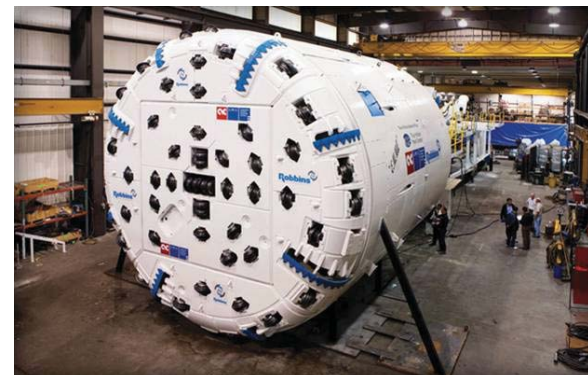
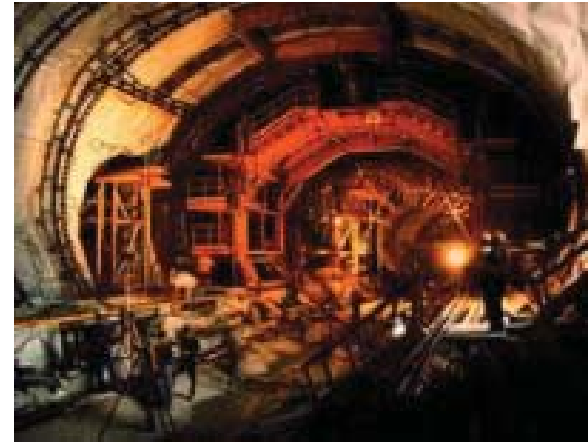
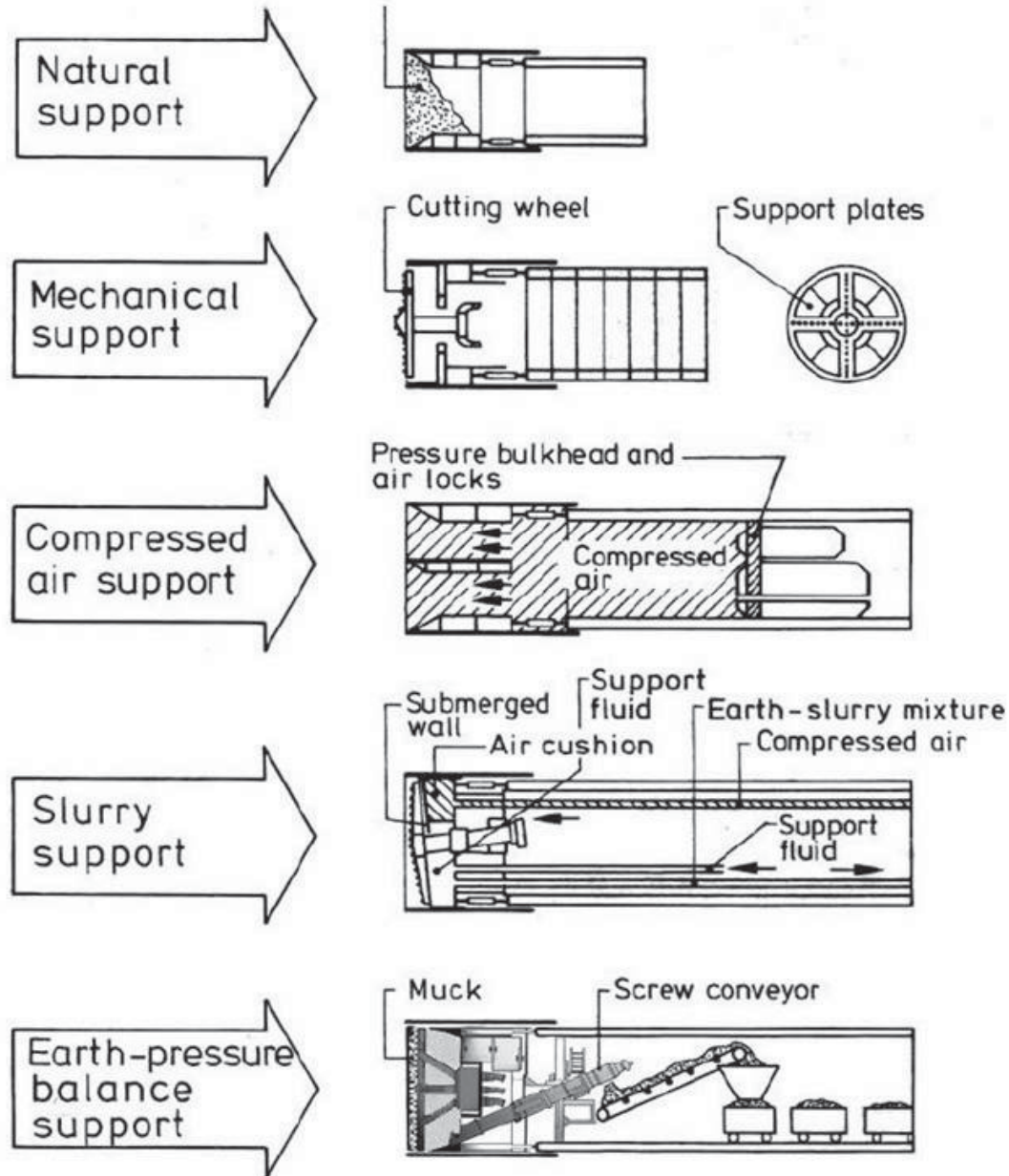


