

Job Growth through tax reform Why HB 871 & SB 41 & how it will work

CHANGING THE TRAJECTORY PUTTING PHILADELPHIA BACK TO WORK A JOB GROWTH PROGRAM

Philadelphia has been losing jobs for decades
People want to live & work here, but there are not enough jobs to retain them
We lost 284,344 (29.0%) jobs in the last four decades

THE CONSEQUENCES OF DECLINE

Philadelphia's unemployment rate increased from 6.3% in 1993 to 10% in 2013, while the national rate only rose from 6.6% to 7.6%.

Philadelphia has one of the highest poverty rates (24.3%) among major cities and one of the worst rates for deep poverty (12.2%).

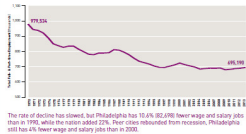
22% of city residents outside of Center City need to commute to the suburbs to find work.

If Philadelphia continues on the same path we have followed since 1990, there will be 35,000 to 40,000 fewer jobs in the city by 2025.

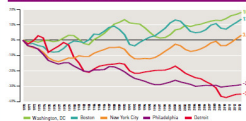
Small and minority-owned businesses struggle to grow in a contracting market.

73% of Philadelphia's General Fund Revenues are generated locally; only 7% comes from state or federal sources. As long as jobs decline, we will never have sufficient revenues for services and schools.

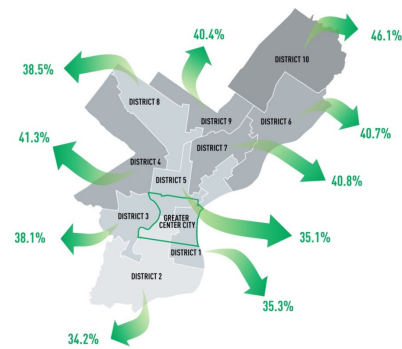
Philadelphia Wage and Salary Jobs, 1970-2013



Comparison with Other Cities 1970-2013



PERCENT COMMUTING TO JOBS OUTSIDE CITY OF PHILADELPHIA, BY CITY COUNCIL DISTRICT



THE JOB GROWTH COALITION

A broad coalition of supporters Has come together around jobs www.PhiladelphiaGrowthCoalition.com

SUPPORTERS:

African American Chamber of Commerce
Brandywine Realty Trust
Building Owners' & Managers' Assoc., Phila
Central Philadelphia Development Corporation
Committee of 70
Economy League of Greater Philadelphia
General Building Contractors Association

Greater Philadelphia Hispanic Chamber
of Commerce

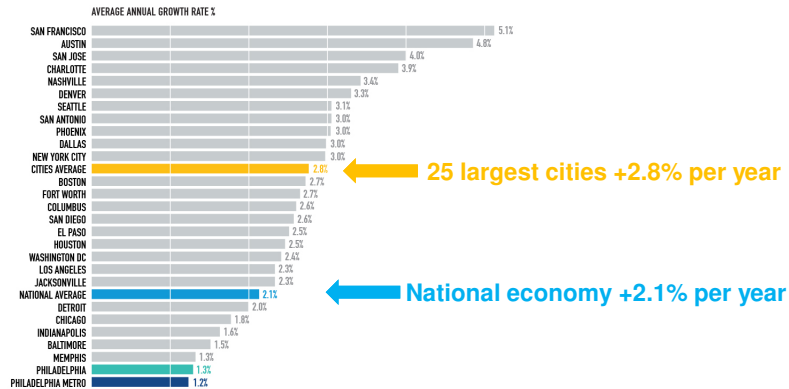
Int'l Brotherhood of Electrical Workers, Local 98
Metropolitan Regional Council of Carpenters
Northeast Chamber of Commerce
Parkway Corporation
Philadelphia Building and Construction
Trades Council
PREIT

Service Employees Int'l Union, Local 32BJ

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Nationally, we're in the midst of an urban led economic recovery

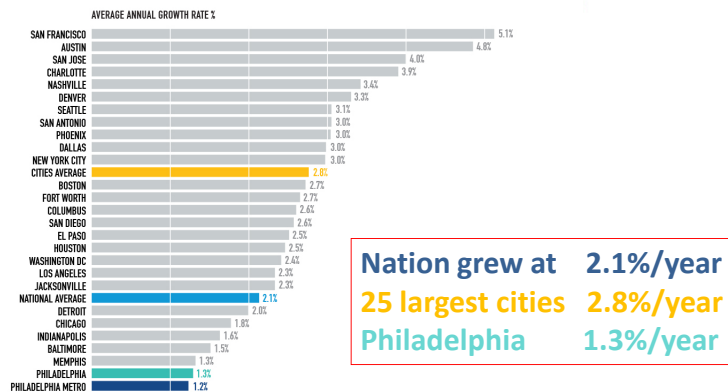
AVERAGE ANNUAL GROWTH IN PRIVATE WAGE AND SALARY JOBS, 2010 TO 2016



THE JOB GROWTH COALITION

Coming out of recession: 25 largest cities all grew faster than Philadelphia 2010-2016

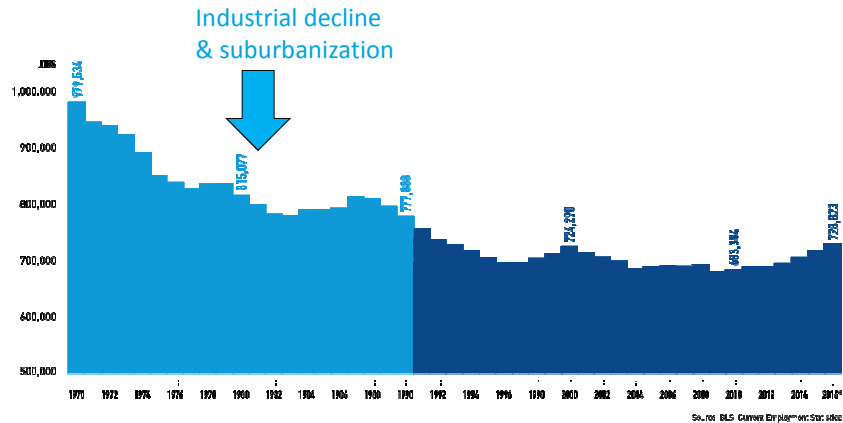
AVERAGE ANNUAL GROWTH IN PRIVATE WAGE AND SALARY JOBS, 2010 TO 2016



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PHL digging out from a long-period of job decline Philadelphia has 27% fewer jobs than in 1970

FIGURE 6: TOTAL WAGE AND SALARY EMPLOYMENT, 1970-2016



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Philadelphia has the highest poverty rate & one of the highest unemployment rates in the northeast

Poverty Rate Among the Largest U.S. Cities

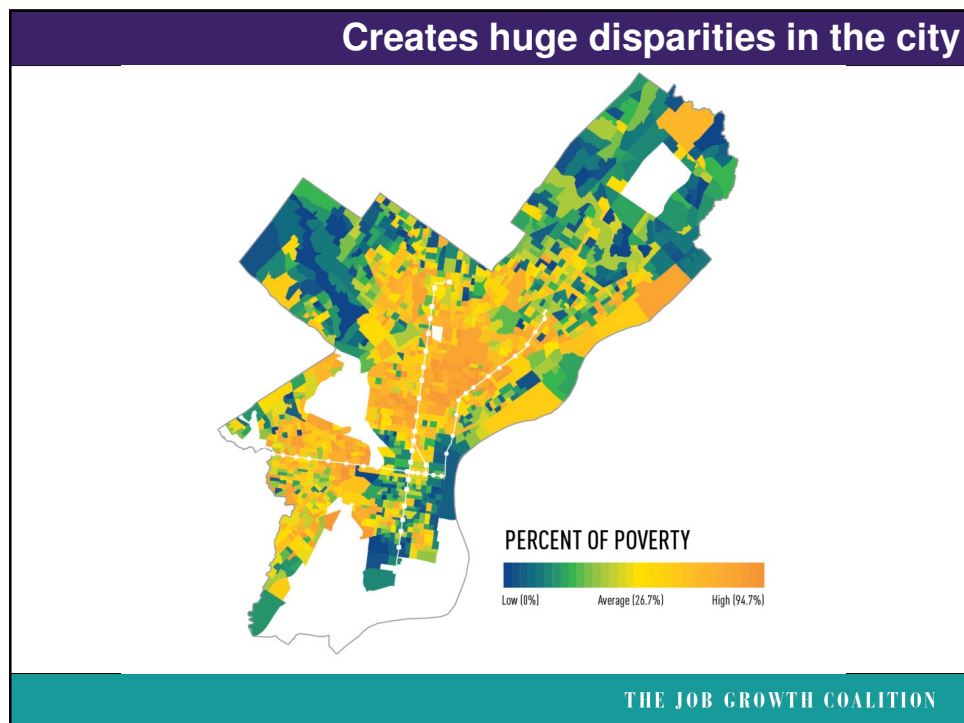
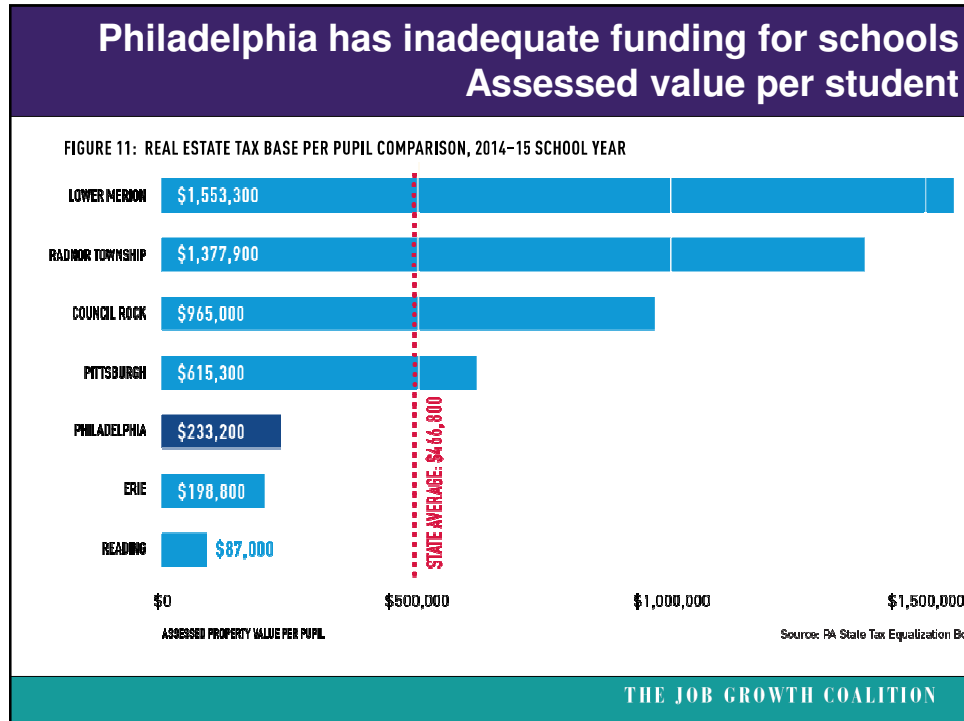
Philadelphia retains its distinction of having the highest poverty rate among the 10 largest U.S. cities, according to 2016 census estimates.