# Cut & cover thru Rittenhouse Square is DOA





# Have to rely on deep bore technology





## Two options: #1

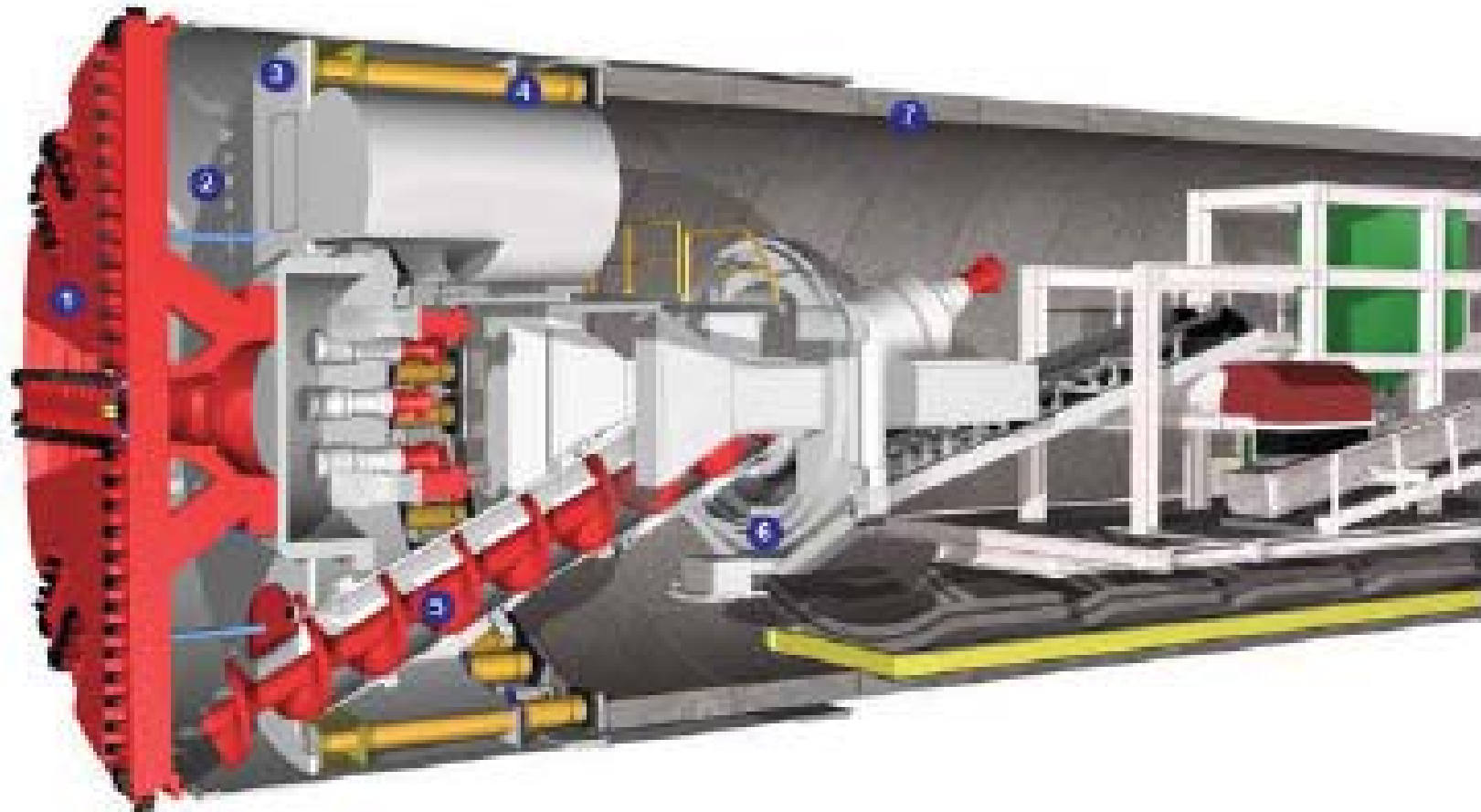


Figure 2. Earth Pressure Balance T

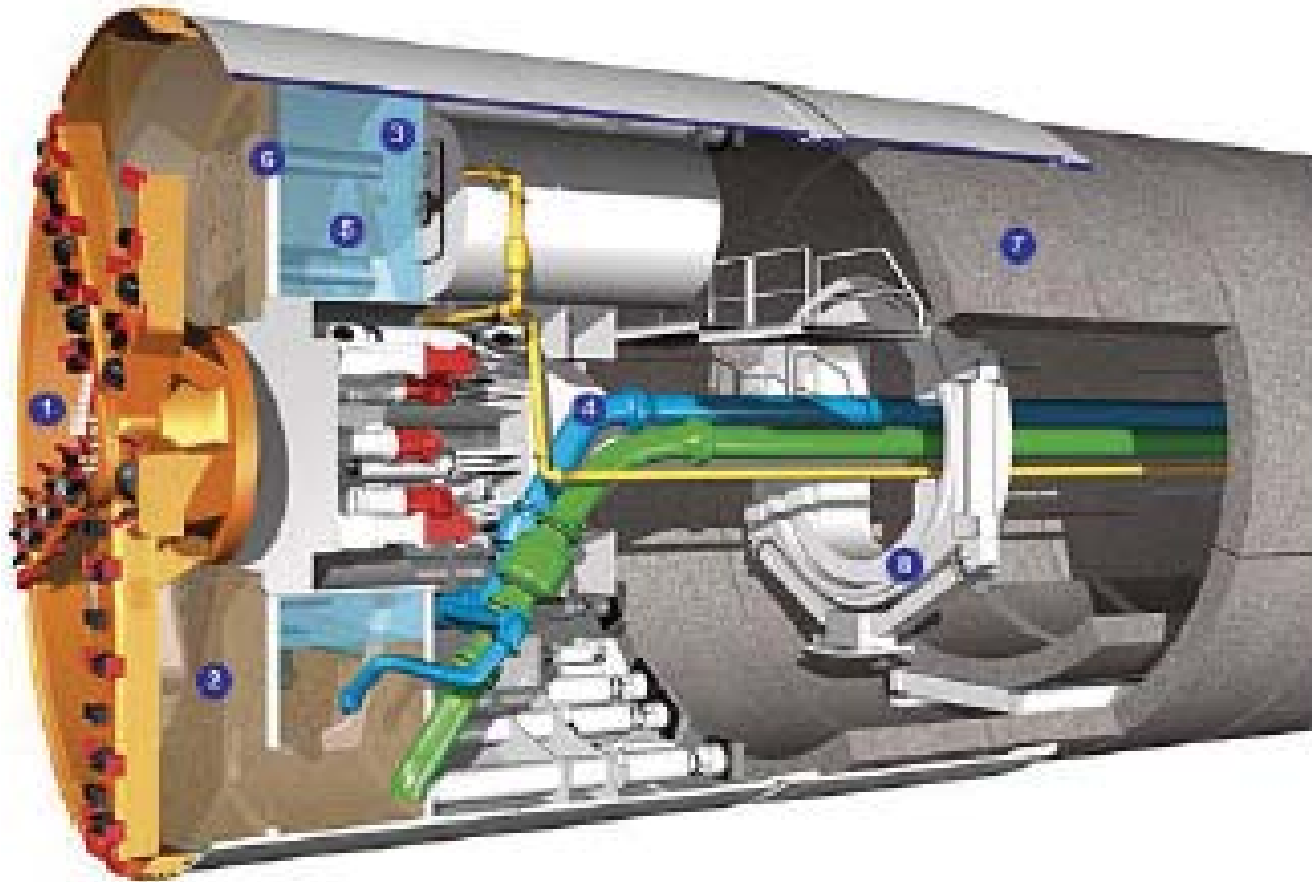


Figure 3. Slurry Face TBM





# View looking east on Locust to Rittenhouse Square





# Pass under Square & beneath building foundations





# Substantial number of historic buildings







View 1



View 2



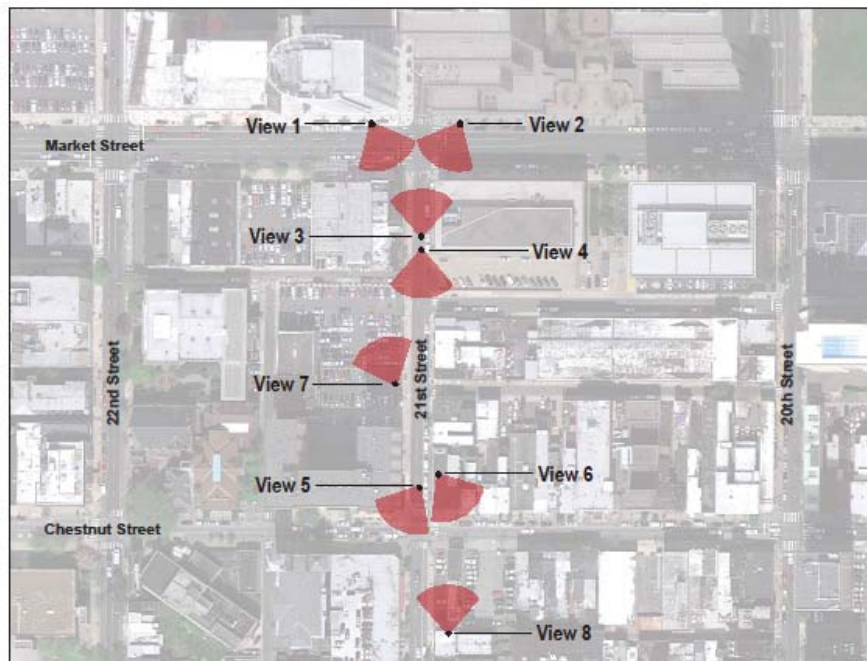
View 3



View 4



View 5



Site Perspectives



View 7

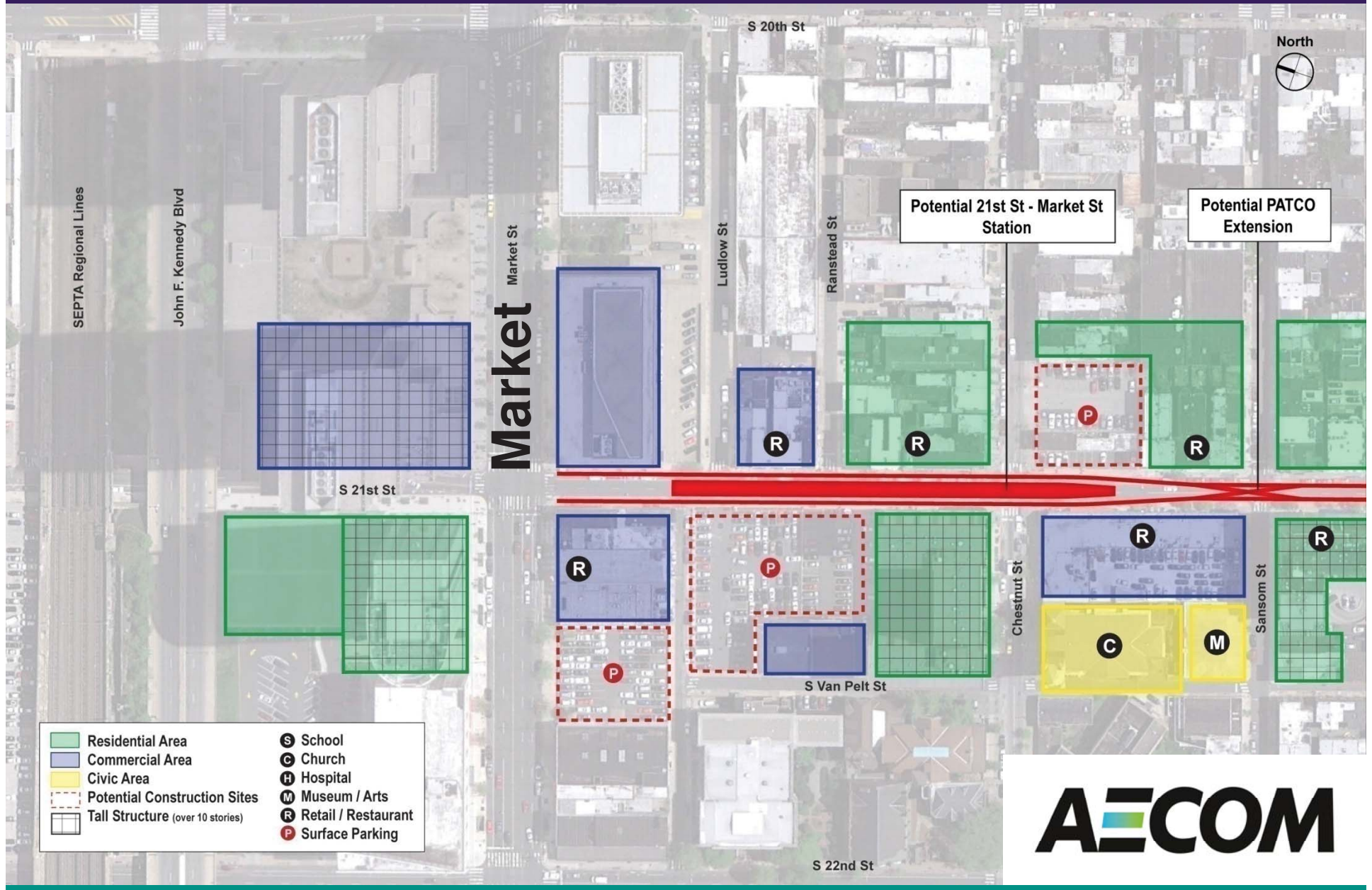


View 6



View 8

# Coming north on 21<sup>st</sup> street just south of Market



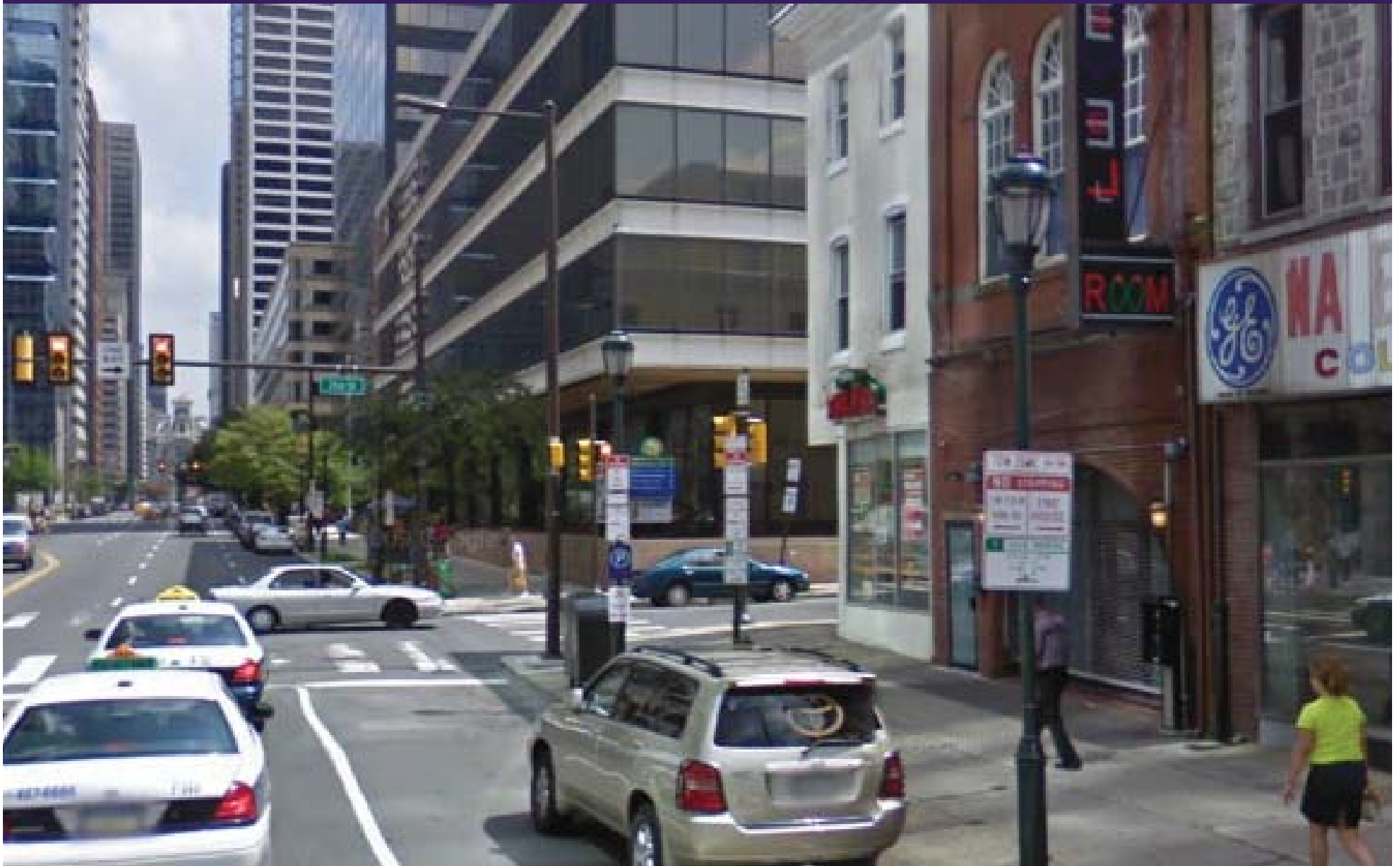