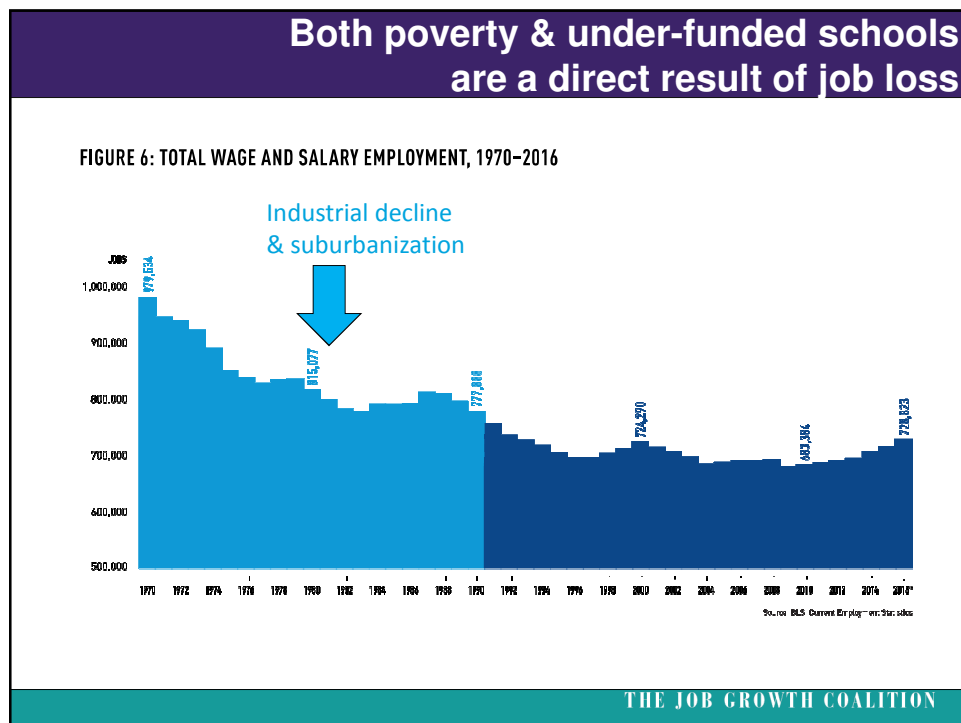
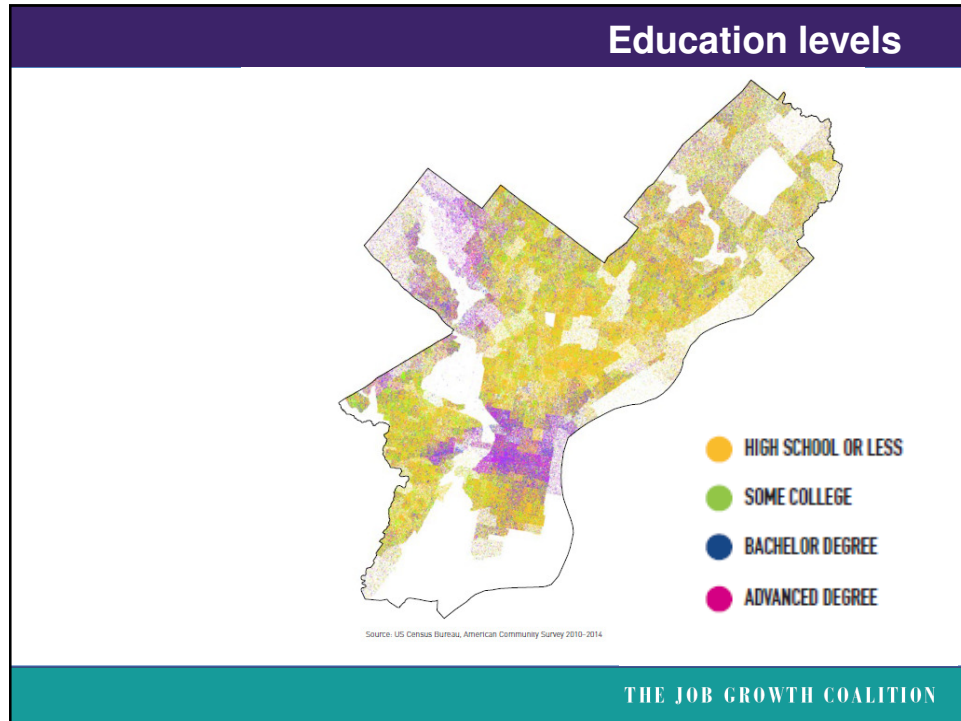
City	Poverty rate
Philadelphia	25.7%
Houston	20.8%
Phoenix	20.3%
Los Angeles	19.5%
Dallas	19.4%
Chicago	19.1%
New York	18.9%
San Antonio	18.5%
San Diego	13.1%
San Jose, Calif.	10.7%

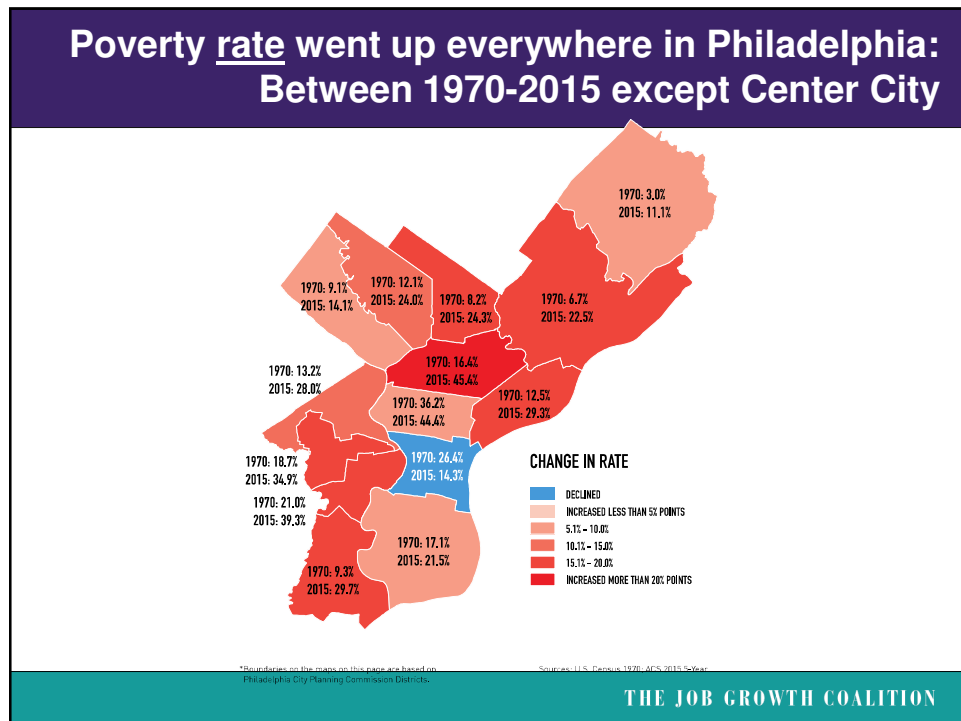
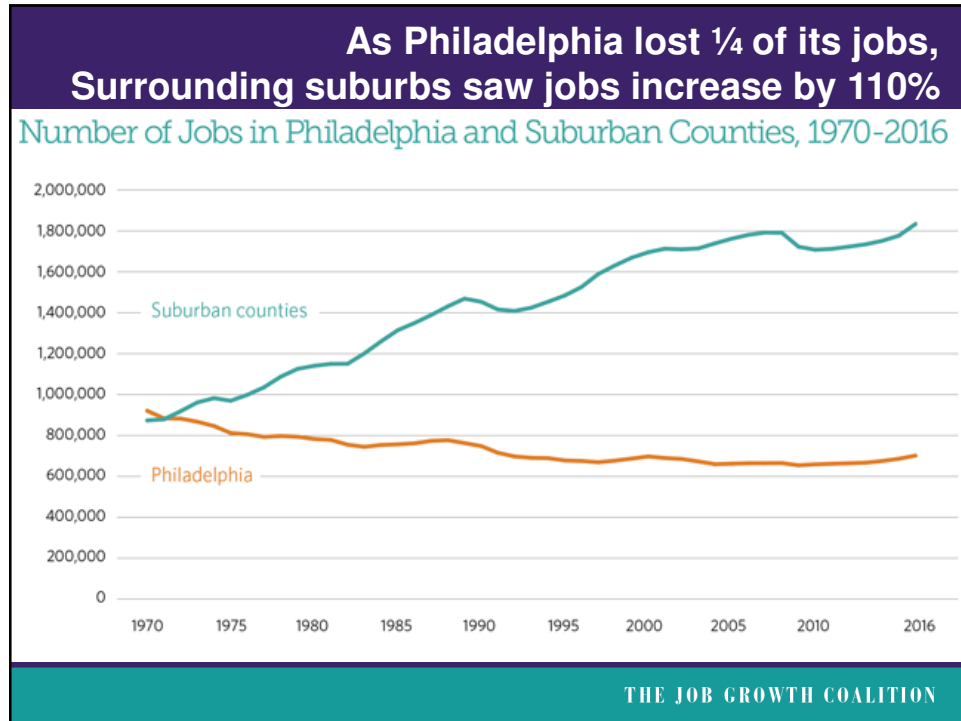
SOURCE: U.S. Census Bureau, 2016 American Community Survey

Staff Graphic

THE JOB GROWTH COALITION



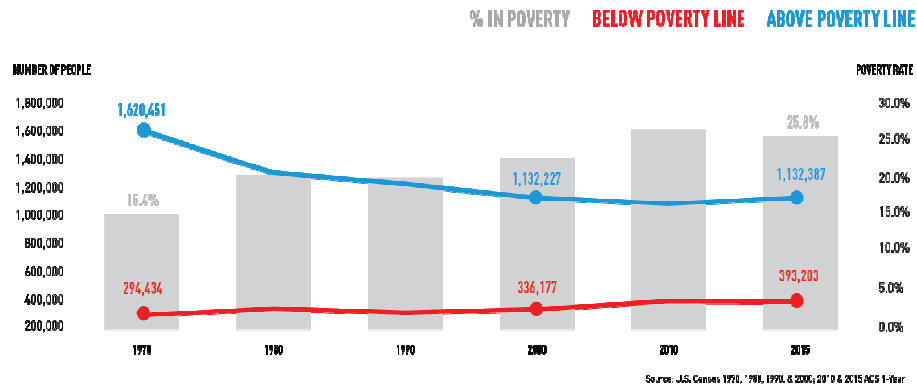




Numbers, rather than rates, tell a different story

Modest increase in numbers in poverty +100,000
Big loss in middle income & working class residents (-500,000)

2,200/year compared to 11,100 per year



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Philadelphia poverty rate is a result in part of 5 times as many middle & working class residents leaving

Poverty Rate Among the Largest U.S. Cities

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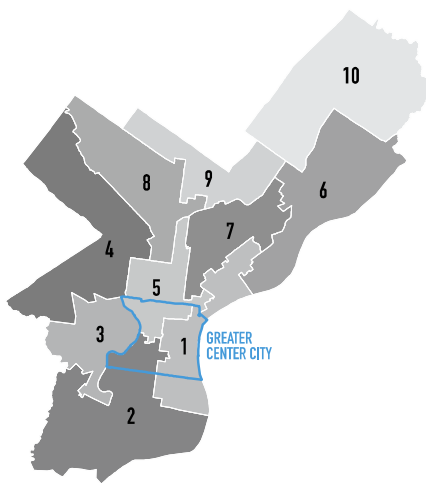
SOURCE: U.S. Census Bureau, 2016 American Community Survey

Staff Graphic

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Shapes the politics of the city

FIGURE 3: POVERTY BY COUNCIL DISTRICT



COUNCIL DISTRICT	POVERTY RATE	DEEP POVERTY RATE
1st District	22%	10%
Outside Greater Center City	25%	11%
Inside Greater Center City	14%	8%
2nd District	23%	9%
Outside Greater Center City	27%	10%
Inside Greater Center City	13%	7%
3rd District	39%	21%
4th District	23%	13%
5th District	36%	18%
Outside Greater Center City	44%	22%
Inside Greater Center City	17%	9%
6th District	18%	8%
7th District	43%	19%
8th District	29%	12%
9th District	22%	9%
10th District	12%	5%

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Challenge of Incomplete Revival



Time for Tax Reform: Last summer, both the Pennsylvania House and Senate passed HB 1671, providing Philadelphia with the flexibility to assess properties used for business purposes at a higher rate than residential properties, so long as all the incremental revenues raised are used to lower the City's wage and business taxes. In the coming session, the State House and Senate will vote again on what is now called Joint Resolution 2015-2. This report highlights the direct relationship between Philadelphia's antiquated tax policy, slow job growth and high poverty rate and suggests a path to more robust, clowdwise growth.