# View looking south on 21<sup>st</sup> Street



**AECOM**

## 21<sup>st</sup> & Market Street





# Potential station entrance locations & cross-section

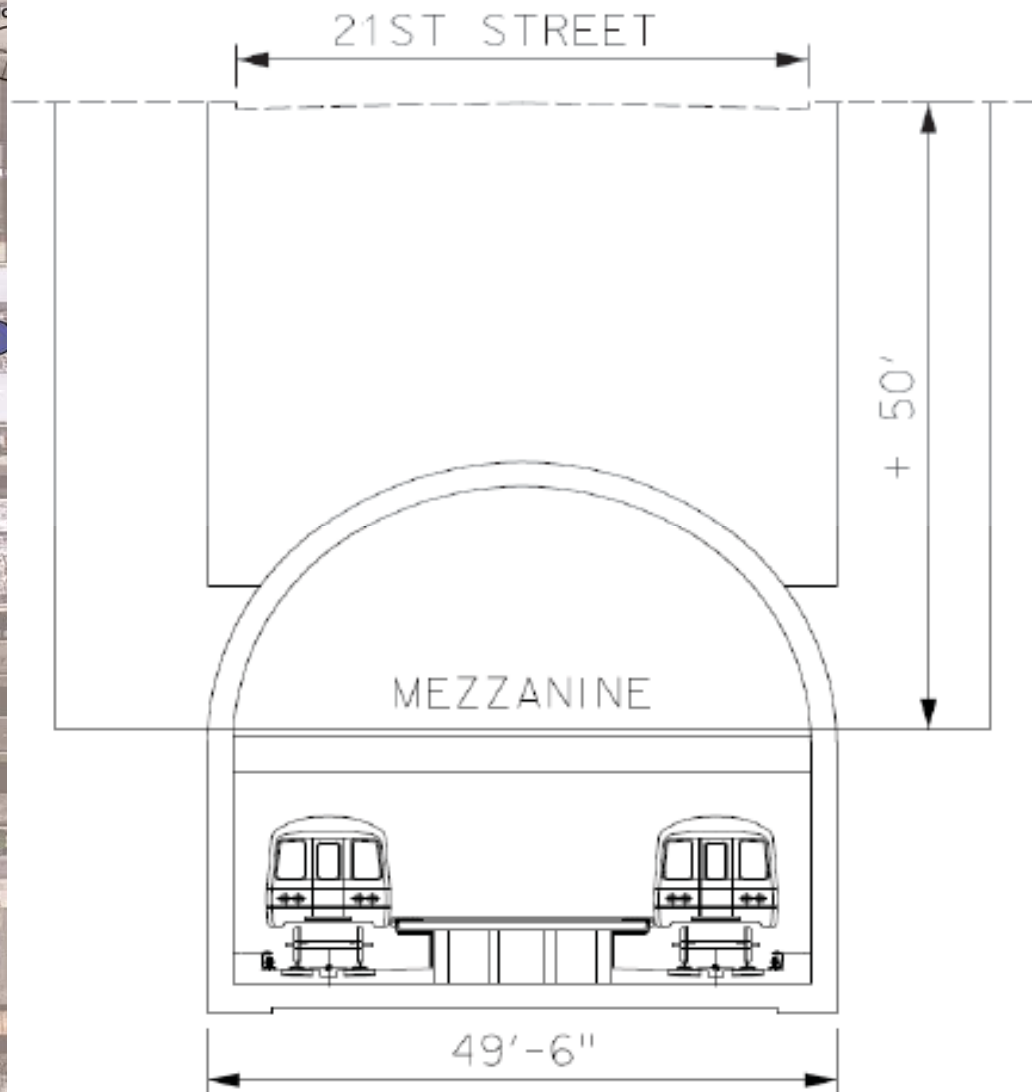
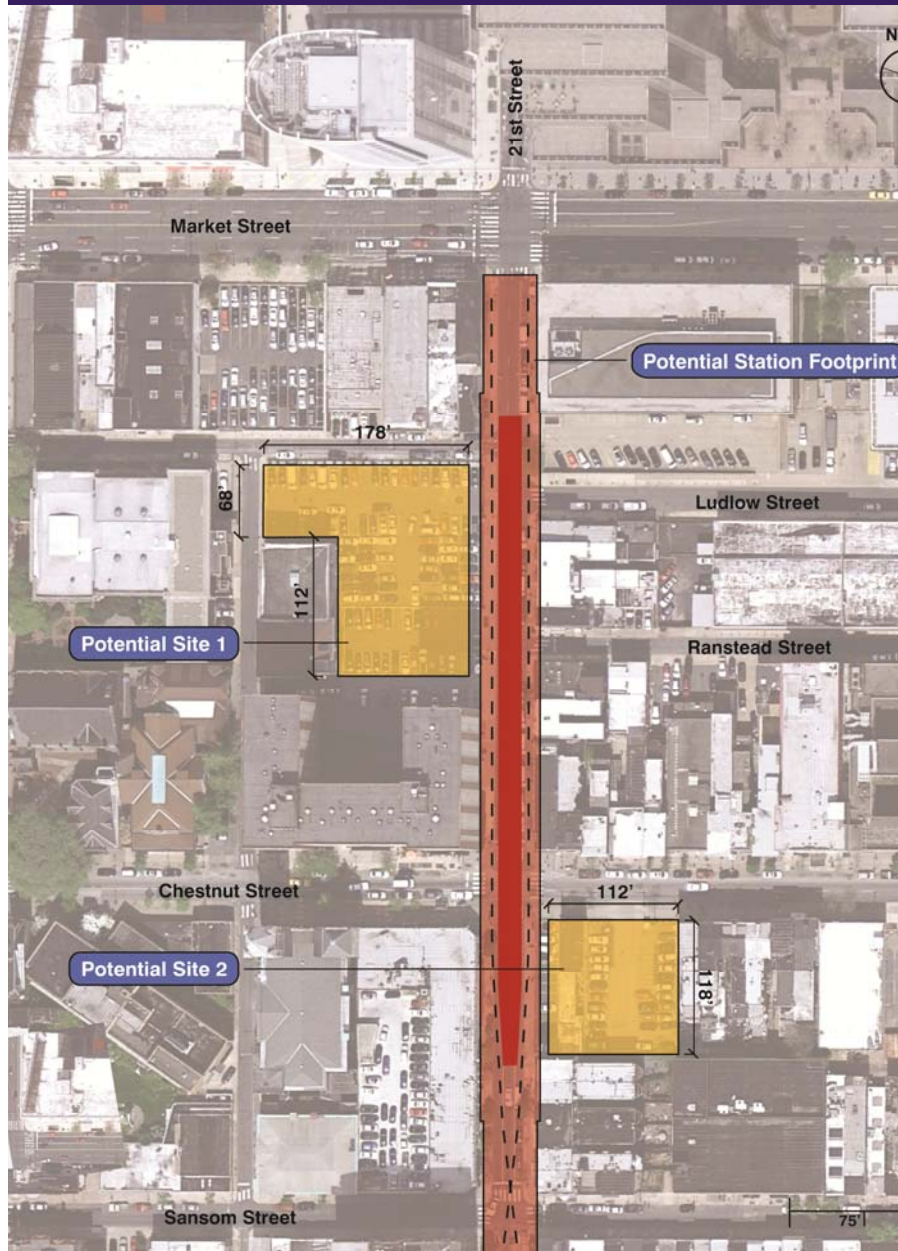


Figure 9: Concept Station Cross Section along 21<sup>st</sup> Street

# Potential station locations

- Existing parking lots on 21<sup>st</sup> Street provide opportunities for station entrances, ancillary facilities, and construction staging areas.
- Depth of Station would require off-street entrances with escalators and elevators that provide overbuild opportunities.
  - Two adjacent lots midblock between Market and Chestnut Streets
  - Parking lots & adjacent small commercial building on southeast corner of Chestnut St.



Chestnut & 21<sup>st</sup>, Southeast corner



21<sup>st</sup>, between Market & Chestnut Streets



# Station entrance options: free-standing in a plaza





# Cut-out in building fabric



Figure 11: 50<sup>th</sup> Street - Before



Figure 12: 50<sup>th</sup> Street - After



Placed into a new park





Incorporated into building's first floor





# Attached to existing building



## Order-of-Magnitude Cost Estimate

SECTION BREAKOUT COSTS	TOTALS
INITIAL WORK (SITE UTILITIES & HEAVY CIVIL)	
Utilities and Maintenance/Protection of Traffic	\$24,460,000
Geotechnical	\$5,000,000
Cavern Construction and Support	\$158,106,100
TUNNELING (EXCAVATION, LINING, & DISPOSAL)	\$55,191,200
STATION (STRUCTURAL & ARCHITECTURAL)	
Station	\$146,818,608
Entrances	\$57,718,608
Ancillary Building for ventilation	\$60,068,608
TRACK, SIGNAL, POWER, COMM & MEP	\$69,535,980
TOTAL PROJECTED DIRECT CONSTRUCTION	\$576,899,105
CONTINGENCY - 30%	\$173,069,732
SUBTOTAL, CONSTRUCTION	\$749,968,837
SOFT COSTS - 32.5% (ENGINEERING, PROGRAM MGT, PERMITTING, CONST MGT, SURVEY, INSURANCE, ENVIRONMENTAL)	\$243,739,872
GRAND TOTAL, PROJECTED PROJECT COST	\$993,708,708



## Order-of-Magnitude Cost Estimate

SECTION BREAKOUT COSTS	TOTALS
<b>INITIAL WORK (SITE UTILITIES &amp; HEAVY CIVIL)</b>	
Utilities and Maintenance/Protection of Traffic	\$24,460,000
Geotechnical	\$5,000,000
Cavern Construction and Support	\$237,719,280
<b>TUNNELING (EXCAVATION, LINING, &amp; DISPOSAL)</b>	\$55,191,200
<b>STATION (STRUCTURAL &amp; ARCHITECTURAL)</b>	
Station	\$146,818,608
Entrances	\$57,718,608
Ancillary Buildings	\$60,068,608
<b>TRACK, SIGNAL, POWER, COMM &amp; MEP</b>	\$69,535,980
<b>TOTAL PROJECTED DIRECT CONSTRUCTION</b>	\$656,512,285
<b>CONTINGENCY - 30%</b>	\$196,953,686
<b>SUBTOTAL, CONSTRUCTION</b>	\$853,465,971
<b>SOFT COSTS - 32.5% (ENGINEERING, PROGRAM MGT, PERMITTING, CONST MGT, SURVEY, INSURANCE, ENVIRONMENTAL)</b>	\$277,376,440
<b>GRAND TOTAL, PROJECTED PROJECT COST</b>	<b>\$1,130,842,411</b>

# The Fiscal Impacts of a Transit Stop at 22<sup>nd</sup> & Market Streets

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CORPORATION<sup>®</sup>

*Member of the Econsult/Fairmount Group*



# Project Background

Development around 22<sup>nd</sup> and Market has lagged behind the rest of Center City.

The lack of MFL Stop is usually cited as one of the main causes.

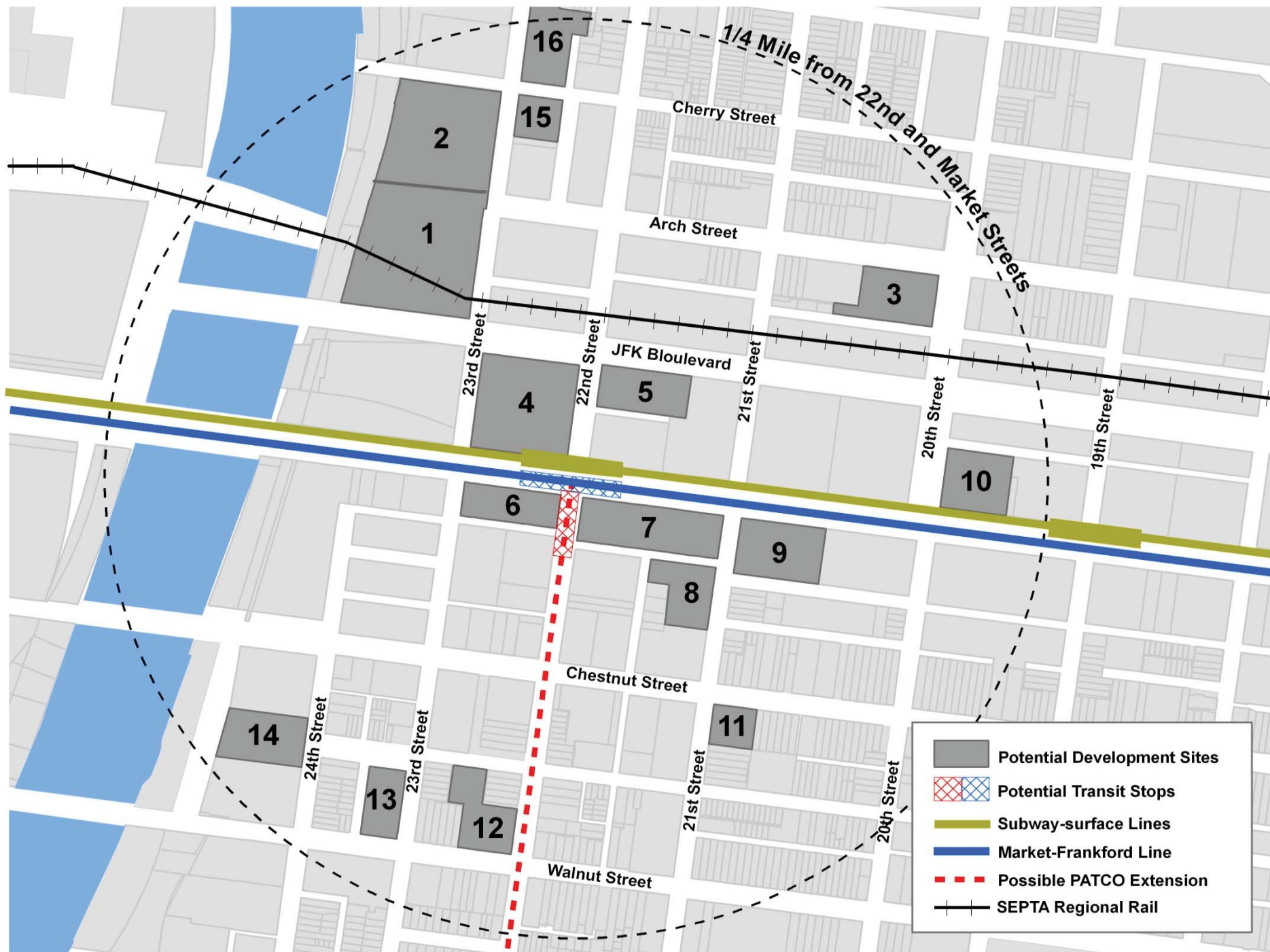
Econsult was tasked with analyzing the development potential and fiscal impacts of a new transit stop at 22<sup>nd</sup> and Market Streets.



# Travel Time Savings

Trip	Effect	Trips Per Day	Percent Affected	Affected Trips	Time difference per trip (sec)	Change in travel time (hours per day)
<u>Eastbound</u>						
El From 30th to 15th and beyond	Almost all slowed down	22,000	75%	16,500	-50	-229
El to 30th, transfer to SS	Almost all sped up	2,012	75%	1,509	164	69
<u>Westbound</u>						
El from 15th to 30th and beyond	All slowed down	27,000	75%	20,250	-50	-281
El to 13th, transfer to SS	Almost all sped up	10,324	52%	5,383	188	281
PATCO to 15/16, walk	some sped up	13,578	20%	2,716	310	234
Total						73
Value of one hour saved for an individual (1/2 wage)						\$8.75
Total change in value of time per day						\$641
Days per year (Assumes Saturday + Sunday = 1 workday)						300
Annual value						\$192,342





# Current Development Conditions

## Within a $\frac{1}{4}$ of the proposed station

- Currently developed at a FAR of 3.59
  - The area around Broad and Walnut has a FAR of 5.99
- There are a number of unutilized or underutilized parcels
  - 16 parcels with over 600,000 ft<sup>2</sup> of developable land
  - The 16 parcels currently have 220,000 ft<sup>2</sup> of development
  - The 16 parcels have a current FAR of 0.4

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CORPORATION<sup>®</sup>

*Member of the Econsult/Fairmount Group*



# Development Scenarios

Scenario	New Development (million ft <sup>2</sup> )	FAR	Timing
Optimistic	7.5	5.89	400 new residential units/year 1 new office building/3 years
Base	3.54	4.71	200 new residential units/year 1 new office building/5 years
Conservative	1.35	4.03	50 new residential units/year 1 new office building/10 years

# Conclusions

Travel time benefits are negligible

Present value of the fiscal impacts is well in excess of \$130 million

Does not include an estimate of the fiscal impacts to the State – only the City

This implies that a project around \$260 million is justifiable, provided the federal government funds at least half the costs.



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## Comparisons

**\$130 million in tax impact; 50% federal match  
we can afford a \$260 million transit investment**

**\$335 million is the price tag for subway station**

**\$1 billion is price tag for PATCO extension**

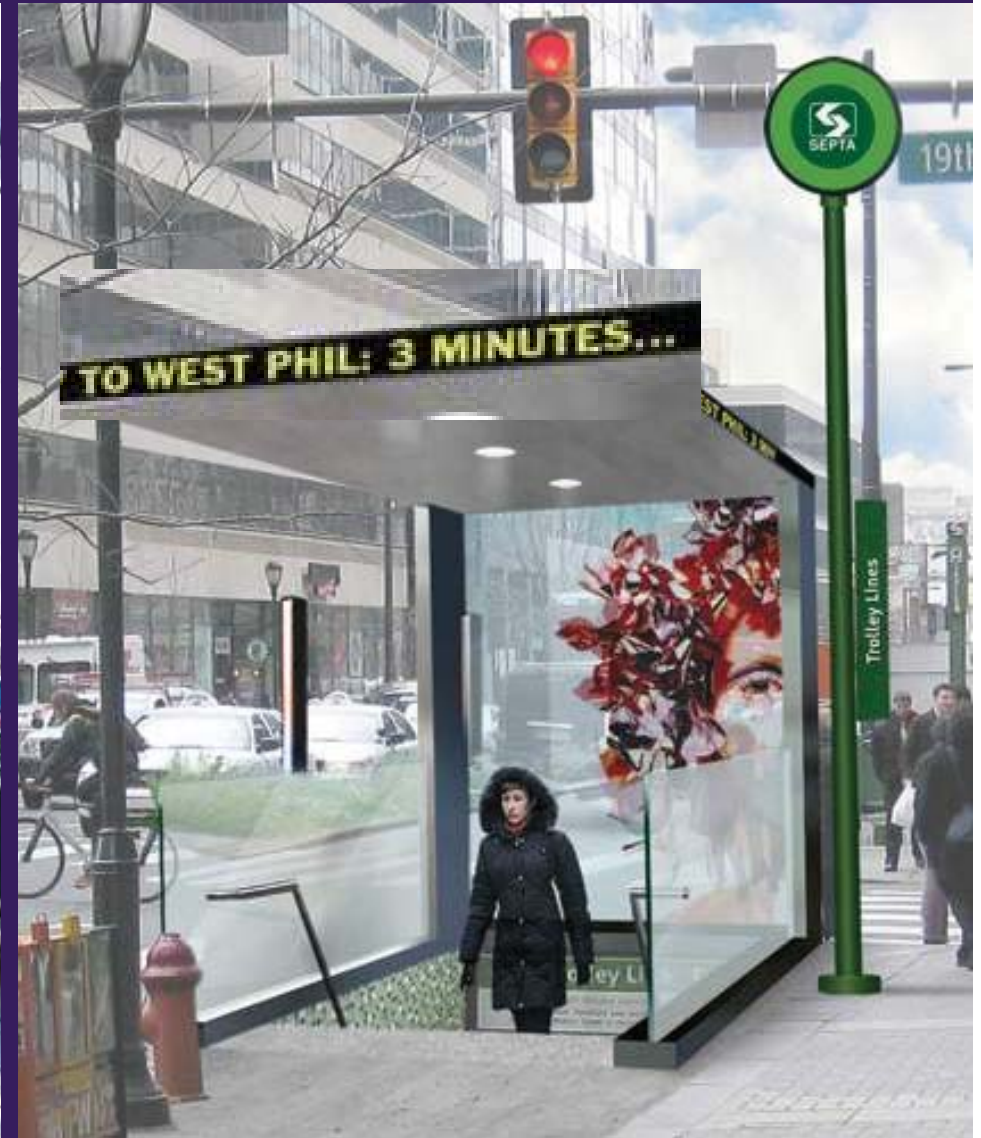
***Federal funding for infrastructure changes the equation; 2012: stopped pursuing - Dilworth***