American cities have outperformed the national economy in recovering from the Great Recession. The 25 largest U.S. cities have added jobs at the rate of 2.8% per year between 2010 and 2015, while job growth for the nation as a whole has been 2.2% per year. Philadelphia's job growth, however, has lagged far below the national average, at just 1.1% per year, slower than in Baltimore, Detroit and Memphis. These statistics may seem out of sync with the signs of success rising in the skyline of Center City and University City each day, but they reveal the physically limited and incomplete nature of Philadelphia's revival.

Of the 25 most populous counties in the U.S., Philadelphia has the dubious distinction of ranking the highest for both its adult poverty rate (25%) and child poverty rate (38%) and last in terms of median

income, at \$41,210. In four of Philadelphia's ten Council Districts (Third, Fifth, Seventh and Eighth), the poverty rate is significantly above the citywide average, peaking at well above 40% in portions of eastern North Philadelphia and Kensington.

Philadelphia has experienced sustained employment and population growth in its two largest employment nodes: Center City and University City, which together provide 53% of all jobs in the city (see Figure 1). Both are thriving success stories. Thirty-one percent of the working residents of each Council District, being outside Greater Center City, commute to work in these two transit-oriented job centers. The New York, the Port of Philadelphia, Philadelphia International Airport, Temple University, industrial parks and retail centers in the northeast provide other smaller nodes of city-based opportunities, totaling less than 18% of city jobs.

But on average, 36% of the working residents of each Council District are reverse commuting to jobs each day in the suburbs, sometimes taking multiple train and bus trips more than an hour each way. The educational requirements for suburban jobs are not different from those required for city-based jobs; there are simply more suburban opportunities. Even where population is being replenished by foreign immigration, these same neighborhoods with high reverse-commuting rates are contributing to lower residents in the suburbs. Outside Greater Center City (Girard Avenue to Tasker Street), every portion of the city has seen its poverty rate increase substantially since 1975 (Figures 2 and 3).

FIGURE 13: AVERAGE ANNUAL GROWTH IN PRIVATE WAGE AND SALARY JOBS, 2010 TO 2015

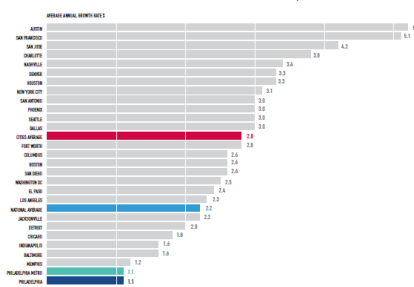
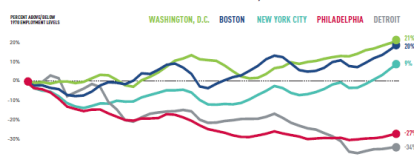


FIGURE 14: MAJOR CITIES TOTAL WAGE AND SALARY EMPLOYMENT, 1978-2015



1. For an analysis of city resident commuting patterns, see <https://www.phila.gov/files/2017/01/Philadelphia-Commuting-Patterns.pdf>.
2. For an analysis of city resident commuting patterns, see <https://www.phila.gov/files/2017/01/Philadelphia-Commuting-Patterns.pdf>.
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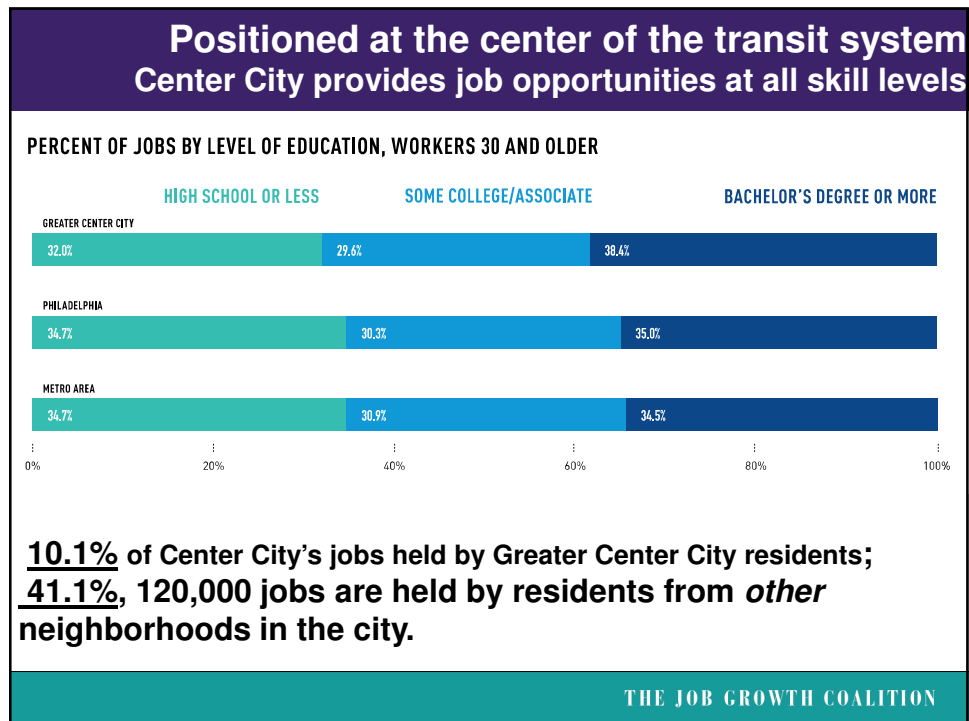
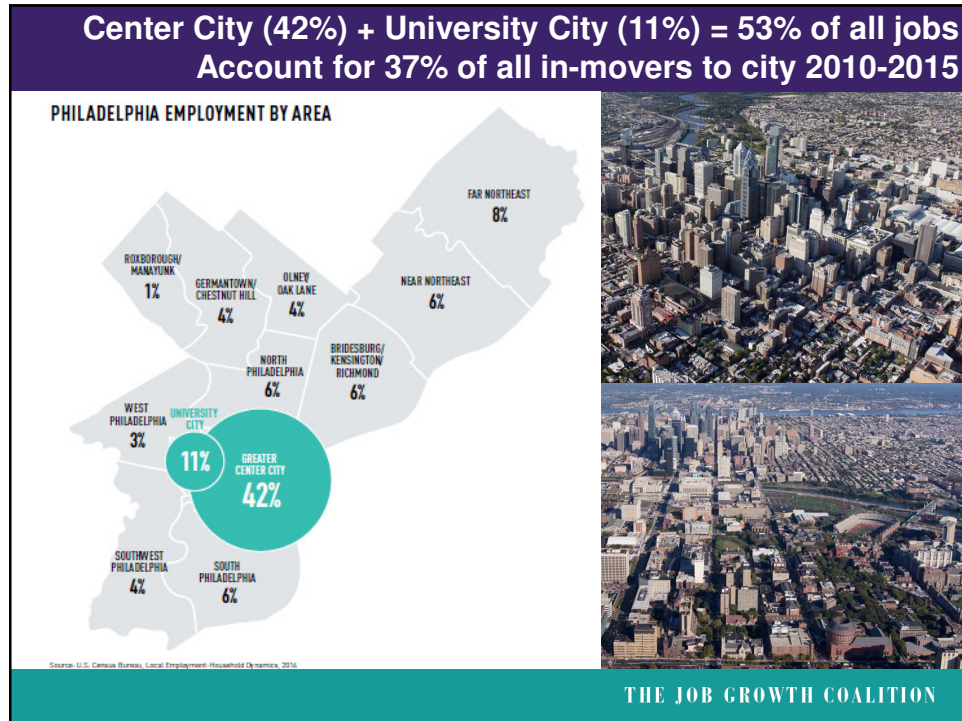
CENTER CITY DISTRICT & CENTRAL PHILADELPHIA DEVELOPMENT CORPORATION WWW.CENTERCITYPHILA.ORG