## Option 3: Enhance subway-surface & subway lines





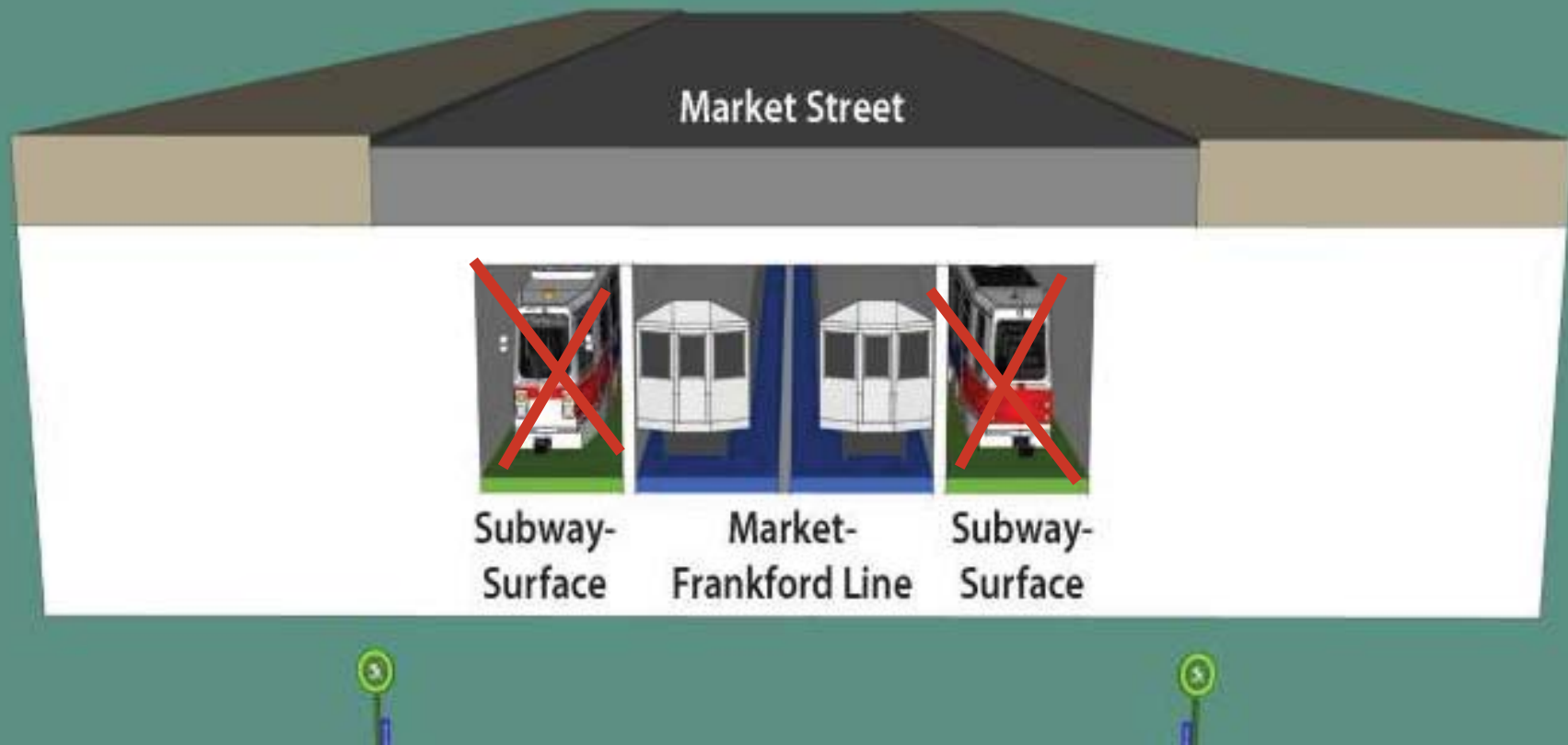
# With new transit signs + real time information







# What if the trolleys came out of the tunnels and the space was used for platforms?

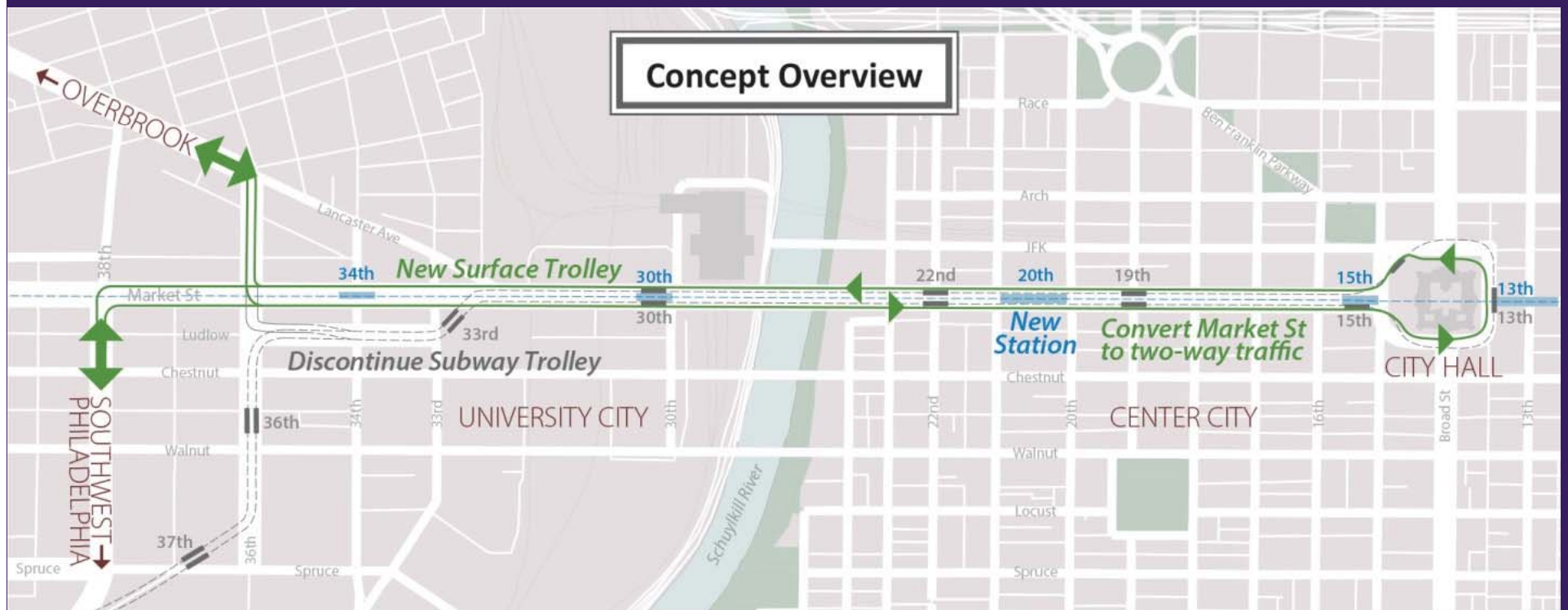


# Concept

## Reroute Trolleys to a New Surface Alignment on Market Street

- Modern Streetcars
- Dedicated Transit Lane
- Traffic Signal Improvements
- Streetscape Improvements

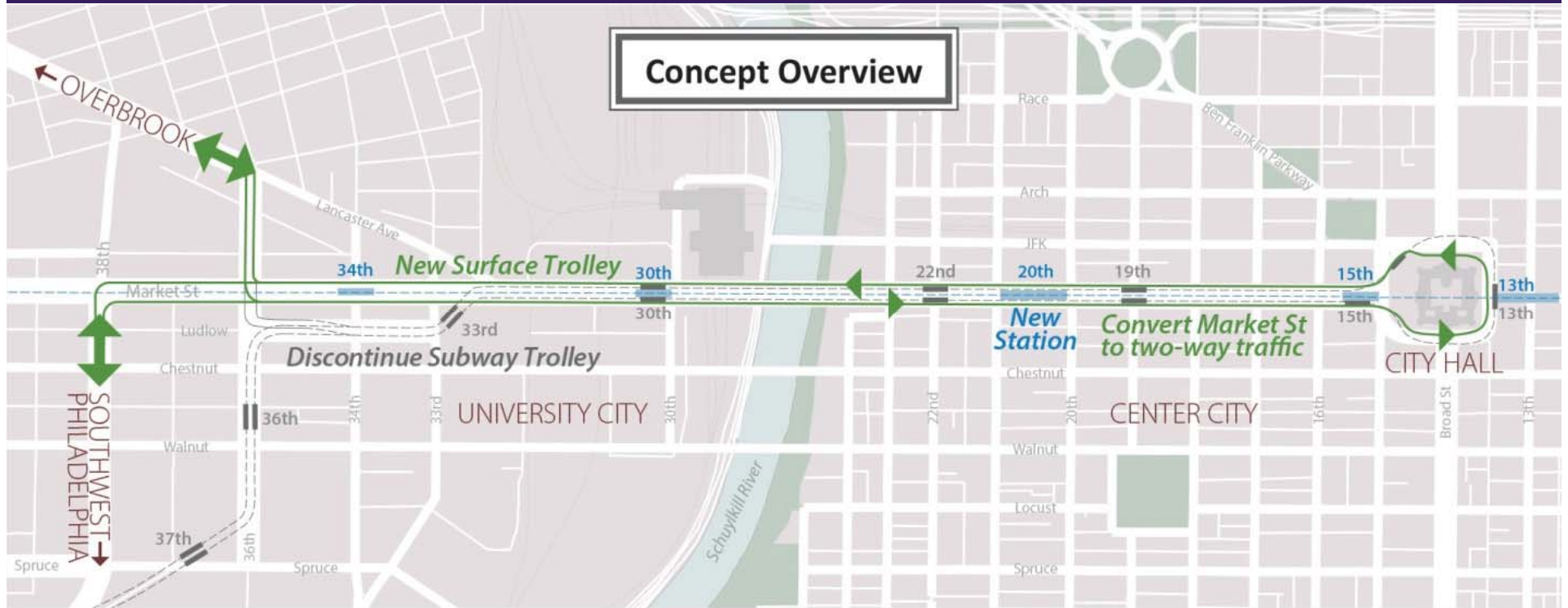
Construct New Market-Frankford Line Station Platforms in Vacated Trolley Subway Space





# Concept

## Concept Overview



# Trolley Routing Options West Philadelphia

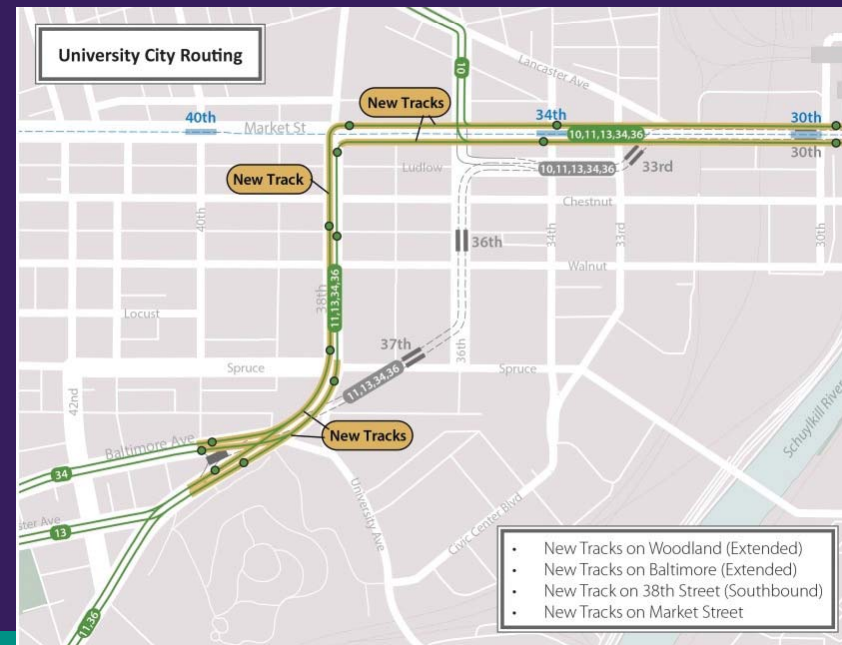
## Via Existing Diversion Trackage

Uses Mostly Existing Trackage via  
Spruce and 42<sup>nd</sup> Streets.  
Traverses More Intersections



## Via Direct Connection

New Trackage on Baltimore and  
Woodland Ave to 38<sup>th</sup> Street  
Shorter Distance and Fewer  
Intersections and Turns





# Trolley Routing Options

## Center City 20<sup>th</sup> to 15<sup>th</sup> Streets

### Market Street Options

Two Way Trolley and EB Buses

Two Way All Traffic

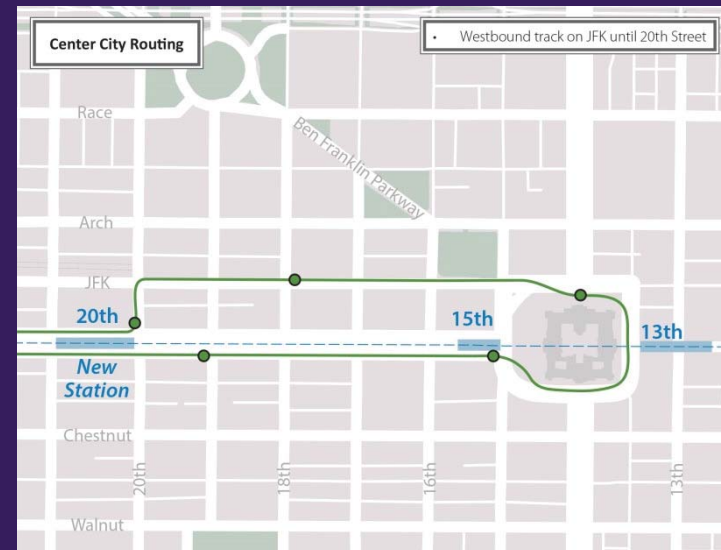


### Market Plus JFK Options

Two Way Trolleys on Market and  
Two Way Buses on JFK

EB Trolleys and Buses on Market &  
WB Trolleys and Buses on JFK

Additional Traffic and Turning  
Movements at 20<sup>th</sup> Street



# Directional Options for Dedicated Lanes

## Normal Flow

More Difficult to Enforce -  
Easier for Other Vehicles to  
Encroach on and Use Transit  
Only Lanes



## Contraflow

Self Enforcing – Other Vehicles  
Cannot Easily Use  
Allows Center Platforms with Center  
of Street Operation  
Safety Issue for Pedestrians Not  
Expecting Two Way Movements on  
Otherwise One Way Street



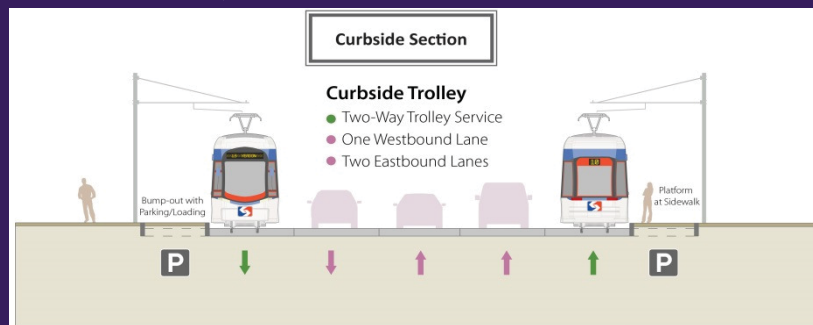


# Track Location Options

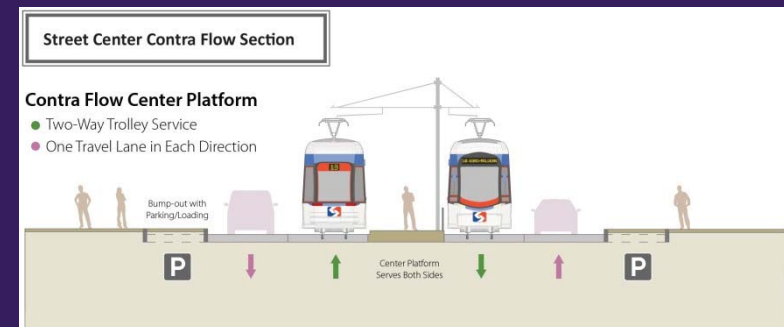
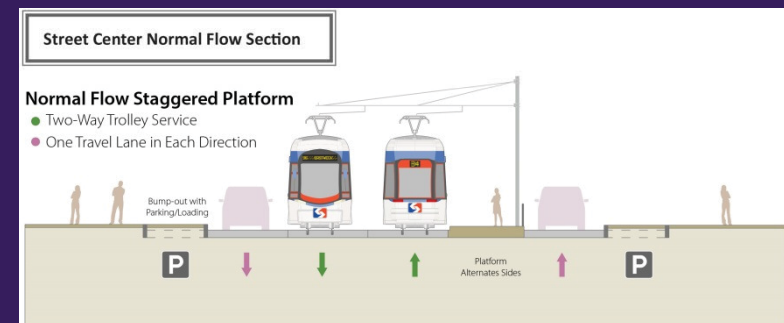
## Curbside

Uses Sidewalk Area for Platforms  
More Pleasant Area to Wait  
Numerous Conflicts with Right Turns, Loading Zones, Driveways, Etc.

More Utility Modifications



**Center of Street**  
Additional Cartway Space  
Needed for Platforms  
Less Pleasant Waiting Area  
Conflicts Only with Left Turns –  
Easy to Prohibit  
Fewer Utility Conflicts