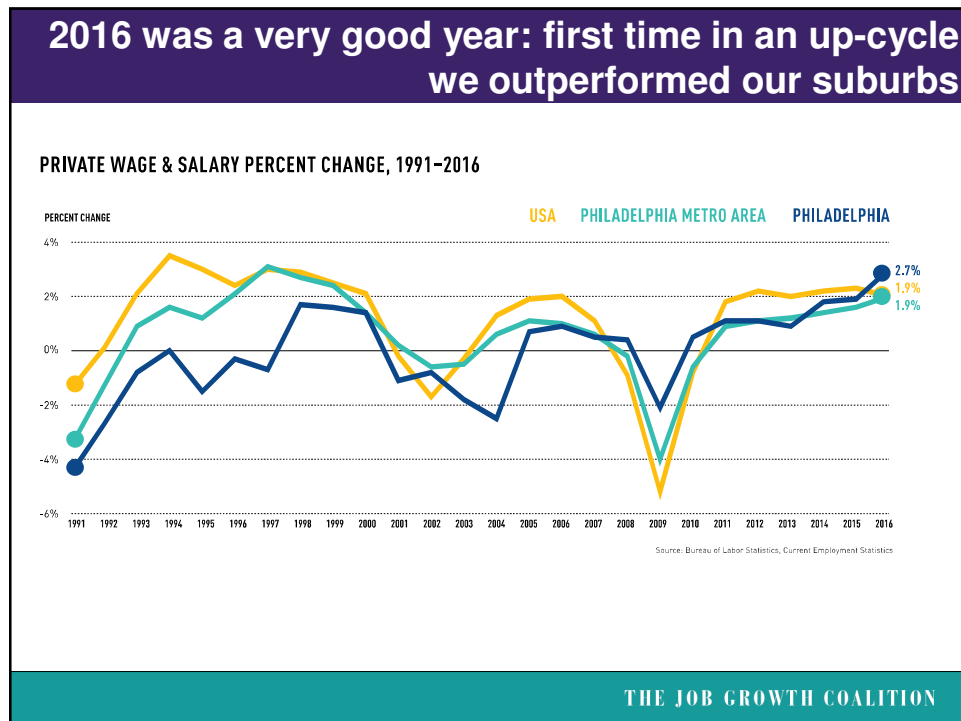
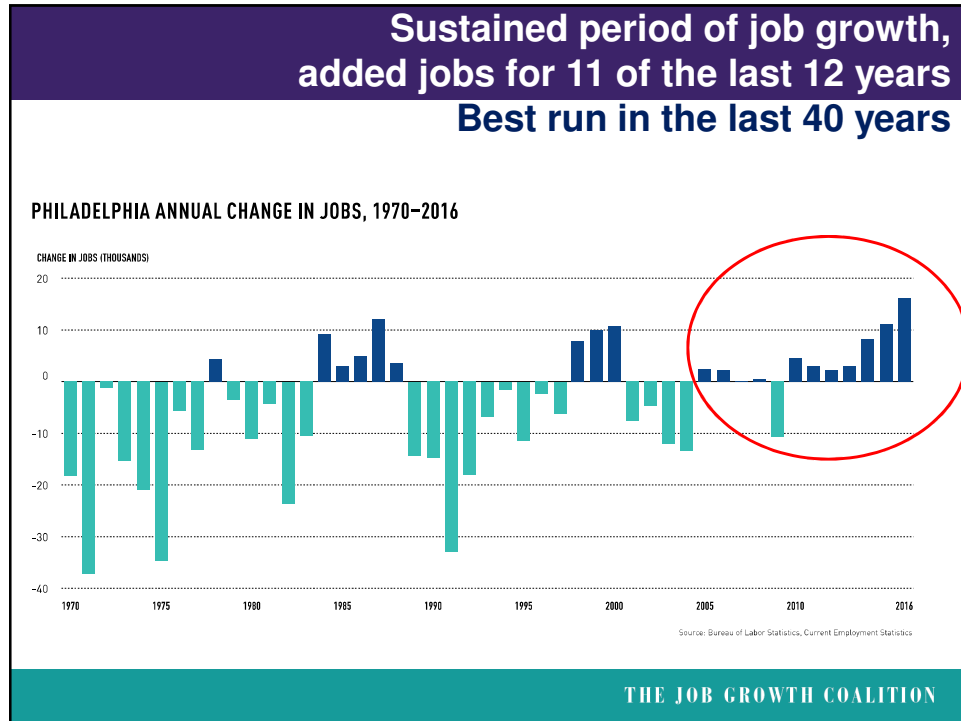
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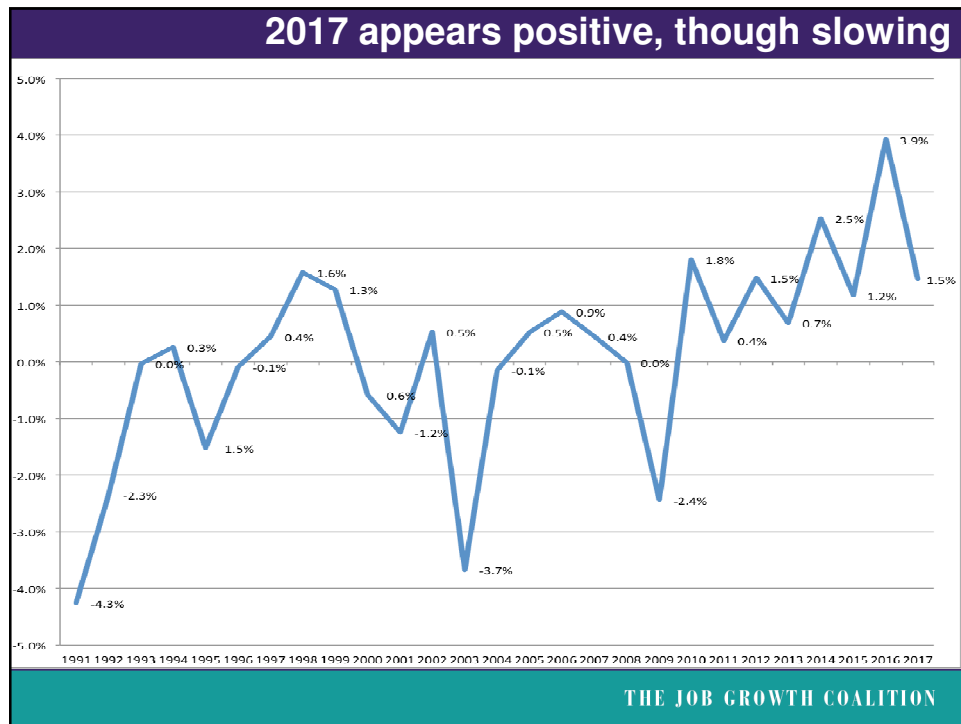
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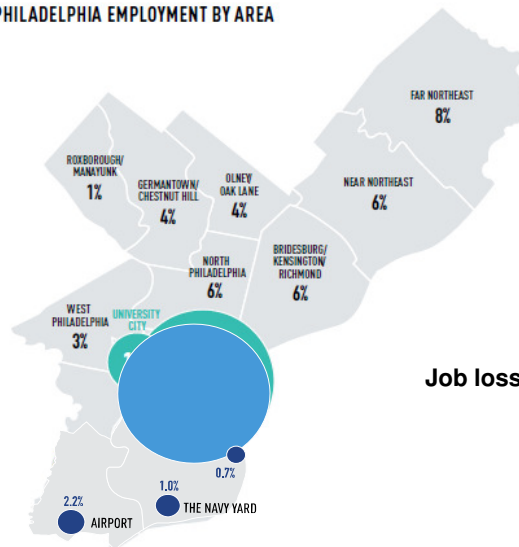
But the renewal of Center City & University City not big enough to offset citywide industrial decline



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Outside of Center City, University City & Navy Yard

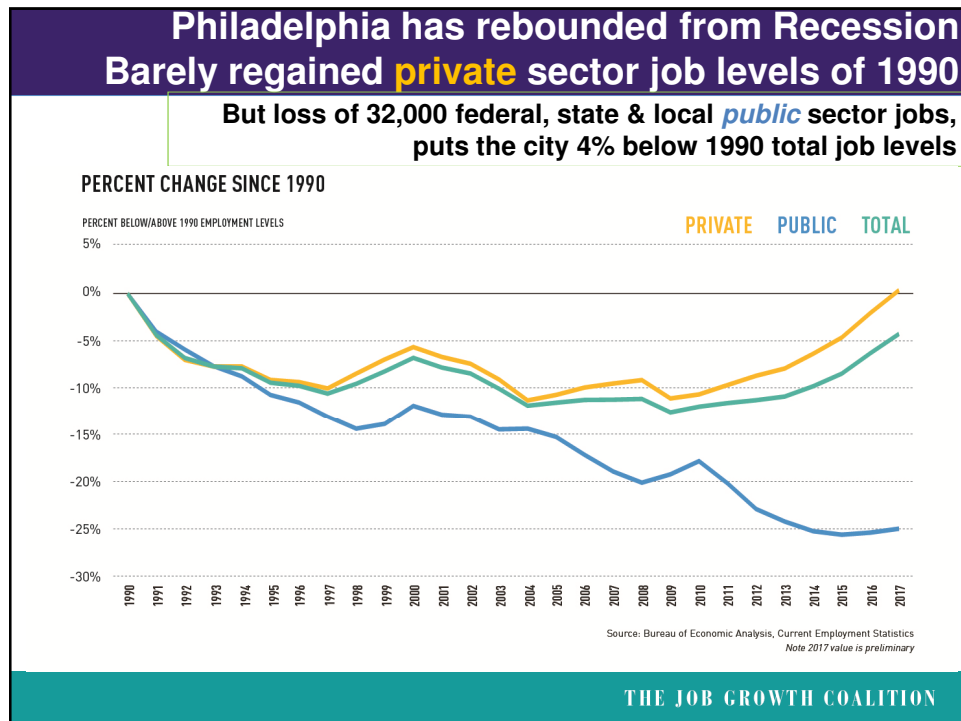
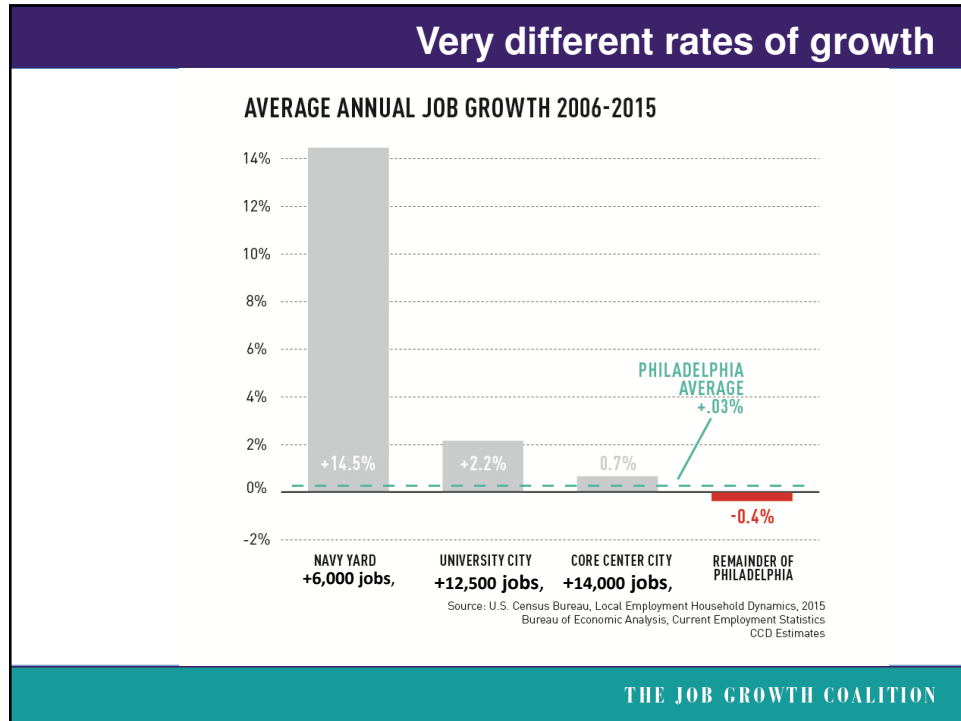
PHILADELPHIA EMPLOYMENT BY AREA