## (4) Green & enhance bicycle infrastructure







MARKET JFK STREETScape  
MARKET ST

SEPTEMBER 2010  
STUDIO BRYAN HANES

# Conceptual design complete:

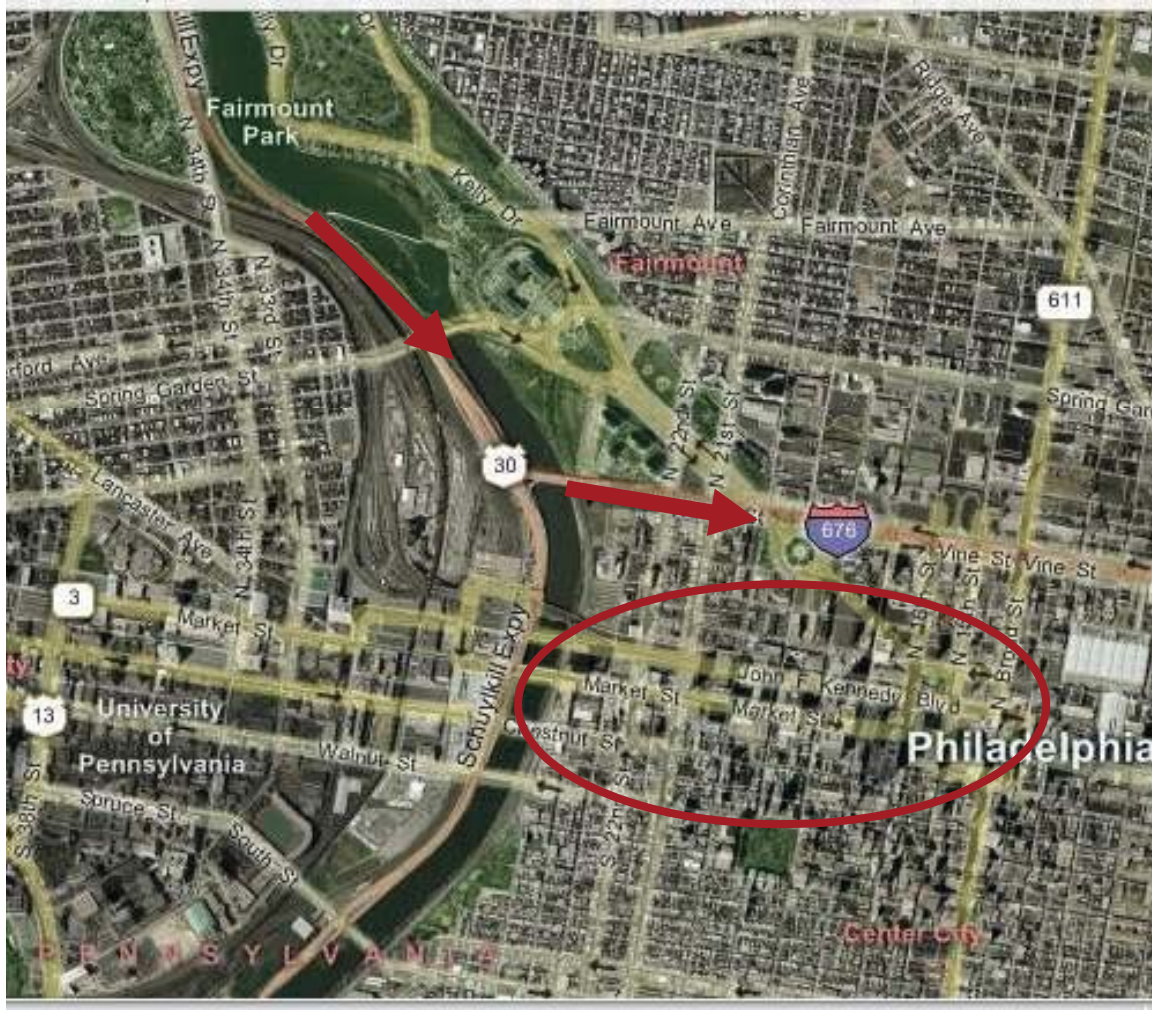


MARKET JFK STREETSCAPE  
MARKET ST

SEPTEMBER 2010  
STUDIO BRYAN HANES



# Improve connections from Schuylkill Expressway



## 22<sup>nd</sup> Street off-ramp difficult to use

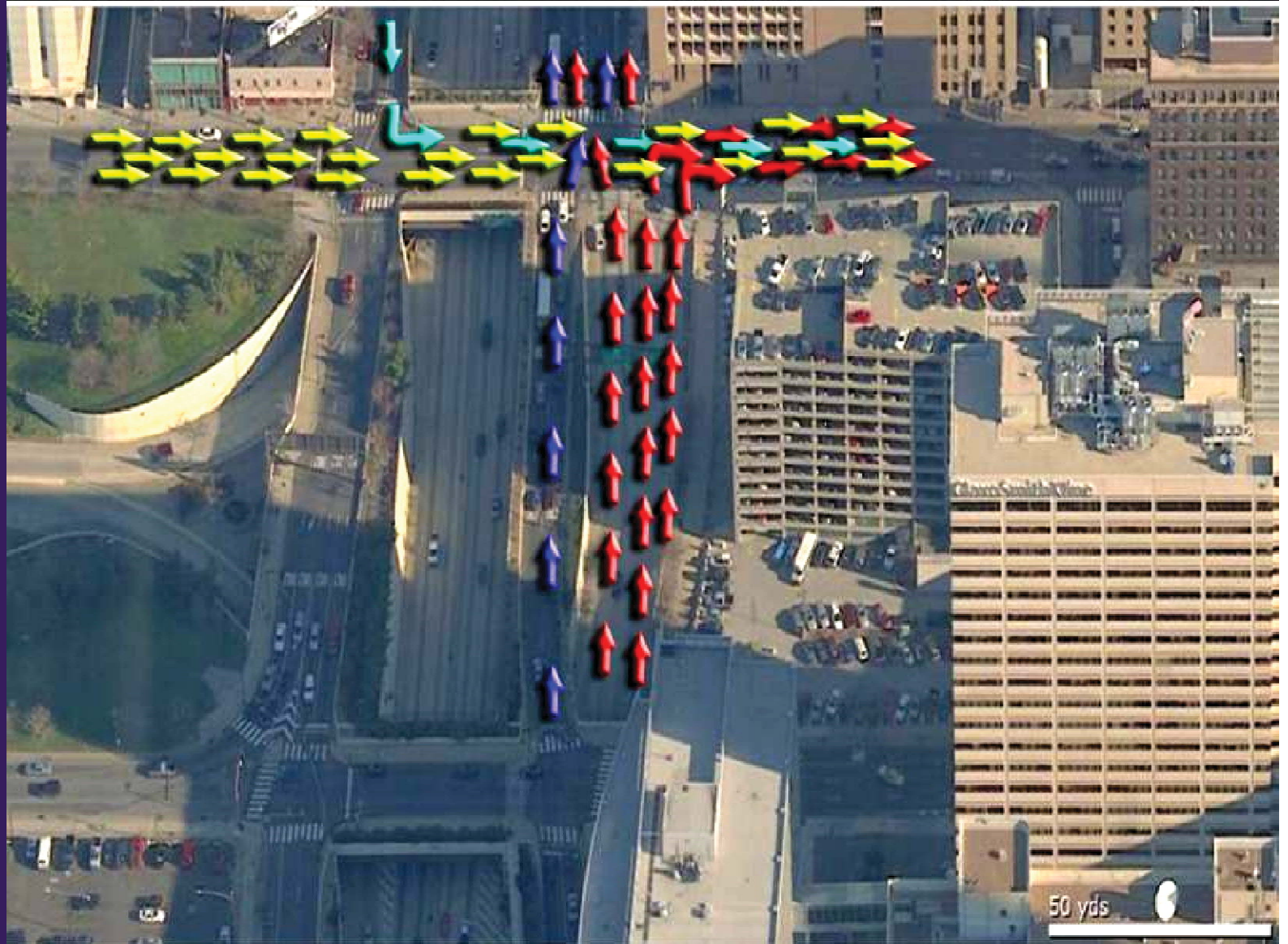




# Conflict with north bound off-ramp

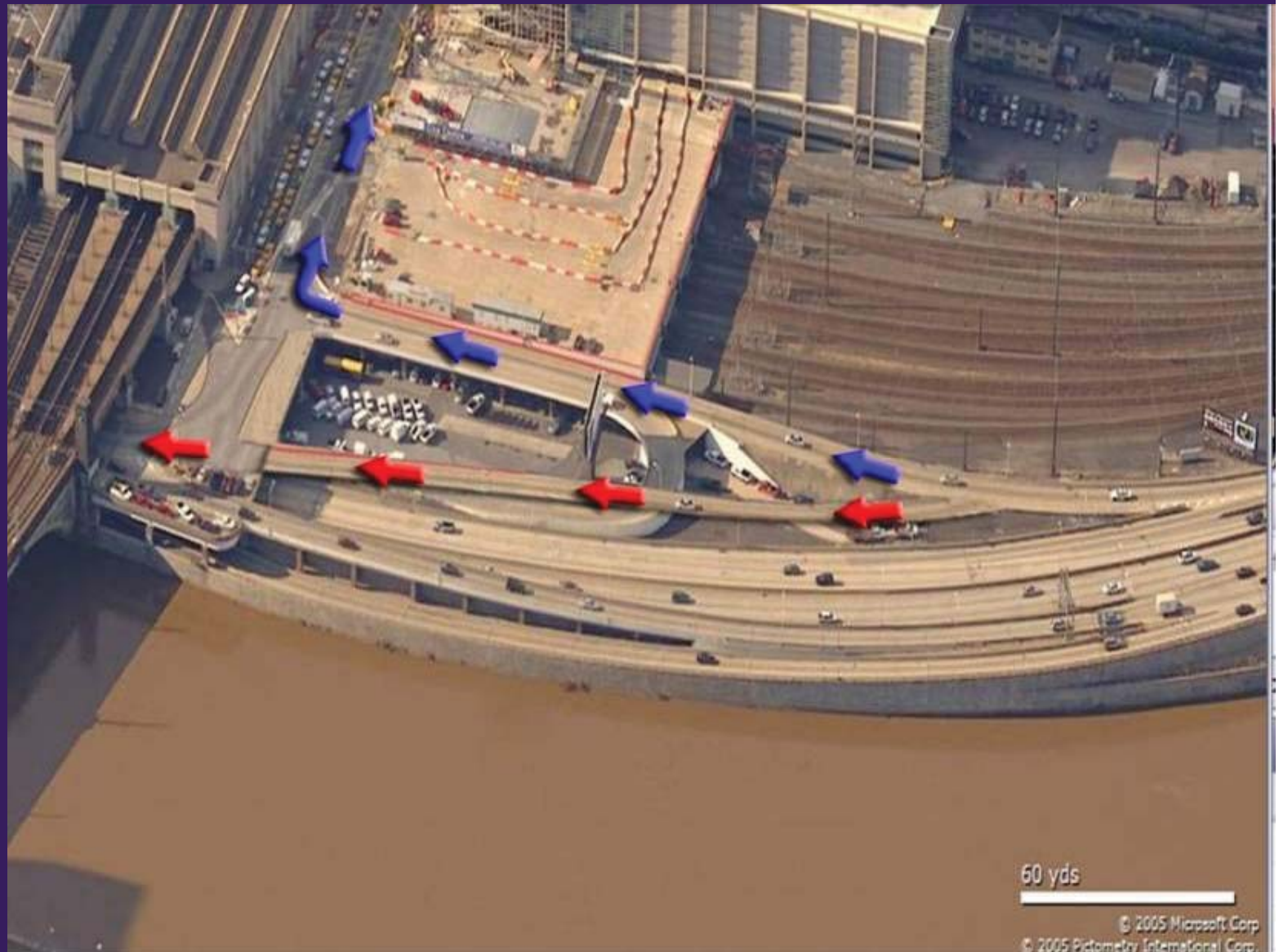


# 15<sup>th</sup> & Vine congestion/gridlock

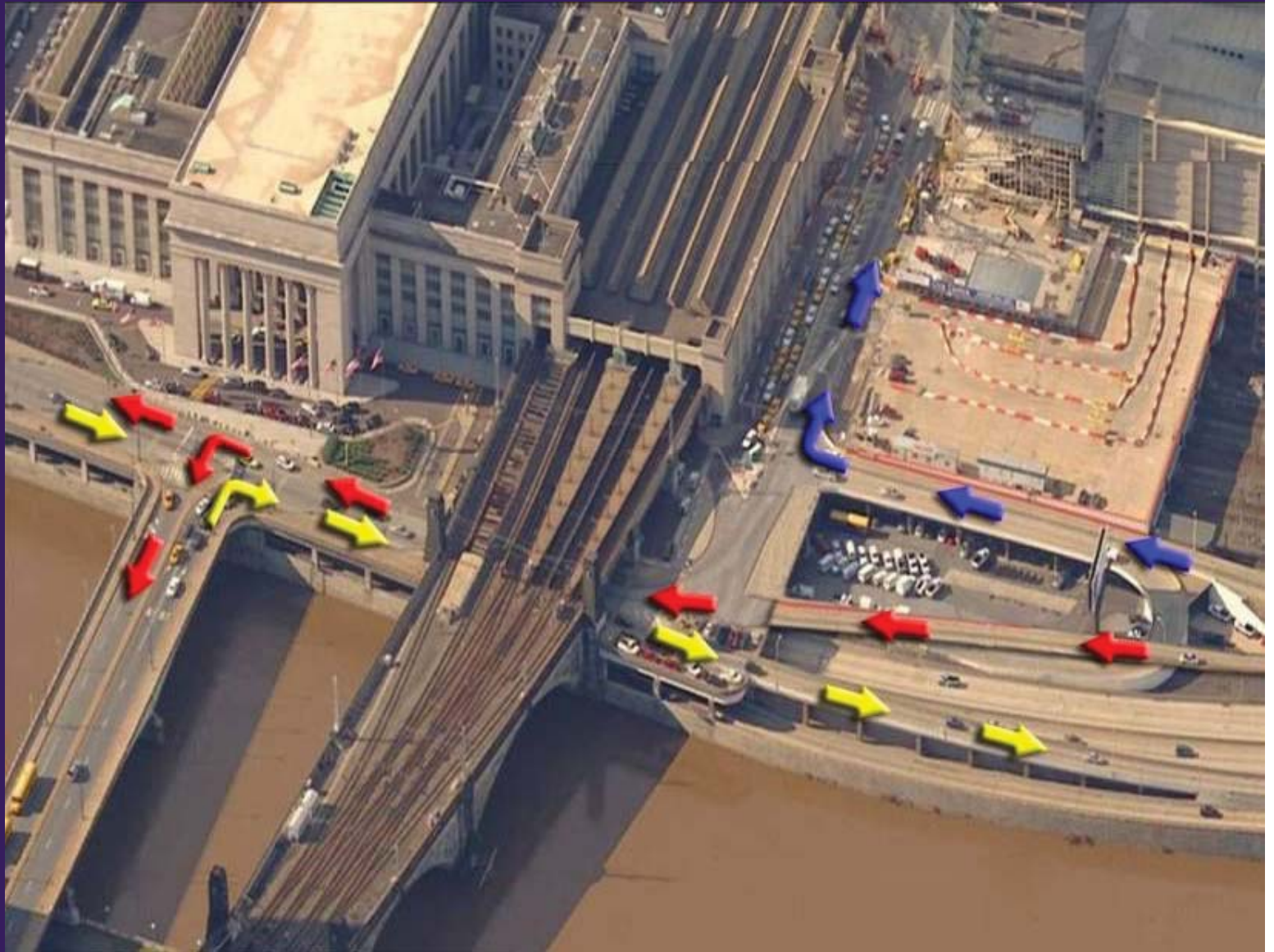




# Proposal : Realign 30<sup>th</sup> Street off-ramp

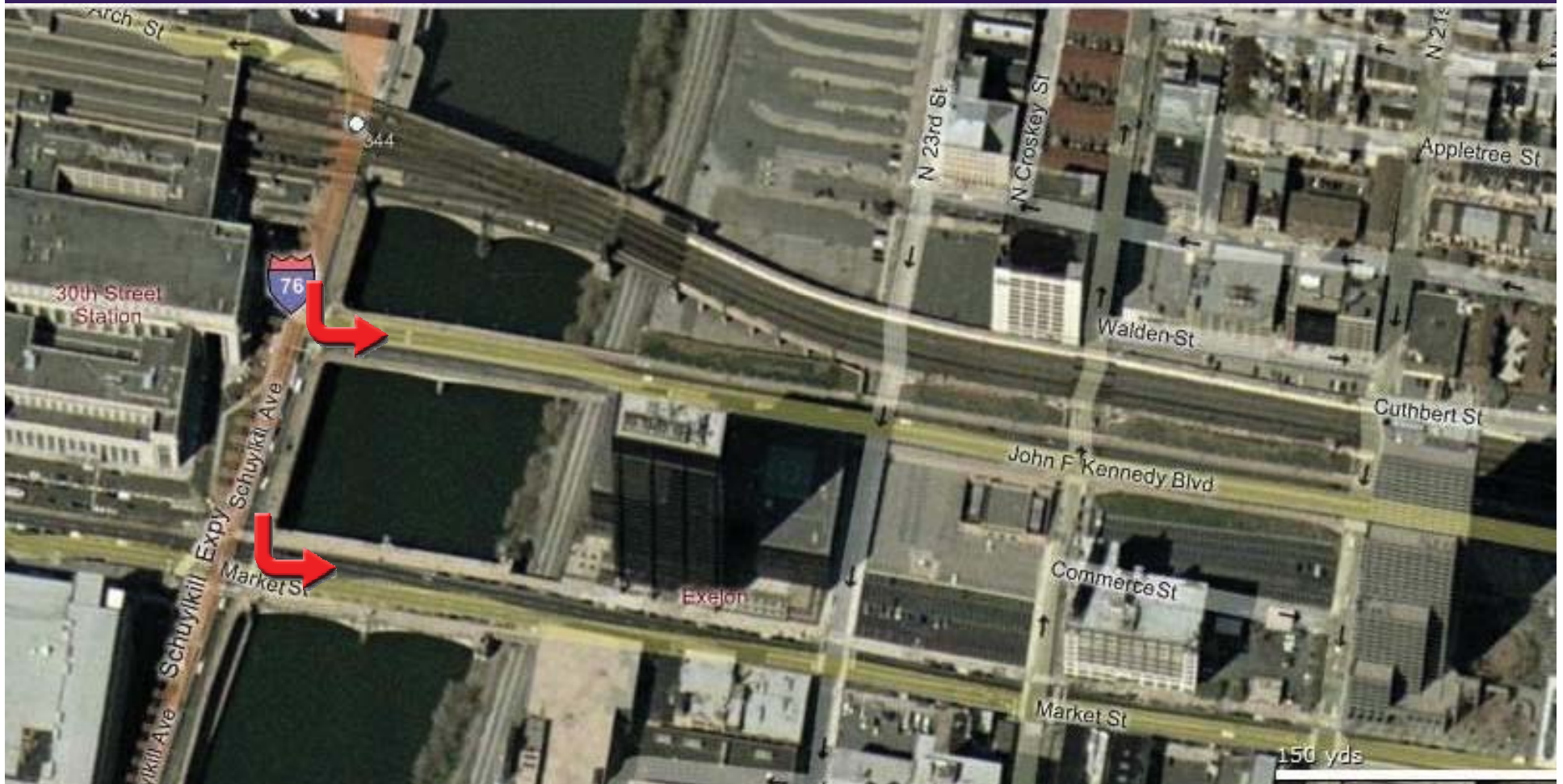