Job loss continues

Source: U.S. Census Bureau, Local Employment-Household Dynamics, 2016

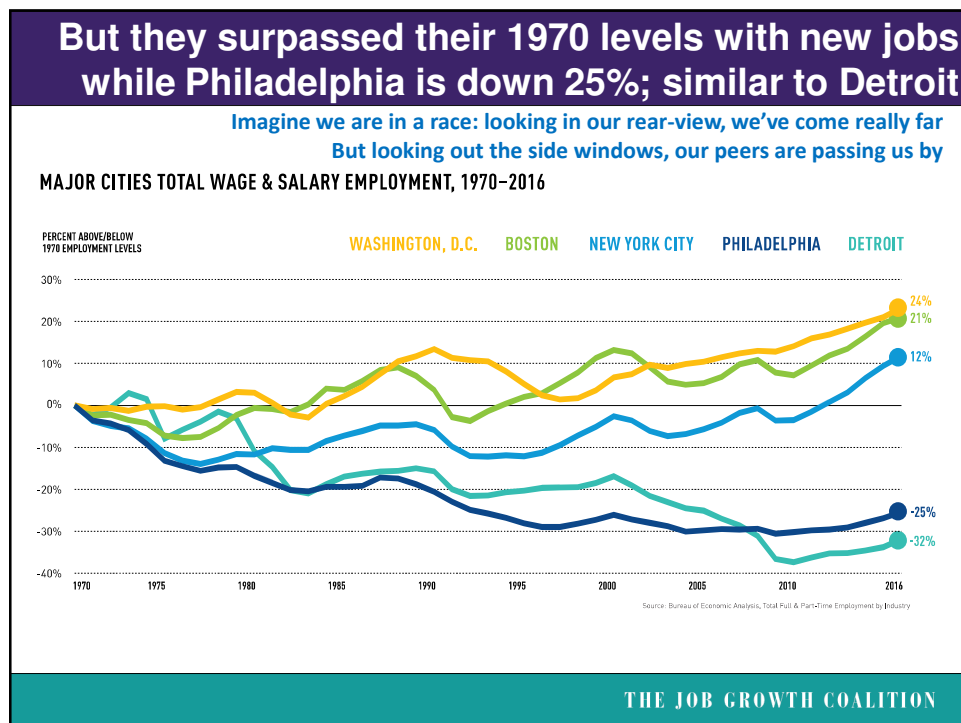
THE JOB GROWTH COALITION

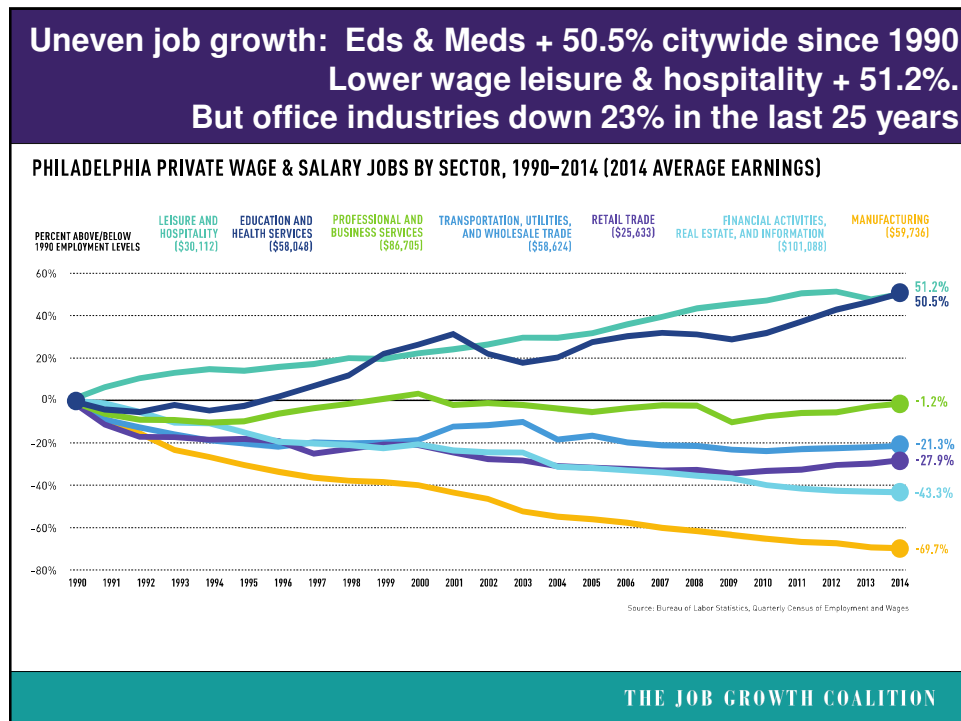
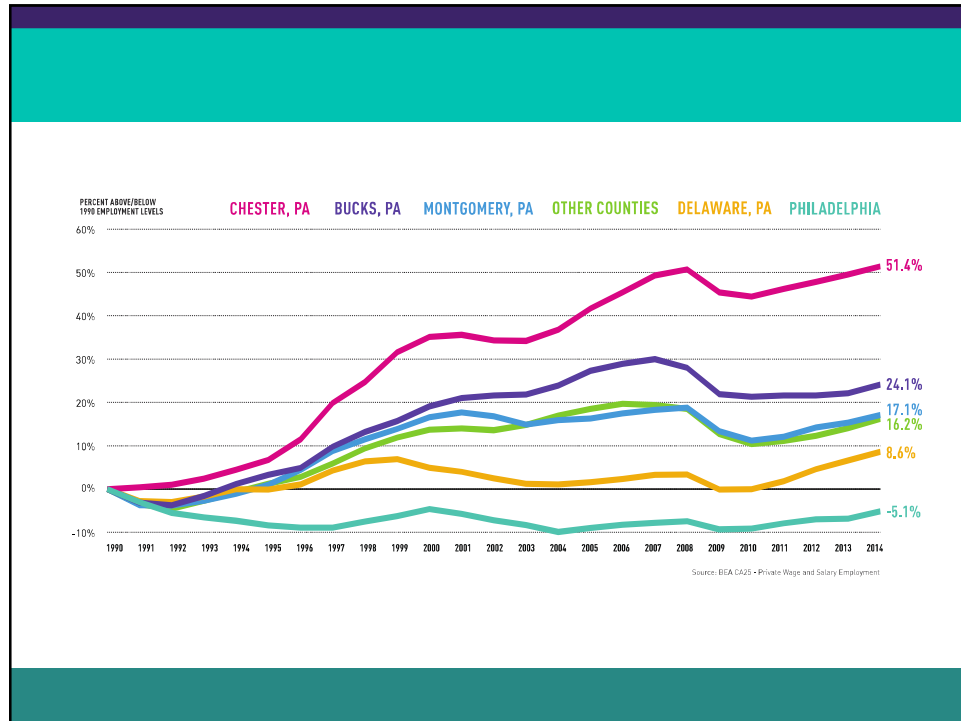


Our peer cities: Boston, New York & Washington DC
All lost 85%-90% of manufacturing jobs they held in 1970



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Office jobs: highest wage; most diverse, most dense



Office sector accounts for
21% of jobs citywide
& 40% of jobs downtown.

Job growth

strengthens the demand
for construction jobs, retail
services and hotel rooms.

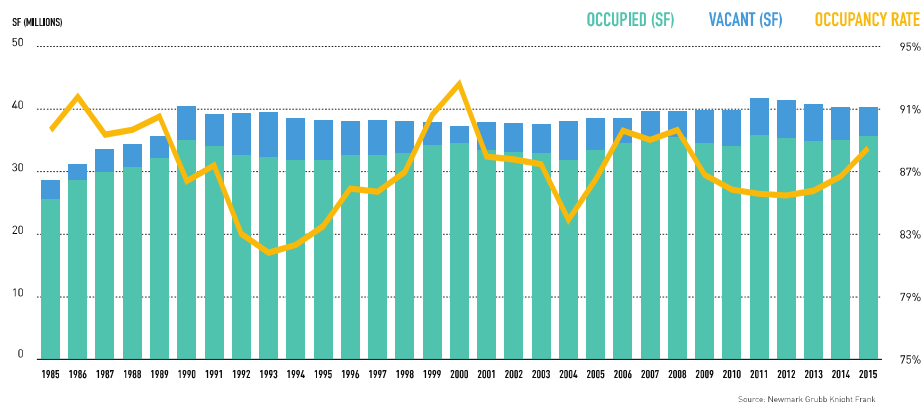
Every 500,000 square feet of
occupied office space:

- Provides 3,333 office jobs,
5 building engineering, 18 cleaning
and 12 security positions.
- Supports 11,000 hotel rooms
filled with business travelers
- Generates \$2.8 million in
retail demand
- Adds 2,333 riders to SEPTA

THE JOB GROWTH COALITION

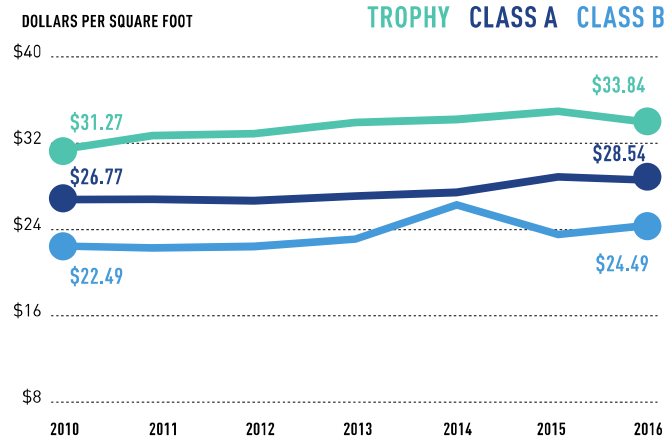
Occupied office supply is identical to 1990; New supply offset by conversions to housing

CENTER CITY PHILADELPHIA OFFICE MARKET, 1985–2015



Rents appreciating slowly

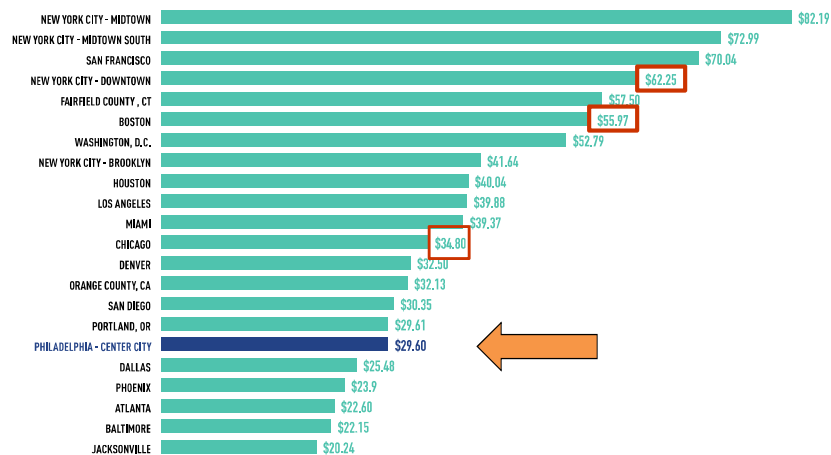
CENTER CITY AVERAGE ASKING RENT



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Rents are far below comparable cities

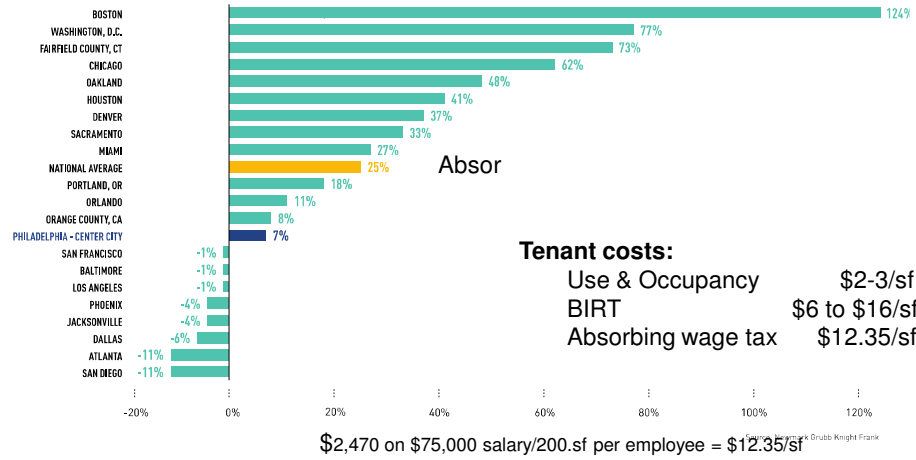
CENTRAL BUSINESS DISTRICT AVERAGE ASKING RENT PER SF, Q4 2016



Source: Newmark Grubb Knight

There ought to be a rent-premium for locating in the employee & amenity rich downtown National CBD average = 25%; PHL rent premium= 7%

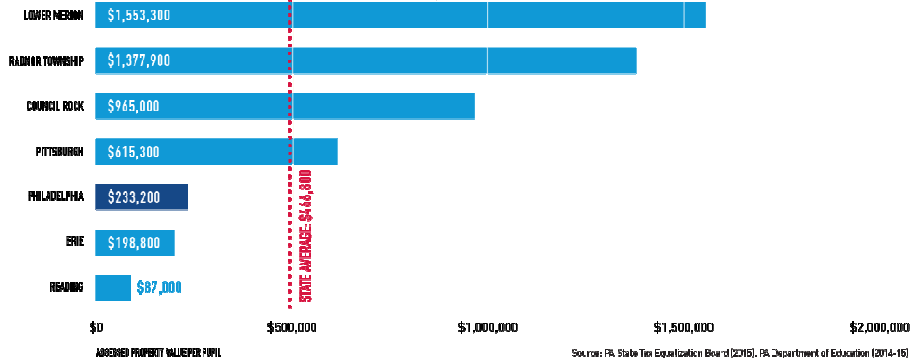
DOWNTOWN PREMIUM: CBD CLASS A RENTS COMPARED TO REGIONAL RENTS, 2016



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Low rents = diminished real estate values = inadequate funding for schools

FIGURE 11: REAL ESTATE TAX BASE PER PUPIL COMPARISON, 2014-15 SCHOOL YEAR

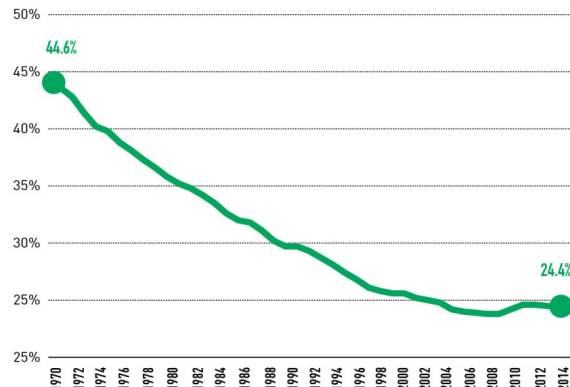


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Loss of regional share of jobs Since 1970: from 44.6% to 24.4% of regional jobs

FIGURE 15: PHILADELPHIA SHARE OF REGION'S JOBS AND WORKERS

PHILADELPHIA SHARE OF METRO-AREA JOBS

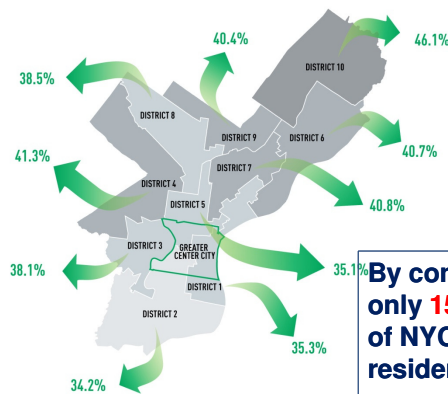


Source: Bureau of Economic Analysis, Total Full and Part-Time Employment

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People follow jobs: Outside Center City 188,000 Phila. residents (40% of workforce) Reverse commute to suburbs each day

PERCENT COMMUTING TO JOBS OUTSIDE CITY OF PHILADELPHIA, BY CITY COUNCIL DISTRICT



Source: U.S. Census Bureau, Local Employment-Housing Data

**By contrast
only 15.3%
of NYC
residents
commute to
suburbs**



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Beyond Center City residents still moving to suburbs

Since 2010 37% of those who moved into Philadelphia moved to Center City & University City



But city as a whole was still net-negative in region:

62,000 more residents decamped for the suburbs than moved in

Twice as many moved to Montgomery County as came our way.

Immigration and local births kept us population positive

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2003 & 2009 tax commissions both concluded:
Local tax policy: major cause of decline
If you over-tax what can move (wages & business revenues),



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Municipal tax policy responds to decline & exacerbates the problem

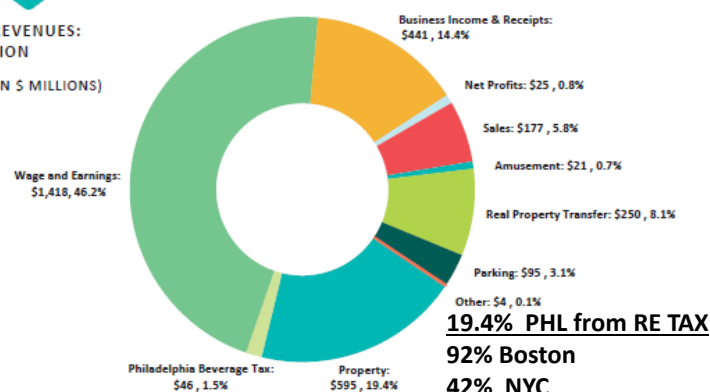
- Philadelphia introduced 1.5% “temporary” wage tax in 1939 when industry was tied to factories, railroads & ports & Philadelphia was the only employment center in region
- As jobs & population declined in 1960s & 1970s, wage tax rose to **4.96%** by 1990- levied on all employees in Philadelphia, living in city or suburb.
- In the 1980s Philadelphia introduced “business privilege tax” levied on both gross & net business revenues
- Philadelphia carefully avoided raising resident property tax, until it was required to carry-out comprehensive re-evaluation in last 5 years

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60.6% of Municipal tax revenue now comes from wage & business taxes

Tax Revenues (FY17 Adopted)

TOTAL TAX REVENUES:
\$3,072 MILLION
(ALL SHOWN IN \$ MILLIONS)



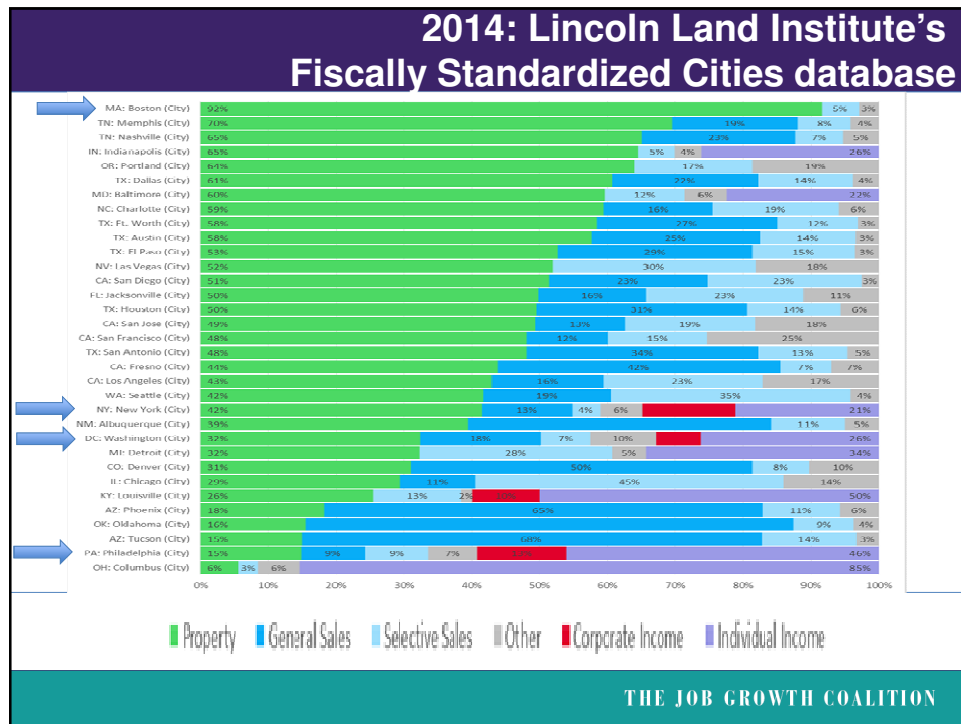
19.4% PHL from RE TAX

92% Boston

42% NYC

32% Washington DC

Wage tax dependency: Detroit



Pew report on business taxes



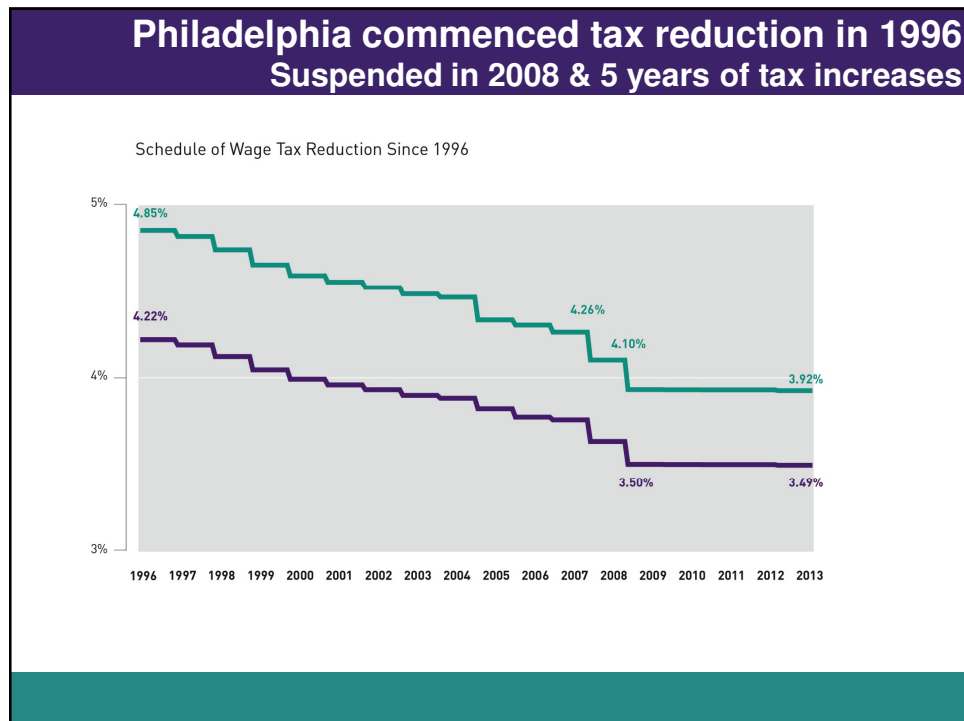
Philadelphia
Business Taxes:
Incentives and
Exemptions

Like many cities, Philadelphia does not regularly evaluate whether tax breaks achieve their goals