# Make 29<sup>th</sup> Street/Schuylkill Avenue Two-Way





# Enable left-turn onto JFK or Market Street

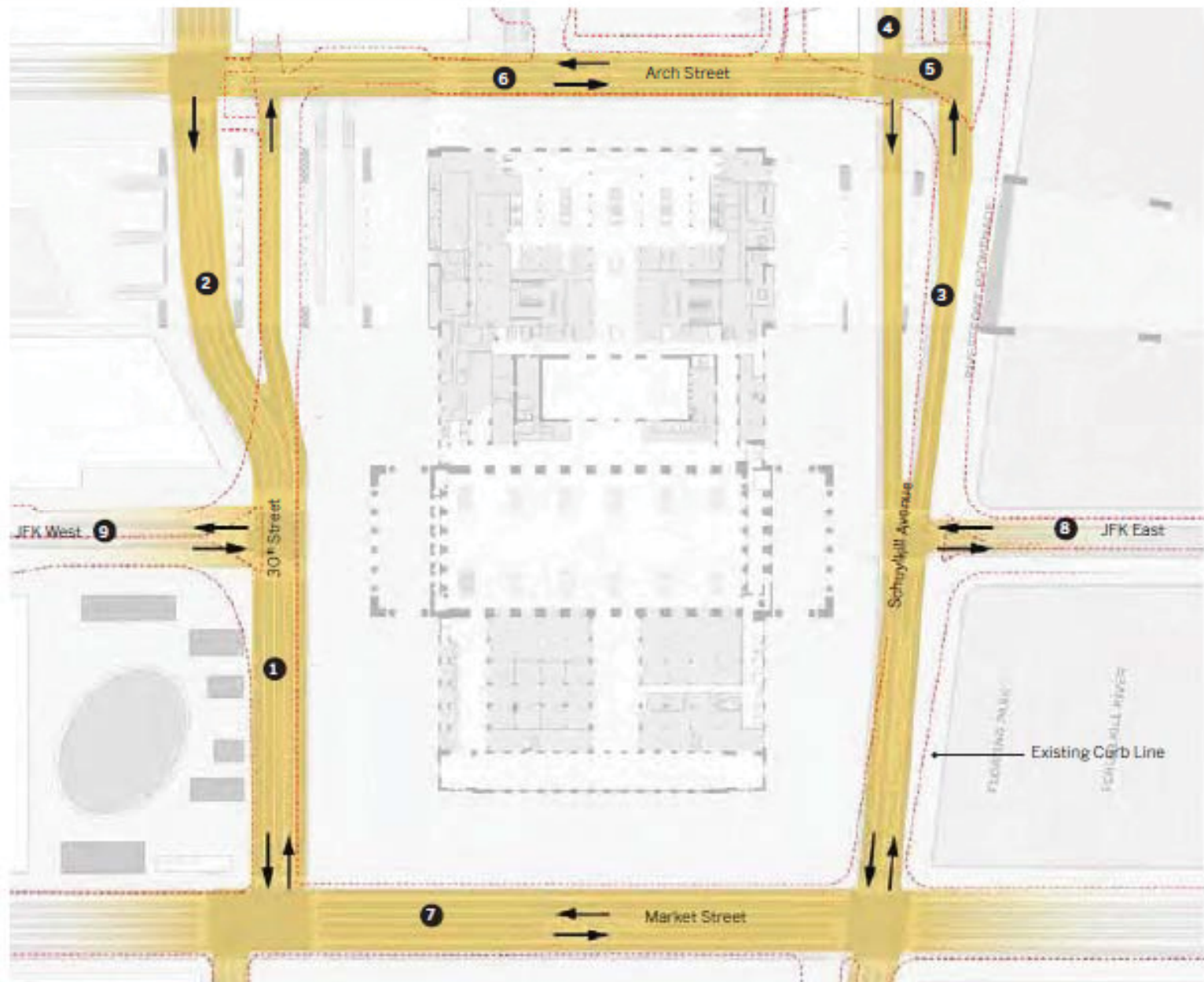


## Provide greater connectivity to West Market:





### 2.3.8 Street Upgrades and Improvements



Market:

## Levels of intervention:

1. BID services supplement municipal services: clean & safe
2. Communications/promotions to attract development
3. Streetscape enhancements
4. Place specific tax incentives (TIF)
5. Direct construction subsidies; state RACP
6. Condemnation/Compulsory Purchase
7. City-wide tax policies/incentives
8. **Infrastructure investments that alter competitive positioning**

Goal: Private market redevelopment



# Brookings Innovation District