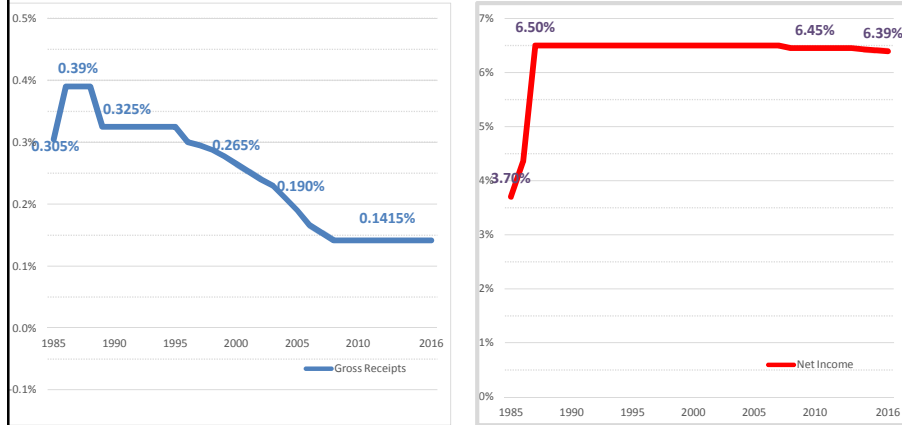
Among highest of all large cities

Only large city to tax both
gross revenues & net income

THE JOB GROWTH COALITION

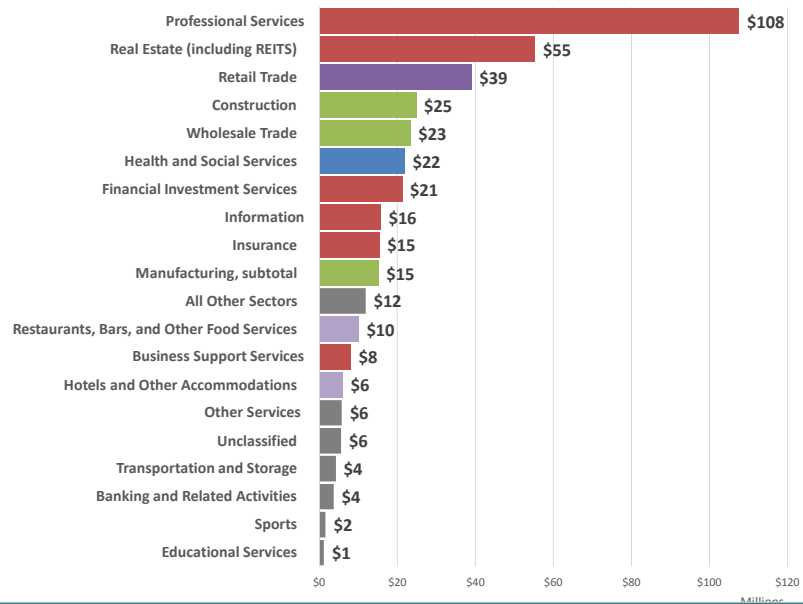


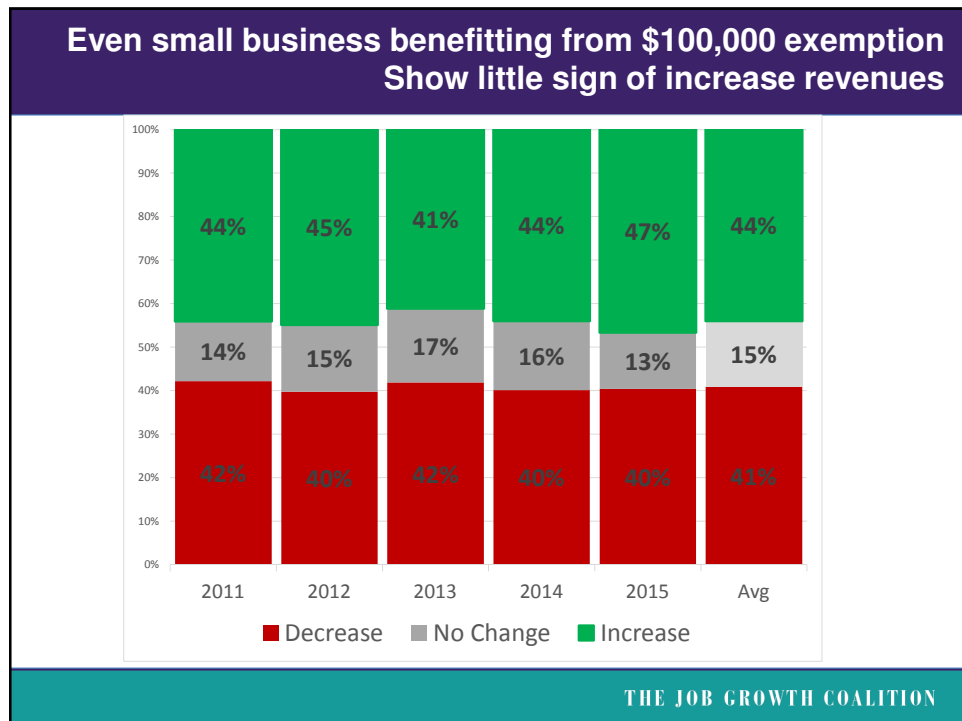
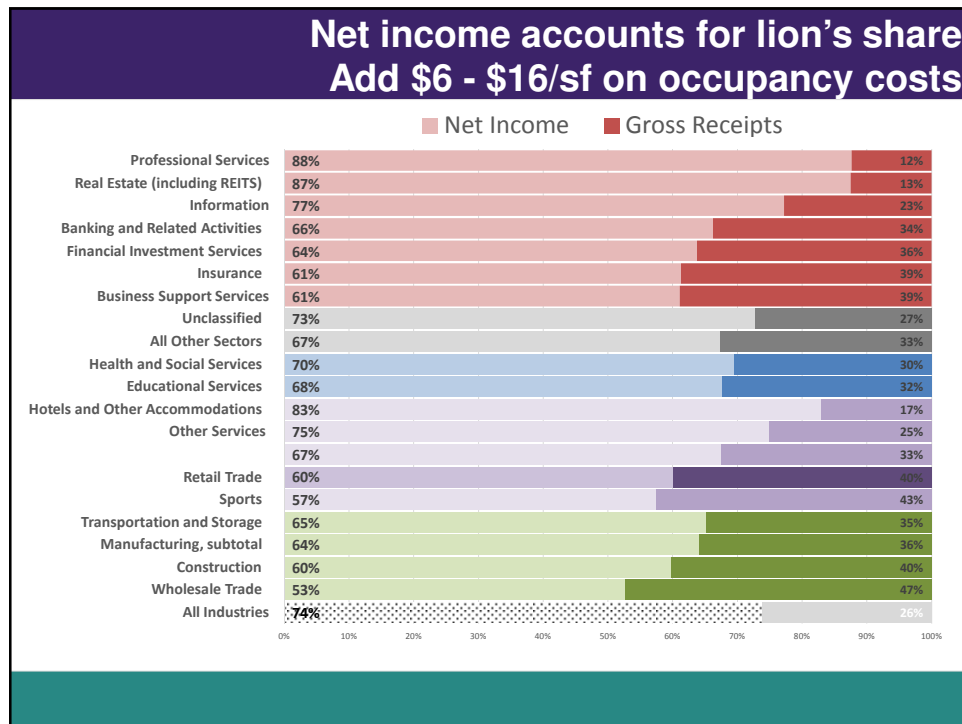
Gross & Net BIRT: 1985-2015

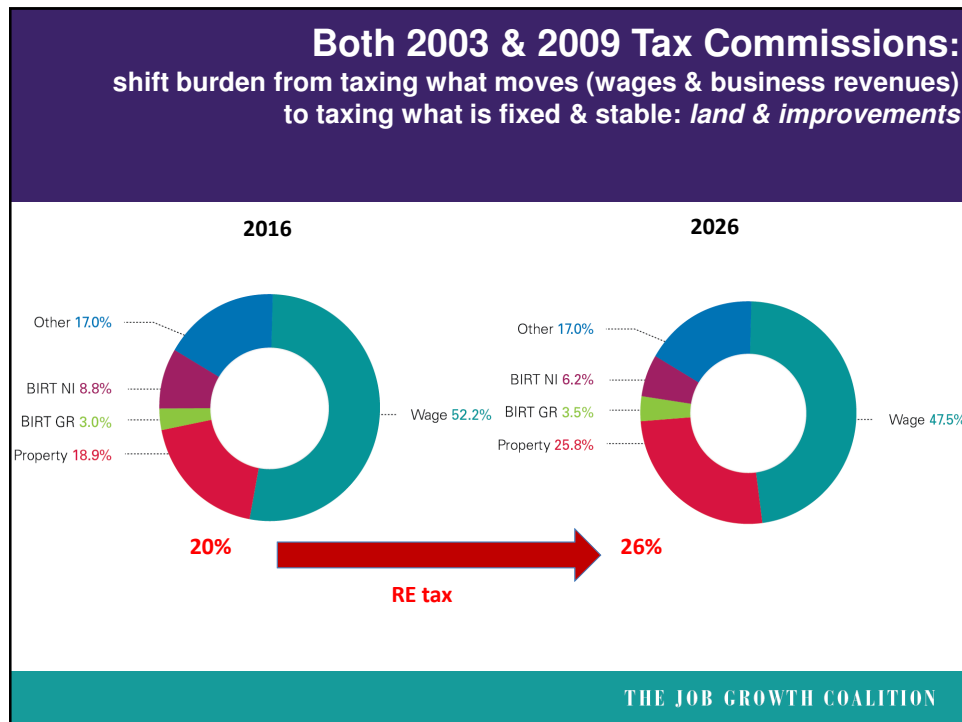


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41% of all BIRT is paid by office sector jobs







The logic of reform

- Taxing salaries & revenues discourages small business formation, weakens demand for commercial office space, depresses rents & reduces share of real estate taxes local government derives from business properties across city.
- As the burden of wage & BIRT (the cost of working & doing business in the city) goes down, job growth & the demand for real estate will go up, increasing the RE tax base & the share of real estate taxes that can be derived from business properties.

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Recommendations from 2009 Tax Commission

- Cut 5% from City's budget, so municipal government needs less revenue. *In a city with huge social needs & county functions, like courts & prisons to support, City Council has consistently opposed; Mayor Kenney opposes*
- Reduce City's need for taxes by selling a large public asset to pay down pension liabilities which are eating our municipal budget. *Failure to sell PGW*
- Raise RE millage rate for all real estate & use new revenues both to achieve reduction in wage tax & BIRT. *Raises residential rates
Creates major problem for small apartment building owners*

Restarting without opening gap in City budget Proposed modification of Uniformity

Commonwealth enables Philadelphia to assess business properties at 15% more

(1.39 residential; 1.61 commercial).

15% differential (not actual rates) set by state law.

Revenues generated from differential are dedicated by state law to reducing wage & business taxes.

Dedicated modification not open-ended modification

Goal: Reduce wage tax below 3% over next decade & cut net income portion of BIRT in half over same period

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Up-front increase in commercial RE taxes to insure no gap opens in City's budget

Recommended tax structure below, but
Implemented on a "pay as you go basis"

TEN-YEAR PLAN FOR TAX COMPETITIVENESS

Fiscal Year	RE Residential	RE Commercial	Wage Resident	Wage Non-Resident	NPT Resident	NPT Non-Resident	BIRT Gross	BIRT Net
2016	1.3998%	1.3998%	3.9102%	3.4828%	3.9102%	3.4828%	0.1415%	6.3900%
2017	1.3998%	1.6098%	3.8192%	3.3845%	3.8192%	3.3845%	0.1415%	6.0510%
2018	1.3998%	1.6098%	3.7282%	3.2862%	3.7282%	3.2862%	0.1415%	5.7120%
2019	1.3998%	1.6098%	3.6371%	3.1880%	3.6371%	3.1880%	0.1415%	5.3730%
2020	1.3998%	1.6098%	3.5461%	3.0897%	3.5461%	3.0897%	0.1415%	5.0340%
2021	1.3998%	1.6098%	3.4551%	2.9914%	3.4551%	2.9914%	0.1415%	4.6950%
2022	1.3998%	1.6098%	3.3641%	2.8931%	3.3641%	2.8931%	0.1415%	4.3560%
2023	1.3998%	1.6098%	3.2731%	2.7948%	3.2731%	2.7948%	0.1415%	4.0170%
2024	1.3998%	1.6098%	3.1820%	2.6966%	3.1820%	2.6966%	0.1415%	3.6780%
2025	1.3998%	1.6098%	3.0910%	2.5983%	3.0910%	2.5983%	0.1415%	3.3390%
2026	1.3998%	1.6098%	3.0000%	2.5000%	3.0000%	2.5000%	0.1415%	3.0000%

 CENTER CITY DISTRICT

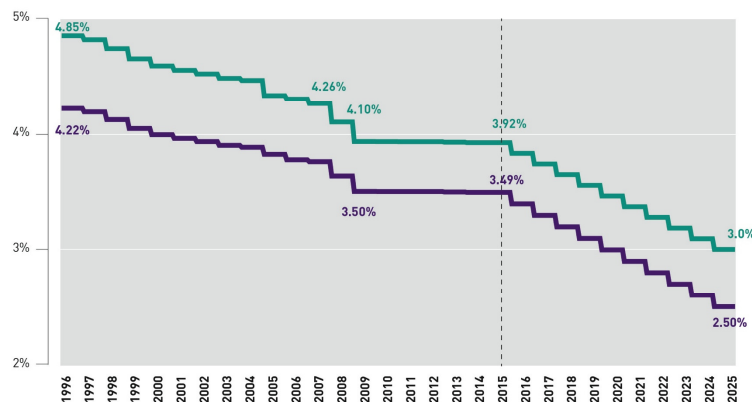
Amendment does not specify rates

- Proposed amendment does not specify tax rates to be charged by the City. The amendment specifies only that if the City chooses to raise commercial property taxes, the rate on commercial properties can be no more than 15% higher than on residential & the extra revenue generated through that increase is devoted to wage & business tax reduction.
- Philadelphia remains free to raise or lower its real estate rates, so long as commercial & residential rates move together, maintaining 15% maximum differential. There's no requirement that enabling legislation specify Philadelphia's tax rates.
- City is free to structure its own tax policy on a "pay-as-you-go" basis. When there is an increment, it must be pledged to wage & business tax reduction; but if, in any year, there is no increment, the City is not forced into a deficit position.

THE JOB GROWTH COALITION

Restarting tax reduction can induce job growth

Schedule of Wage Tax Reduction Proposed



How the plan works

- By January each year, the City's Office of Property Assessment (OPA) produces the assessed value for all real estate in advance of the coming July 1st municipal fiscal year.
- As part of budget planning process, the Director of Finance will multiply the total taxable assessed value of all properties "used for business purposes" times (A) the current tax rate of 1.3998 and then repeat the exercise using (B) a tax rate that could be up to 15% higher, 1.6098%.
- Then "B" minus "A" = the real estate tax increment available to pay for wage and business tax reduction.
- This simple math is calculated each year by the Finance Director, based on known, certified assessed values, not relying on any econometric model or on "supply-side" assumptions about tax base growth.

THE JOB GROWTH COALITION

How the plan works

- Assume this calculation results in an increment of \$100 million; then assume a collection rate of 90% to allow for delinquency and appeals and \$90 million is available in incremental revenues
- According to proposed amendment, this increment must be used for tax reduction purposes, reducing aggregate revenues collected by the City from wage and business taxes
- Growth Coalition's recommendation is for this allocation to be defined in the Enabling Legislation as approximately 70% directed to wage tax reduction & 30% to BIRT reduction, resulting in a projection of the City's ability to reduce the wage tax below 3% for City residents over the next decade and to cut the net income portion of BIRT in half.

THE JOB GROWTH COALITION

A self-help, pay-as-you-go plan

This is a *pay-as-you-go* plan that insures that no gap opens in the City's budget – each dollar in wage and BIRT reduction is paid for from the real estate tax increment.

If there is no increment, there is no obligation to reduce other taxes, so no deficit is ever created.

This is also a plan that guarantees by law, not by "handshake" that if real estate taxes on properties used for business purposes are raised by up to 15%, the increment must go to wage and business tax reduction, not into General Fund spending.

THE JOB GROWTH COALITION

Enabling Legislation

Definition of properties used for business purposes

Following types of properties would be subject to the increment:
Office buildings, retail, industrial, hotel & large apartment buildings.

For most businesses, the reduction in BIRT more than offsets the impact of the 15% increase passed through in real estate taxes

The Growth Coalition recommends that Enabling Legislation should exempt from the increment approximately 14,000 apartment buildings of 4 units or less and another 8,286 stores with dwellings above because they are not classified as *business properties* by the City of Philadelphia.

The coalition also propose to exempt 15,000 units of subsidized housing, which are separately classified by the City.

THE JOB GROWTH COALITION

Impact on businesses

- Analysis by major accounting firms show a positive impact on tenants & owners as BIRT taxes & employee wages go down more than RE tax pass-through goes up
- Similar analysis for small business owners
- We have accountant under contract analyzing tax returns on a confidential basis for any business who requests

THE JOB GROWTH COALITION



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Modeling the Impact of Tax Reform in Philadelphia

August 2015

•80,000 new jobs

•It will produce more tax revenues than the City's most recent Five-Year Plan (it is "revenue positive"), because it pays for wage and business tax reductions with an increase in the commercial real estate tax rate.

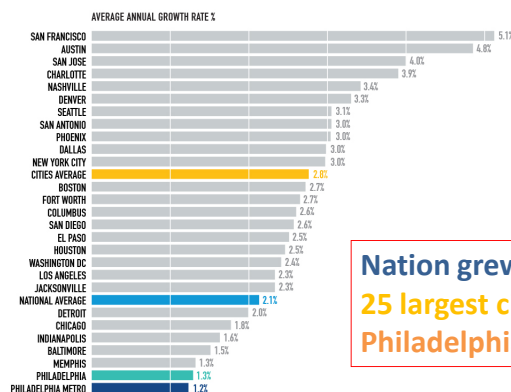
• It generates \$362 million more for School District over next 10 years than City's Five-Year plan. It will also, will generate additional tax revenues for School District from the use & occupancy tax, liquor tax, & school income tax.

THE JOB GROWTH COALITION

Amazon promises 50,000 over next 10 years
But what if PHL *just got to be average*, growing at **2.8%/year**

= 190,000 jobs over next 10 years

AVERAGE ANNUAL GROWTH IN PRIVATE WAGE AND SALARY JOBS, 2010 TO 2016



Nation grew at 2.1%/year
25 largest cities 2.8%/year
Philadelphia 1.3%/year

Source: BLS, Quarterly Census of Employment and Wages

THE JOB GROWTH COALITION

Case for comprehensive tax reform Philadelphia Growth Coalition

CHANGING THE TRAJECTORY PUTTING PHILADELPHIA BACK TO WORK A JOB GROWTH PROGRAM

SEPTEMBER 5, 2015

Philadelphia has been losing jobs for decades
People want to live & work here, but there are not enough jobs to retain them
We lost 284,344 (29.0%) jobs in the last four decades

THE CONSEQUENCES OF DECLINE

Philadelphia's unemployment rate increased from 6.2% in 1990 to 10% in 2013, while the national rate only rose from 6.4% to 7.4%. At 7.1% today, it remains well above the national rate of 5.5%.

Philadelphia has one of the highest poverty rates (24.9%) among major cities and one of the worst rates for deep poverty (12.2%).

37% of city residents outside of Center City need to commute to the suburbs to find work.

If Philadelphia continues on the same path we have followed since 1970, there will be 35,000 to 40,000 fewer jobs in the city by 2025.

Small and minority-owned businesses struggle to grow in a contracting market.

93% of Philadelphia's General Fund Revenues are generated locally; only 7% comes from state or federal sources. Without job growth, we will

GOALS FOR GROWTH

- Make Philadelphia a "Top Ten" job generator among American cities.
- End 40 years of job decline and put Philadelphia on a path to add 50,000 to 100,000 jobs in the next decade.
- Reduce poverty and unemployment.
- Add jobs so residents don't have to go to the suburbs to find work.
- Create a climate of expanding opportunity in which minority-owned and small businesses can take on employees and grow market share, while medium and large firms can concentrate more growth in the city where jobs are transit accessible to neighborhood residents.
- Increase demand for office, warehouse and retail space, sustainable construction jobs and generate new tax revenues to support schools and services.

OUT-OF-DATE TAX SYSTEM

Many things caused job loss, but Philadelphia's unique tax structure looms large in limiting growth.

Philadelphia's economy once was built around fixed assets like factories and manufacturing equipment that created products that moved by rail; today's businesses use laptops and cell phones to move information digitally; highly mobile, they are sensitive to the costs of place.

68% of Philadelphia's tax revenue comes from taxing what easily moves: wages and business income.

Philadelphia has the highest wage tax of the 50 largest US cities for individuals making less than \$100,000.

Philadelphia is bursting with entrepreneurial energy, among college-educated younger workers, as well as those with no more than a high-school education. Philadelphia is outpacing many peer cities with a growing cadre of self-employed individuals. But because they are trying to sell services into a no-growth or contracting economy, the number of sole proprietors who have succeeded enough to take on employees lags far behind other cities.

Small and large businesses are deterred by a 28%-39% tax premium over the suburbs.

For more than 40 years, all job growth has been in the suburbs.

Instead of fixing what's wrong, we have jerry-rigged a system of special exemptions, tax credits and tax-free zones that is neither uniform nor equitable.

Philadelphia Wage and Salary Jobs, 1970-2013

Comparison with Other Cities 1970-2013

WHERE THE JOBS ARE: 2014

PHYS General Fund Tax Revenues

THE JOB GROWTH COALITION

A broad coalition of supporters

www.PhiladelphiaGrowthCoalition.com

SUPPORTERS:

African American Chamber of Commerce
Brandywine Realty Trust
Building Owners' & Managers' Assoc., Phila
Central Philadelphia Development Corporation
Committee of 70
Economy League of Greater Philadelphia
General Building Contractors Association

Greater Philadelphia Hispanic Chamber of Commerce

Int'l Brotherhood of Electrical Workers, Local 98
Metropolitan Regional Council of Carpenters
Northeast Chamber of Commerce
Parkway Corporation
Philadelphia Building and Construction
Trades Council
PREIT

Service Employees Int'l Union, Local 32BJ

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